



## Board of Directors Meeting

Wednesday, May 17, 2023  
6:00 pm

### In Person

The Lake Merritt Room  
Cal State East Bay - the Oakland Center  
In the Transpacific Centre  
1000 Broadway, Suite 109  
Oakland, CA 94607

### Or from the following locations:

- Wells Fargo Building - 2140 Shattuck Avenue, Floor 6, Berkeley, CA 94704
- City of Pleasanton, City Council Conference Room, 200 Old Bernal Ave., Pleasanton 94566
- City of Dublin City Hall, 100 Civic Plaza, Dublin, CA 94568
- 33349 9th Street (back office) Union City, CA 94587
- Tracy City Hall, 333 Civic Center Drive, Tracy, CA 95376
- 1651 Venice Circle, Stockton, CA 95206

### Via Zoom:

<https://ebce-org.zoom.us/j/87023071843>

Dial (for higher quality, dial a number based on your current location): US: +1 669 900 6833 or +1 346 248 7799 or +1 253 215 8782 or +1 929 205 6099 or +1 301 715 8592 or 888 475 4499 (Toll Free) or 877 853 5257 (Toll Free)  
Webinar ID: 870 2307 1843

*Meetings are accessible to people with disabilities. Individuals who need special assistance or a disability-related modification or accommodation to participate in this meeting, or who have a disability and wish to request an alternative format for the meeting materials, should contact the Clerk of the Board at least 2 working days before the meeting at (510) 906-0491 or [cob@ebce.org](mailto:cob@ebce.org).*

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1. Welcome & Roll Call
2. Pledge of Allegiance
3. Public Comment

*This item is reserved for persons wishing to address the Board on any EBCE-related matters that are not otherwise on this meeting agenda. Public comments on matters listed on the agenda shall be heard at the time the matter is called. As with all public comment, members of the public who wish to address the Board are customarily limited to two minutes per speaker and must complete an electronic speaker slip. The Board Chair may increase or decrease the time allotted to each speaker.*

**4. Closed Session**

- Conference with Labor Negotiators pursuant to Government Code 54957.6. (Labor negotiators: Elisa Marquez) (Unrepresented employee)

**5. General Report Out of Closed Session**

**CONSENT AGENDA**

**6. Approval of Minutes from April 19, 2023 and April 24, 2023**

**7. Contracts Entered into (Informational Item)**

**8. RPS Long-Term Market Offer Contract**

Requesting Board approval of contract award for PG&E RPS Long-Term Market Offer

**9. Agreement with CLEAResult for E-bike Program**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute Agreement

**10. Amcor Storage Contract Approval**

Requesting the Board to authorize EBCE CEO to negotiate and execute a Resource Adequacy Agreement with Amcor Storage LLC

**11. Second Amendment to the CSA with Maher Accountancy**

To increase the NTE to allow budget portal development

**12. Third Amendment to CSA between EBCE and Acterra**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute a Third Amendment to the CSA

**13. Fifth Amendment to the CSA between EBCE and Stantec**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute a Fifth Amendment to the CSA

**REGULAR AGENDA**

**14. CEO Report**

**15. CAC Report**

- 16. Draft FY 2023-24 Budget (Informational Item)**  
Review the draft budget for the next fiscal year
- 17. Legislative Update (Action Item)**  
Update on recommended bill positions and EBCE's bill tracker
- 18. Load Management Standards Interim Compliance Plan (Action Item)**  
Requesting Board approval of an interim compliance plan for the California Energy Commission's Load Management Standards
- 19. Emissions Overview (Informational Item)**  
Informational Overview on Emissions
- 20. Board Member and Staff Announcements including requests to place items on future Board agendas**
- 21. Adjournment to Wednesday, June 21, 2023 at 6:00 pm.**



## Draft Minutes

### Board of Directors Meeting

Wednesday, April 19, 2023

6:00 pm

#### In Person

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In the Transpacific Centre  
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- Margaret K. Troke Branch Library 502 W. Benjamin Holt Dr. Stockton, CA 95207
- City of Dublin City Hall, 100 Civic Plaza, Dublin, CA 94568
- Heron Bay Regatta Park, 2296 Regatta Way San Leandro, CA 94579
- City of Emeryville City Hall - 1333 Park Ave. Emeryville, CA 94608
- 33349 9th Street (back office) Union City, CA 94587

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**Supervisor Elisa Marquez was sworn in as the new EBCE Director for Alameda County**



**Councilmember Julie Roche was sworn in as the new EBCE Director for the City of Hayward.**

**1. Welcome & Roll Call**

Present: Directors: Tiedemann (Albany), Bartlett (Berkeley), Hu (Dublin), Kaur (Emeryville), Cox (Fremont), Roche (Hayward), Barrientos (Livermore), Jorgens (Newark), Kalb (Oakland), Andersen (Piedmont), Simon (San Leandro), Wright (Stockton), Bedolla (Tracy), Patino (Union City), Eldred (Community Advisory Committee), Vice-Chair Balch (Pleasanton) and Chair Marquez (Alameda County)

**Director Kaur served as the alternate for Director Bauters (Emeryville).**

**Director Simon served as the alternate for Director Gonzalez (San Leandro).**

**Presenters and Staff Attended:**

Annie Henderson - EBCE staff  
Chris Eshleman - EBCE staff  
Helen Mejia - EBCE staff  
Inder Khalsa - EBCE General Counsel  
Izzy Carson - EBCE staff  
Jason Bartlett - EBCE staff  
Jim Dorrance - EBCE staff  
Joseph Sit - EBCE staff  
JP Ross - EBCE staff  
Theresa McDermit - EBCE staff  
Howard Chang - EBCE staff  
Nick Chaset - EBCE staff  
Marie Fontenot - EBCE staff  
Todd Edmister - EBCE staff  
Niels Zeller - EBCE staff  
Raissa Ngoma - EBCE Assistant Board Clerk  
Adrian Bankhead - EBCE Board Clerk

**2. Pledge of Allegiance**

**Chair Marquez led the body in reciting the Pledge of Allegiance.**

**3. Public Comment**

*This item is reserved for persons wishing to address the Board on any EBCE-related matters that are not otherwise on this meeting agenda. Public comments on matters listed on the agenda shall be heard at the time the matter is called. As with all public comment, members of the public who wish to address the Board are customarily limited to two minutes per speaker and must complete an electronic speaker slip. The Board Chair may increase or decrease the time allotted to each speaker.*

**Tom Kelly** requested an update on the status of the \$15 million budget allocation for induction ranges for low-income customers, an update on CPUC's decision to delay Stockton's enrollment in EBCE, and an estimate on the duration of the upcoming closed session meeting.

**Travis Gibrael** from the Reclaim Our Power! Utility Justice Campaign expressed excitement and appreciation for EBCE's microgrid initiative. Travis Gibrael also proposed a conversation about expanding the program with a focus on supporting equity and resilience in marginalized communities. Gibrael also suggesting to build microgrids on buildings in frontline communities designated by local residents as resilience hubs.

**Mia Tisdale**, an organizer with the Local Clean Energy Alliance, emphasized the importance of community input and investment in funding projects for resilience hubs with microgrids. Mia Tisdale requested that EBCE prioritize the needs of the community in their decisions regarding funding and technical assistance.

#### 4. Closed Session

- Conference with Legal Counsel  
Existing Litigation - pursuant to GC §54956.9(d)(1)  
Name of Case: East Bay Community Energy et al. v. California Public Utilities  
Commission  
Case No: A167425

#### 5. General Report Out of Closed Session

There were no items to report out of closed session.

### CONSENT AGENDA

#### 6. Approval of Minutes from March 8, 2023 and March 15, 2023

#### 7. Contracts Entered into (Informational Item)

#### 8. The Energy Council/StopWaste Cooperative Agreement Amendment Add funding to existing heat pump water heater program

#### 9. Treasurer's Report Report of cash balances

#### 10. 2022 Supplier Diversity Report Overview Overview of 2022 Supplier Diversity Report to CPUC

#### 11. CQuant.io CSA Amendment Amend cQuant.io CSA to include a dedicated server for 2023 RFO

### **The Board discussed:**

- **Vice-Chair Balch** disclosed that he is the president of StopWaste's Energy Council. After checking with EBCE's legal counsel, Vice-Chair Balch stated that he does not have a recusal requirement for Consent Item 8 - "The Energy Council/StopWaste Cooperative Agreement Amendment".

**Member Cox (Fremont) motioned to approve Consent Agenda. Member Kalb (Oakland) seconded the item which passed 14/0.**

**Abstain: Member Simon (San Leandro)**

**Excused: Member Wright (Stockton)**

## **REGULAR AGENDA**

### **12. CEO Report**

**CEO Chaset** reported on recent and upcoming events for the agency. The Executive Committee met on April 5th to discuss the Brand Evolution project, Greenville Charging Infrastructure Loan, and Bright Choice Emissions. The next Executive Committee meeting is scheduled for May 3rd. A Special Board Retreat on Power Procurement was held on March 8th, and another retreat to discuss Local Programs is scheduled for Monday at the Oakland Center. Additionally, a new colleague, Jin Ruan, has joined EBCE as an Energy Analyst and Financial Modeler.

**Tom Kelly** requested an update on the \$15-million-budget allocation for induction ranges for the low-income customers and an overview of the CPUC's draft resolution to delay Stockton's participation in EBCE.

**EBCE General Counsel Khalsa** responded to Tom Kelly, stating that EBCE is in active litigation against the California Public Utilities Commission and so will not be discussing the resolution in the public meeting.

### **13. CAC Report**

**CAC Chair Eldred** reported on the Community Advisory Committee's support for EBCE's virtual power plant and microgrid efforts. Chair Eldred stated that there is a desire to expand these programs for equity and resilience in priority equity communities and to use community-identified locations and grants instead of PPA loans. Participants expressed interest in EBCE incentivizing solar and battery installations on various infrastructure and addressing barriers to EV charger installation.

CAC Eldred stated that the CPUC is set to consider Stockton's start date at their April 27th meeting. At this meeting, the CPUC will address concerns and questions raised about Stockton delayed start date. Chair Eldred noted the availability of remote participation and links in the CAC annotated agenda.

CAC Chair Eldred encouraged Board Members to review information about net energy metering in The Center for Biological Diversity's report, "Rooftop Solar Justice". That report can be found at <https://www.biologicaldiversity.org/programs/energy-justice/pdfs/Rooftop-Solar-Justice-Report-March-2023.pdf>. Lastly, Eldred stated that she was disappointed by the decision by the Ninth Circuit Court overturning Berkeley's gas ban.

#### 14. EBCE Brand Evolution and Name Exploration (Informational Item)

Brief overview of background and name ideation process

##### The Board discussed:

- **Member Roche** asked if there are examples of Community Choice Aggregators (CCAs) that have successfully transitioned from smaller regional organizations to larger brands that address lifestyle choices.
- **Member Jorgens** expressed concern that the successes that were achieved in the education phase of the branding effort might be abandoned, and asked how this current brand evolution process was initiated.

**Tom Kelly's** stated that, as EBCE's emissions have increased, statements about cleaner energy have become harder to find on its website. Tom Kelly asked if EBCE can make claims about its energy content that are not entirely accurate.

**Jessica Tovar** expressed concern about drastic changes being made to EBCE's name. Tovar stated the importance of maintaining "Community Energy" in the name and ensuring that the name reflects the agency's commitment to the community. Jessica Tovar also stated that acronyms can be alienating and should be avoided.

#### 15. Resolution to Authorize CEO to Negotiate and Execute Lease for EBCE HQ (Action Item)

Requesting the board to delegate authority to the EBCE CEO to complete negotiations and sign the contract.

##### The Board discussed:

- **Member Balch** asked if the space provided at the two locations would accommodate staff and board needs.
- **Member Simon** noted the availability of rentable space in downtown Oakland due to the pandemic and asked about EBCE's work from home options. Member Simon asked about lease versus ownership options over the long term and about EBCE's current space to staff needs.
- **Member Cox** asked for details about the early termination noticing requirements of the current lease, for a verification of the services that would be provided in the new lease, and the accessibility of these locations to public transportation.
- **CAC Chair Eldred** expressed concerns about the Oakland building not being considered for the agency's expansion, suggesting that a more central location would allow for greater geographic diversity among employees and CAC

members. Eldred mentioned the challenges that CAC members face in accessing public meeting spaces and the potential benefits of a central location for service territory expansion.

- **CAC Chair Eldred** also questioned the current planning for the in-house call center, expressing concern that the agency is not fulfilling its promises to the public and its labor allies.
- **Member Balch** provided suggestions to staff for the full-service gross lease options under consideration. Member Balch encouraged staff to negotiate moving the base up to save on costs, especially considering rising inflation. Member Balch also asked staff to examine how cost allocation occurs for major replacement items like HVACs and elevators. Additionally, Member Balch mentioned the renewal option period and expressed hope that the base would reset if the agency chose to renew the lease in the future. Finally, Member Balch pointed out the potential property tax savings for the agency and hoped that any such savings would be passed on through a reduction in base year expenses associated with the lease.

**Tom Kelly** raised concerns about the purchase of a building, mentioning that the cost of upgrading it had been underestimated. Tom Kelly also expressed concern about the staff's decision to invest ratepayer funds in the building and asked for information on the total amount spent on it to date.

**Member Kalb motioned to approve the staff recommendation. Member Jorgens seconded the item, which passed 15/0.**

**Excused: Member Wright**

**16. Resolution to Authorize CEO to Negotiate and Execute Loan to Forum Mobility for Heavy Duty Vehicle Electrification (Action Item)**

Requesting the board to delegate authority to the EBCE CEO to complete negotiations and sign the contract.

**Member Balch recused himself from discussion about this item.**

**The Board discussed:**

- **CAC Chair Eldred** praised staff for their leadership and stated that the CAC had expressed support for this project.
- **Member Simon** asked for a definition of medium and heavy-duty trucks and when electric trucks will start driving on the highway, and the number of electric trucks that will be supported by the Forum Mobility charging infrastructure.
- **Member Cox** asked if the Forum Mobility charging infrastructure can charge buses and other large vehicles in addition to mid-sized and heavy-duty trucks. Member Cox also asked if Forum Mobility would utilize subcontractors for construction and engineering procurement, and if Forum Mobility would be

responsible for maintaining the performance reliability of the charging infrastructure.

**Member Tiedemann motioned to approve the staff recommendation. Member Roche seconded the motion, which passed 14/0**

**Excused: Member Wright**

**Recused: Vice-Chair Balch**

#### 17. Emissions Overview (Informational Item)

Informational Overview on Emissions

**The Board discussed:**

- **Chair Marquez** asked if an ad hoc committee could be organized to provide an opportunity for further discussion about emissions.

**Chair Marquez tabled the Emissions Overview item to the May 17, 2023 Board of Directors meeting.**

#### 18. Subcommittee Appointments (Action Item)

Approval of subcommittee appointments

**There was no public comment for this item.**

**Member Patino motioned to approve the staff recommendation. Member Cox seconded the motion, which passed 15/0.**

**Excused: Member Wright**

#### 19. Board Member and Staff Announcements including requests to place items on future Board agendas

- **Chair Marquez** asked staff to provide updates about:
  - Request for money for induction ranges
  - Microgrids
- **Member Kalb** asked for staff to provide a legislative update.
- **Member Cox** is the first African-American to be named Vice-Mayor of the City of Fremont.
- **Member Cox** congratulated Chair Marquez for having been appointed the Alameda County Supervisor for District 3.
- **Member Barrientos** announced that his mother will shortly be 100 years old.

#### 20. Adjournment to Wednesday, May 17, 2023 at 6:00 pm.



## Draft Minutes

### Board of Directors Special Board Retreat - Local Programs

Monday, April 24, 2023

12:00 pm

#### In person:

The Lake Merritt Room  
Cal State East Bay - the Oakland Center  
In the Transpacific Centre  
1000 Broadway, Suite 109  
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- Ledding Library - 10660 SE 21st Ave St, Milwaukie, OR 97222
- 31411 Hagen Flat Road, Big Bend CA 96011

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## 1. Welcome & Roll Call

Present: Directors: Bartlett (Berkeley), Hu (Dublin), Bauters (Emeryville), Cox (Fremont), Roche (Hayward), Andersen (Piedmont), Wright (Stockton), Bedolla (Tracy), Patino (Union City), Eldred (Community Advisory Committee), Vice-Chair Balch (Pleasanton) and Chair Marquez (Alameda County)

Excused: Directors: Tiedemann (Albany), Barrientos (Livermore), Jorgens (Newark), Kalb (Oakland), Gonzalez (San Leandro)

## 2. Pledge of Allegiance

Chair Marquez led the board in reciting the Pledge of Allegiance.

## 3. Public Comment

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**Audrey Ichinose** suggested that staff organize an additional Board Retreat topic focused on a demonstration of Salesforce software, which EBCE uses mainly to track program enrollment. Ichinose stated that understanding how participant information is gathered, recorded, and aggregated would be helpful. Audrey Ichinose also wondered if Salesforce could accommodate EBCE's project partners and track CNI customers, as this data could facilitate an overview of local development activity, particularly concerning jobs and the local economy.

## 4. Local Programs Update (Informational Item)

Receive update on Local Programs activities.

### The Board discussed:

- **CAC Chair Eldred** shared concerns about electric vehicle charging stations. Some community members felt that these stations were using public funds to pay for gentrification infrastructure, benefiting wealthier individuals who can afford electric vehicles and potentially incentivizing them to move into lower-income neighborhoods. Chair Eldred asked if there is any data on electric vehicle adoption rates in equity communities and if there is a mechanism to track the impact of introducing electric vehicle charging stations into communities facing significant challenges. CAC Chair Eldred inquired about the metrics in place to determine whether priority equity residents are the primary users of the infrastructure.
- **Member Hu** asked three questions:
  1. If higher electricity bills from PG&E could impact or influence energy efficiency programs or other initiatives;
  2. How the EBCE Local Programs team collaborates with cities, local organizations, PG&E, and other stakeholders?



3. If staff can provide the total budget for each local program, the source of funding for these programs, and whether the costs for local programs are passed on to customers in their electricity bills.
- **Member Andersen** asked two questions:
    1. To the extent that a city utilizes school district facilities for municipal purposes (for example, using a gym as an emergency shelter) can EBCE partner with that school district on resilient critical facilities?
    2. Member Anderson observed that electric scooters were ubiquitous in the years running up to the pandemic but are hardly seen anymore. Member Andersen asked if there are lessons from the rollout of electric scooters that can be applied to EBCE's rollout of e-bikes.
  - **Member Roche - I need to come back to this question.** Member Roche asked about the e-bike charging and safety infrastructure for multi-family and affordable housing. Member Roche also asked if rate-payers with solar who are not Sunrun customers will be incorporated into the virtual power plant.
  - **Member Bedolla** expressed support for a Municipal Fleet Electrification plan to be passed by the City of Tracy. Member Bedolla also acknowledged the Tracy Unified School District's work on Resilient Critical Municipal Facilities Phase Two. Member Bedolla requested resolution language that could be presented to the city council and staff for consideration to ensure timely participation as opportunities arise.
  - **Member Bauters** expressed interest in learning more about no-to-low-cost building efficiency strategies. He raised a question about the allocation of 50% of the DAC LIC budget to priority areas and asked for the percentage of EBCE's service territory that is in those priority areas.
  - Regarding low-cost financing for Healthy Home, **Member Bauters** inquired if there is a no-cost financing option. Member Bauters voiced concerns about low-income homeowners' potential difficulties participating in financing programs and the history of such programs causing financial distress and eventual home loss for low-income and non-English speaking households. Bauters asked if a no-cost financing option is prohibitive for this program.
  - **Member Bauters** asked if cargo bikes would be eligible for the e-bike program and if the lending program will offer people the opportunity to lend and use a cargo bike. Member Bauters also requested for one of the e-bike lending locations to be placed in Emeryville.
  - **Chair Marquez** requested that staff organize a community feedback session for Community Investment grants.
  - **Chair Marquez** also asked if cities still have an opportunity to join the Resilient Critical Municipal Facilities program while it is in Phase Two, or if they will have to wait until phase three or afterwards.
  - **Chair Marquez** asked how outreach efforts can be increased with regards to tax credits for low- and moderate-income individuals to purchase an AV vehicle. Chair Marquez asked for a survey to be conducted to ensure that EBCE will roll out the program in an equitable way.
5. **Board Member and Staff Announcements including requests to place items on future Board agendas**

There were no staff announcements.

**6. Adjourn**



## Consent Item 7

**TO:** East Bay Community Energy Board of Directors

**FROM:** Nick Chaset, Chief Executive Officer

**SUBJECT:** Contracts Entered Into

**DATE:** May 17, 2023

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### **RECOMMENDATION**

Accept the CEO's report on contracts that EBCE has entered, as required by the Administrative Procurement Policy from April 12, 2023 to May 10, 2023;

C-2023-030 Abbott Stringham and Lynch (Campbell, CA) Fourth Amendment to CSA adding \$7,000 in additional compensation for a total amount not to exceed \$32,900, updating the hourly rates, updating the scope of services, and extending the termination date through December 31, 2023.

C-2023-031 Landscape Studio (San Francisco) Consulting Services Agreement for design, branding, and marketing services through 12/31/23 with compensation not to exceed \$250,000.

C-2023-032 SMUD (Sacramento) Amendment 18 to Task Order 2 Technology fee related to nonstandard rate for Bayer Healthcare at a cost of \$20,000.

C-2023-033 Novogradac (San Francisco) Consulting Services Agreement for guidance for finance decisions re: clean energy assets, total compensation not to exceed \$30,000 through 12/31/23.

C-2023-034 California State University East Bay, Facility Use Agreement, \$375 for use of meeting space on April 24, 2023 for Special Board meeting, and Zoom monitor.

C-2023-035 Mayers Nave (Oakland) Confirming Letter for Additional Services expands the scope of work under previous engagement letter to cover an additional dispute.

C-2023-036 Frontier Energy (San Ramon, CA) Fourth Amendment to CSA adds additional services to the scope of work for regulatory guidance and program implementation support for the commercial energy efficiency program; as well as services necessary to assist with completion of fleet electrification assessments and deployment plans in the medium- and

heavy-duty sector including for EBCE's municipal fleets, extend contract through the end of October 2024, and add \$928,301 in compensation (\$178,301 energy efficiency; \$750,000 fleet electrification) for a total amount not to exceed 1,738,249.00, and to update the hourly rates of compensation.

C-2023-037 BlocPower Energy Services 3 (Brooklyn, NY) Amended and Restated Loan Agreement expands the eligibility for the loans EBCE's capital supports beyond low to moderate income customers and updates the amortization schedule.

C-2023-038 Law Office of David Peffer (Rocklin, CA) Joint Representation Agreement MCE, SCP, Pioneer, & EBCE all agree to joint representation related to Regulatory Proceedings on Investor-Owned Utilities De-Energization and fast-trip programs and practices. Costs will be shared equally and each CCA will engage Mr. Peffer directly.

C-2023-039 Weather Source (Salem, NH) Service Order total cost not to exceed \$12,830.40 for a subscription of high-resolution weather data to assist EBCE in energy modeling.



## Consent Item 8

**TO:** East Bay Community Energy Board of Directors

**FROM:** Izzy Carson, Power Resources Manager

**SUBJECT:** PG&E Long-Term Market Offer Award Contract Approval (Action)

**DATE:** May 17, 2023

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### **Recommendation**

Adopt a Resolution authorizing the Chief Executive Officer to execute a 20-year Agreement for Renewable Portfolio Standard (RPS) eligible energy and Renewable Energy Credits (RECs) through the Pacific Gas and Electric (PG&E) 2023 Power Charge Indifference Adjustment (PCIA) RPS Long-Term Market Offer.

### **Background and Discussion**

In May of 2021, the California Public Utilities Commission issued a Decision (D.21-05-030) that proposed the allocation of RPS products to all Load Serving Entities (LSE) in Investor-Owned Utility (IOU) service territories linked to the PCIA process. The Decision asserted that customers are entitled to a proportional share of the IOU RPS products due to customer payment through the PCIA. The process established for this allocation became known as the Voluntary Allocation and Market Offer (VAMO) and through it, PG&E allocated a proportional share of their renewable portfolio to EBCE and other LSEs within their service territory.

Following LSE acceptance or rejection of their VAMO allocation, excess RPS eligible energy and RECs were then offered for purchase through a formal solicitation that became known as the Market Offer.

Pursuant to CPUC Decision D. 22-11-021, PG&E offered 100% of the remaining PCIA-eligible long-term contracts through their 2023 Long-Term Resource PCIA RPS Market Offer solicitation.

EBCE participated in Market Offer solicitation and was awarded bundled RPS-eligible energy and RECs for a 20-year term from facilities with power purchase agreements with delivery terms of more than 10-years remaining.

### **Fiscal Impact**

As the agreement is based on a percentage of PG&E's remaining RPS portfolio rather than firm delivery amounts, exact cost will depend on final delivery volumes. Cost is estimated at approximately 110 million dollars over a 20-year term.

### **Attachments**

- A. Resolution of the Board of Directors of the East Bay Community Energy Authority Authorizing the CEO to Execute an Agreement for Renewable Portfolio Standard Eligible Energy and Renewable Energy Credits with PG&E

**RESOLUTION NO. XX**

**A RESOLUTION OF THE BOARD OF DIRECTORS  
OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO  
EXECUTE AN AGREEMENT FOR RENEWABLE PORTFOLIO STANDARD ELIGIBLE  
ENERGY AND RENEWABLE ENERGY CREDITS WITH PACIFIC GAS AND ELECTRIC**

**WHEREAS** The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020. The city of Stockton located in San Joaquin County, was added as a member of EBCE in December of 2022.

**WHEREAS** the California Public Utilities Commission proposed the allocation of Renewable Portfolio Standard (RPS) products to all Load Serving Entities in Investor-Owned Utility service territories linked to the Power Charge Indifference Adjustment (PCIA) process; and

**WHEREAS** the process established for the allocation became known as the Voluntary Allocation and Market Offer (VAMO); and

**WHEREAS** excess RPS eligible energy and Renewable Energy Credits (RECs) from the VAMO were offered for purchase through a formal Market Offer; and

**WHEREAS** Pacific Gas and Electric (PG&E) launched their 2023 Long-Term Resource PCIA RPS Market Offer Solicitation on March 7, 2023; and

**WHEREAS** EBCE participated in the Market Offer solicitation and was awarded bundled RPS eligible energy and RECs for a 20-year term.

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. The CEO is hereby authorized to execute a 20-year agreement for Renewable Portfolio Standard eligible energy and Renewable Energy Credits with PG&E that was awarded through the 2023 Long-Term Resource PCIA RPS Market Offer Solicitation.

ADOPTED AND APPROVED this 17th day of May 2023.

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Elisa Márquez, Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board





## Consent Item 9

**TO:** East Bay Community Energy Board of Directors

**FROM:** JP Ross, VP Local Development, Electrification and Innovation

**SUBJECT:** Authorizing CEO to negotiate and execute an Agreement with CLEAResult for the Ride Electric E-Bike Program

**DATE:** May 17, 2023

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### Recommendation

Approve a Resolution authorizing the CEO to negotiate and execute a Consulting Services Agreement with CLEAResult to develop and implement the Ride Electric Bike (e-Bike) Program, compensation under this Agreement will not exceed \$10,000,000.

### Background and Discussion

East Bay Community Energy (EBCE) is working to increase adoption of zero-emission micromobility options that are safe, affordable and reduce motor vehicle trips across our service area. The e-Bike Program will provide EBCE's customers and residents of Alameda County and the Cities of Tracy and Stockton (once enrolled) with the opportunity to get hands-on experience using e-Bikes while reducing the cost of ownership. The e-Bike Program will have two components:

1. **E-Bike Short-Term Lending:** EBCE aims to stimulate e-Bike ownership beyond the financial limits of EBCE's ability to provide ongoing, long-term incentives. Therefore, EBCE solicited proposals for an e-Bike Lending Program that will allow residents to check out e-Bikes for a period of ~1 week. Borrowing an e-Bike and receiving bike & road safety training will enable participants to gain hands-on experience to determine if an e-Bike could meet the needs of their daily activities. The intent of the e-Bike Lending Program will be to increase awareness and enthusiasm for e-Bikes, resulting in residents eventually purchasing e-Bikes. While coordinated with the incentive program, discussed

below, there is no commitment on the participant to purchase an e-Bike to be eligible to check out an e-Bike through the e-Bike Lending Program.

- 2. E-Bike Ownership Incentive:** The incentive is intended to increase adoption and ownership of e-Bikes in EBCE’s service territory. Incentives will be provided as point-of-sale vouchers and available to all income levels, with at least 40% of incentives dedicated to low-income customers on EBCE’s CARE electricity rate. The incentive amounts are indicated in the table below.

Customer Type	Base Incentive	Adders
CARE Customer	\$1,000	+\$500 Cargo or Adaptive e-Bikes
Non-CARE Customer	\$400	

Table 1. E-Bike incentives for qualified participants and eligible e-Bikes.

Cargo and adaptive e-Bikes have a higher incentive because they tend to be more expensive, can offset more vehicle trips and can provide mode-shifting options to people who may not be comfortable using a traditional two-wheeled bicycle. Cargo e-Bikes have increased weight capacity and an elongated frame & seats to especially help, for example, parents to travel with their kids in tow. Adaptive e-Bikes are uniquely designed for those with mobility-related disabilities and can remove the barriers of biking for those who are dependent on additional equipment, such as a wheelchair, for mobility.

As a result of this program, over 13,000 people would experience an e-Bike via a 1-week lending session and 7,000-7,500 people would newly own an e-Bike with the primary purpose of mode shifting personal trips and work commute. EBCE will stagger incentives to ensure they last for a long duration of the program. In the event of exhausted incentives, we could estimate 30 of non-CARE customers based on data from other e-Bike lending libraries in Central and Southern California.

While e-Bikes rise in popularity, disparities exist in how common biking is based on where someone lives and who is riding those bikes across EBCE’s service area. In Alameda County, commuting by bike as the primary mode varies widely between Berkeley (7.8%) and neighboring Oakland (2.8%) and Emeryville (2.6%) and there is even greater variation with Fremont (0.3%)<sup>1</sup>. Across the Bay Area, those who commute on bikes are disproportionately male (2-to-1), white (61%), and affluent (25% earn more than \$225,000/year)<sup>2</sup>.

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<sup>1</sup> <https://www.vitalsigns.mtc.ca.gov/commute-mode-choice>

<sup>2</sup> <https://www.sfchronicle.com/bayarea/philmatier/article/One-place-where-white-men-still-reign-supreme-15084274.php>

EBCE recognizes these disparities and barriers to bike commuting, as well as the opportunity this program provides to reduce those barriers. EBCE and CLEAResult will prioritize engaging those in harder to reach communities and have key performance indicators to track progress with program participants that fully reflect the entire service area instead of those who are likely to participate regardless of this program.

### 2022 Request For Proposals

EBCE issued an RFP on October 28, 2022, to solicit proposals for program design, marketing, outreach, and implementation of a consumer facing e-Bike adoption program available across our service area, including Stockton.

EBCE received five bids in response to its RFP for e-Bike program implementers. After reviewing bids and interviewing respondents, EBCE has selected the team led by CLEAResult as the primary implementer. CLEAResult is a private company founded in 2003 with 2,400 employees across North America and extensive experience managing energy programs. To date, they've implemented 50 energy programs in California and include six CCAs as their clients. In fact, EBCE contracted with them from 2020 to 2022 for what became a successful implementation of its residential pay-for-performance energy efficiency pilot.

EBCE believes the team led by CLEAResult will successfully implement their e-Bike program due to their broad energy program experience (including e-Bike lending), program management expertise & infrastructure, local partnerships, flexibility to adapt and iterate, and a clearly outlined proposal and solicitation response that demonstrates ambitious yet realistic outcomes.

### Program Expansion with Alameda County Transportation Commission (ACTC)

After EBCE released the RFP, ACTC and EBCE met to discuss a funding partnership to leverage the e-Bike program managed by EBCE to obtain shared goals by both agencies. In February 2023, the Board of ACTC approved a \$4,000,000 grant to be used toward e-Bike incentives for all Alameda County residents under the EBCE e-Bike program. This funding will allow EBCE to expand the reach and scale of the program to \$10M in total, while developing a key partnership toward our longer-term electric transportation goals.

### Coordination with Additional E-Bike Programs

The number of programs helping consumers access and own e-bikes continues to grow. In EBCE's service area, comparable - but not the same - programs exist through the City of Oakland (short-term lending), City of Berkeley (long-term lending), and via an upcoming low-income incentive program through the State of California. EBCE is working closely with these partners and many others to ensure we are leveraging and supporting each other's programs, while filling in gaps (i.e. geographic, income levels) across peer programs to provide the best service for residents of Alameda County, Tracy, and Stockton.

### **Fiscal Impact**

The Agreement would be funded through the already Board approved \$6,000,000 allocation to the Local Development Transportation Electrification budget derived from EBCE's net revenue. EBCE will also allocate an additional \$4,000,000 in funding via a grant from the Alameda County Transportation Commission (ACTC).

### **Attachments**

- A) RESOLUTION OF THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO NEGOTIATE AND EXECUTE A CONSULTING SERVICES AGREEMENT WITH CLEARRESULT FOR THE EBCE RIDE ELECTRIC E-BIKE PROGRAM
- B) Presentation

**RESOLUTION NO. R-2023-XX**

**A RESOLUTION OF THE BOARD OF DIRECTORS**

**OF THE EAST BAY COMMUNITY ENERGY AUTHORITY TO AUTHORIZE THE CEO TO NEGOTIATE AND EXECUTE A CONSULTING SERVICES AGREEMENT WITH CLEARRESULT FOR THE EBCE RIDE ELECTRIC E-BIKE PROGRAM**

**WHEREAS** The East Bay Community Energy Authority ("EBCE") was formed as a community choice aggregation agency ("CCA") on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020. The city of Stockton located in San Joaquin County, was added as a member of EBCE in December of 2022.; and

**WHEREAS** EBCE seeks to support the adoption electric bikes (e-Bikes) across its service territory to reduce vehicle miles traveled and the associated reductions of greenhouse gas and particulate emissions that disproportionately impact lower income and disadvantaged communities; and

**WHEREAS** EBCE issued a Request for Proposals for E-Bike Adoption in October 2022 and received a conforming bid from CLEAResult; and

**WHEREAS** The project proposed by CLEAResult will significantly increase e-Bike usage and adoption in EBCE service territory; and

**WHEREAS** EBCE has negotiated the scope, implementation timeline, goals, and budget to ensure a successful and transformative program.

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. THE CEO is hereby authorized to negotiate and execute an Agreement for the development and implementation of EBCE's Ride Electric E-Bike Program with total compensation not to exceed \$10,000,000, subject to the approval of the General Counsel.

ADOPTED AND APPROVED this 17<sup>th</sup> day of May, 2023.

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Elisa Márquez, Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board

MAY 2023

# Ride Electric: E-Bike Program Report



# Ride Electric Program Overview

- **Increasing access to electric bikes with at least 40% of the benefits going to EBCE CARE customers**
- **3 prongs:** Marketing, Education, & Outreach, Short-term Lending, Ownership Incentive
  - over 13,000 lending sessions and 7,000-7,500 new e-bikes via incentives
- **3-year, \$10 Million program**
  - \$6M EBCE net revenue and...
  - +\$4M in funding from the Alameda County Transportation Commission (ACTC) toward the incentive portion of the program.
  - 20% for lending and 80% for incentive
- **Coordination and alignment with peer e-mobility programs: City of Oakland, City of Berkeley, CARB's CalBike Program**



# 2 Main Interventions: Try and Buy

## Short-Term Lending

- Over 13,000 lending sessions
- 5-7 Physical locations across our service area
- ~1 week experience
- Training (e-bike & road safety) and helmet & lock provided
- Class 1/2/3 Ebike, Cargo, and Adaptive; no mountain or road bikes

## Ownership

- Expected 7,000-7,500 e-bikes
- Point-of-sale voucher with higher \$ for CARE customers; adders for cargo and adaptive e-bikes
- Priority for local bike shop purchasing and an on-line marketplace to supplement.



# Request for Proposal (RFP) Process

Prior Board approved Funding

Oct 2022: EBCE issued RFP

- Coverage: Alameda County, Tracy, and Stockton

Feb - March 2023: RFP Closed and Interviews

- Response: Received 5 bids and interviewed 3 bidders as finalists

April 2023: winning bid selected

# Selected Counterparty: CLEAResult

- Private company with 2,400 employees across North America; operating since 2003 and West Region HQ in downtown Oakland
- Managed 50 California energy programs for clients, including 6 CCAs
- Utilizing and leveraging existing infrastructure, like incentive processing and connection between retail & on-line purchasing
- Teaming up with 3 CBOs - two of whom are local to our service area - with additional expertise on e-bike and micromobility programs, as well as community engagement and local partnerships

# Requested Action

Authorize CEO to negotiate and execute Agreement with CLEAResult

- Financial impact: \$6M over 3 years via our net revenue, already approved by the Board



## Consent Item 10

**TO:** East Bay Community Energy Board of Directors

**FROM:** Marie Fontenot, Vice President of Power Resources

**SUBJECT:** Amcor Storage Contract Approval (Action)

**DATE:** May 17, 2023

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### Recommendation

Adopt a Resolution authorizing the Chief Executive Officer to execute an Agreement with Amcor Storage LLC for a battery energy storage project in Solano County, developed by Nexus Renewables. The project operation dates are listed below:

- a. Amcor Storage: 10-year, 9.499 MW battery project located in Fairfield, CA. March 2024 online date. Developed by Nexus Renewables.

### Background and Discussion

The 2022 Long-Term Resource Request for Offers (RFO) is EBCE's third long-term contract solicitation. The RFO was launched in February 2022. The RFO sought several hundred megawatts (MW) of contracts with renewable energy and battery storage projects with a preference for projects located in California, and more preferentially, those located in Alameda County. EBCE's objective was to drive investments in new renewable and energy storage projects in Alameda County and California, while securing affordable resources to manage future power price risk. EBCE received a very healthy response to its RFO both in volume and quality of projects and proposals. EBCE administered the RFO and completed robust analytics using internal tools and the cQuant valuation platform to calculate the net present value of proposed projects and determine the optimal portfolio to meet its objectives. All of these contracts will be utilized to hedge EBCE against price fluctuation in the CAISO energy markets and they will also contribute to procurement mandates issued by the California Public Utilities Commission (CPUC). The 2021-2023 Electric Reliability Requirements procurement mandate identified volumes of Resource Adequacy (RA) capacity each

CPUC-jurisdictional load serving entity must procure and have online in the years 2021, 2022 and 2023.<sup>1</sup> The second mandate requires additional volumes of RA come online in years 2023, 2024, 2025, and 2026. That mandate is the “Decision Requirement Procurement to Address Mid-Term Reliability 2023-2026”.<sup>2</sup>

The Amcor Storage project was offered to EBCE bilaterally, concurrent to ongoing negotiations underway in EBCE’s 2022 Long-Term Resource RFO and was evaluated against offers submitted to the RFO.

The Amcor Storage contract is for RA from a 9.499 MW/37.996 MWh battery storage project. The contracted project is located in Solano County. The contract is for 10 years with a guaranteed commercial operation date of March 1, 2024. Nexus is a developer having 410 MW of solar and energy storage projects in development. The contracting entity is Amcor Storage LLC.

### **Attachments**

- A. Resolution Authorizing the CEO to Negotiate and Execute a Ten-Year Resource Adequacy Agreement with Amcor Storage LLC for a battery energy storage project in Solano County, developed by Nexus Renewables, U.S. Inc; and
- B. PowerPoint Presentation.

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<sup>1</sup> <https://docs.cpuc.ca.gov/PublishedDocs/Published/G000/M319/K825/319825388.PDF>

<sup>2</sup> <https://docs.cpuc.ca.gov/PublishedDocs/Published/G000/M389/K603/389603637.PDF>

**RESOLUTION NO. R-2023-XX**

**A RESOLUTION OF THE BOARD OF DIRECTORS**

**OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO  
NEGOTIATE AND EXECUTE A RESOURCE ADEQUACY AGREEMENT WITH AMCOR  
STORAGE LLC**

**WHEREAS**, The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020.

**WHEREAS**, Amcor Storage, LLC proposed 9.499 MW of Resource Adequacy (RA) from a 9.499 MW/37.996 MWh battery energy storage project in Solano County, developed by Nexus Renewables, U.S. Inc (“Project”);

**WHEREAS**, the Project is expected to be operational by March 1, 2024 and will deliver RA for a term of ten years; and

**WHEREAS**, EBCE staff considers this is a competitive proposal based on submissions to the 2022 Long-Term Resources Request For Offers (RFO).

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. The CEO is hereby authorized to negotiate and execute a ten-year RA agreement with Amcor Storage LLC for a 9.499 MW RA-only battery energy storage project in Solano County. The final agreement shall include the key terms outlined in the staff report recommendation associated with this Resolution.

ADOPTED AND APPROVED this 17<sup>th</sup> day of May, 2023.

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Elisa Márquez, Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board





## 2022 Long-Term Resource RFO: Project Update

PRESENTED BY: Marie Fontenot

DATE: May 17, 2023





# Agenda

- Solicitation Overview
- Participation
- Evaluation Process
- Current RFO Portfolio Characteristics
- Challenges in Marketplace
- Next Steps
- Appendix: Portfolio Summary

# Solicitation Overview

## Goals & Objectives

- Secure a portfolio of contracts to provide EBCE customers with affordable renewable and clean energy sources
- Meet IRP Near- and Mid-Term Resource Adequacy Reliability Procurement mandates
- Meet a significant percent of SB350 long-term contracting requirements, equal to 65% of RPS obligations
- Create new renewable energy projects to deliver PCC1 RECs
- Contract low-cost energy hedges to compliment existing portfolio
- Partner with SJCE for efficiency, to minimize expenses, and lead the market in contract terms

## Project Characteristics

### Facilities:

- Location: Projects may be within or outside of California. All energy must be deliverable to CAISO & must provide RA
- Construction Status: Energy and related products may come from new resources or add incremental capacity to existing resources.

### Capacity:

- Minimum Contract Capacity: 5 MW
- Maximum Contract Capacity: none

### Delivery Date:

- Energy and RPS attribute delivery must be within calendar years 2023, 2024, 2025, or 2026 with a preference for projects that begin delivery earlier within this window.

### Contract Duration:

- 10-20 year durations

### Technology:

- Renewables, Large Hydro
- Storage – short or long duration; any technology

## Actions

- Issued a broad, open, competitive solicitation to ensure wide array of opportunities considered
- Evaluated combinations of projects to achieve desired volume targets
- Typically prioritize project risk, location, workforce development, economics, and other characteristics; limited ability to do so in this RFO due to limited offers in earlier years
- Encouraged RFO participants to be creative and provide proposal variations on individual projects and include battery storage

# Solicitation Overview – Eligible Products

Product #	Product Name	Description	Example
Product 1	As-Available RPS Product	New or incremental capacity to an existing stand-alone PCC1-eligible generating resource	solar, wind, geothermal, small hydro or ocean (thermal, wave, or current)
Product 2	As-Available RPS plus Energy Storage	New or incremental capacity to an existing stand-alone PCC1-eligible generating resource with co-located energy storage	Same as above plus storage with 2-hr, 4-hr, or 4-hr+ duration capability
Product 3	Firm or Shaped RPS Product	New PCC1-eligible generating resources; likely paired with energy storage	Energy delivered during specific hours
Product 4	High Capacity Factor, No On-Site Emissions RPS Energy	New stand-alone PCC1-eligible generating resource	Geothermal or Biomass
Product 5	Stand-Alone Energy Storage Toll or RA-Only offer	Energy storage may offer a full product “tolling” structure contract or and RA-only offer	Any storage technology with 2-hr, 4-hr, or 4-hr+ duration capability
Product 6	Zero-Emitting Capacity Resources	Must be available every day from 5pm to 10pm (hours ending 17 through 22); must be able to deliver <u>at least 5 MWh of energy for every 1 MW of incremental capacity</u>	Emission-free generation resources, emissions-free generation paired with storage, or demand response



# Participation

- **Less robust project offering than 2020 RFO. 44 unique project sites; 185 contract variations (as compared to 70 sites; 400 project variations in 2020 RFO)**
- **All 6 products that were solicited were offered**
- **Offers included solar, wind, geothermal, pumped hydro, and storage**
- **Projects based in 6 different states (CA, AZ, ID, NM, NV, OR); predominantly CA**
  - *\*Only 1 projects in EBCE service territory.*

# Evaluation Process

- **Evaluation Rubric scored 3 areas:**
  - Counterparty Execution, Offer Competitiveness, and Project Development Status
  - Multiple items under each area
- **Two reviewers were assigned to each project.**
- **Staff reviewed all submitted information and provided scores for all categories except for Term Sheet Markups and NPV.**
  - Each item has 10 point max. at its own weighting.
  - Term Sheet Markups were scored by one assigned reviewer.
  - NPV scores were directly incorporated into overall project score with a weighting of 45%.
    - The Net Present Value was calculated based on simulations on 3 different forward curves
    - For each forward curve we took a weighted average of the P5 (50%), P50 (25%), and P95 (25%) and then took a simple average across the 3 curves
    - We normalized this number on a \$/MW basis and the projects were then assigned a 0-10 score based on the NPV distribution
- **Scoring and rubric were consistent with the selection process for the 2018 California Renewables RFP and 2020 RPS and Storage RFO.**

# Projects Proposed for Execution

Seeking approval for one contract:

- Amcor Storage: 10-year, 9.499 MW RA-only from battery storage project in Solano County. Expected to be operational March 2024. Developed by Nexus Renewables.

# Nexus Renewables - Amcor Storage Project Details



- Originated and negotiated bilaterally
- Contract for 9.499 MW Resource Adequacy from energy storage project in Solano County
- 10-year contract
- Expected Commercial Operation Date is March 1, 2024
- Project has executed site control and interconnection agreement.
- Committed toward utilizing local and union labor and paying prevailing wages.
- The contracting entity under is Amcor Storage LLC.

# Nexus Renewables Company Overview



- Nexus Renewables is a renewable developer focused on solar and energy storage technologies.
- Nexus was established in 2020 and has 410 MW of projects in various stages of development, including 14 MW of solar under construction in the U.S.
- The Nexus management team draws upon 60+ years of experience in the Power and Utility sector.



# Portfolio Characteristics

	Developer	Project	Location	Product	Offtake	COD	Nameplate	Sept NQC
Generation	Longroad	Sun Pond	Maricopa County, AZ	PV and ESA	EBCE	4/1/2025	85 MW	34.4
Storage	NextEra Energy	Kola Energy Storage	San Joaquin County (Tracy), CA	ESA	EBCE	6/1/2025	125 MW	116.75
RA Only	<b>Nexus</b>	<b>Amcor Storage</b>	<b>Solano County, CA</b>	<b>RA only</b>	<b>EBCE</b>	<b>3/1/2024</b>	<b>9.499 MW</b>	<b>9.499</b>
	ConEd	Alpaugh BESS	Tulare County, CA	RA only	EBCE	6/1/2024	5 MW	4.5
	Vitol	Ocotillo Solar	San Diego County, CA	RA only	EBCE	8/1/2023	50 MW	50
	Broad Reach Power	Noosa Energy Storage	San Joaquin County, CA	RA only	EBCE & SJCE	6/1/2024	30 MW	27
	Broad Reach Power	Cascade Energy Storage	San Joaquin County, CA	RA only	EBCE & SJCE	6/1/2024	5 MW	4.5

# Next Steps

- Finalize the contract and execute agreement.
- Assess projects as they hit key milestones and mature further.
- Update filing to CPUC on status of 2021-2023 and 2023-2026 Electric Reliability Requirements due June 1, 2023.

# Appendix

# Portfolio Summary

DEVELOPER	PROJECT NAME	TECHNOLOGY	NAMEPLATE MW	STORAGE MW/MWH	COUNTY	ONLINE	TERM (YEARS)
<b>Clearway Energy Group</b>	Golden Fields Solar	Solar	112	N/A	Kern	December 2020	15
<b>Greenbacker Capital</b>	Scott Haggerty Wind Energy Center	Wind	57.5	N/A	Alameda	July 2021	20
<b>Convergent Energy and Power</b>	Henrietta D Energy Storage	Storage	0	10/40	Kings	January 2022	15
<b>Pattern Energy</b>	Tecolote Wind	Wind	100	N/A	Torrance and Guadalupe (NM)	December 2021	10
<b>Idemitsu Renewables</b>	Tulare Solar Center	Solar	56	N/A	Tulare	May 2022	15
<b>Terra-Gen</b>	Sanborn Storage	Storage	0	47/188	Kern	December 2022	12
<b>EDP Renewables</b>	EDPR Solar Park	Solar + Storage	100	30/120	Fresno	December 2022	20
<b>Terra-Gen</b>	Edwards Solar	Solar + Virtual Storage	100	TBD	Kern	December 2022	15
<b>Clearway Energy Group</b>	Daggett 3	Solar+ Storage	50	12.5/50	San Bernadino	April 2023	15
<b>Intersect Power</b>	Oberon	Solar+ Storage	125	125	Riverside	January 2024	10+
<b>LS Power</b>	Tumbleweed Energy Storage	Storage	0	50/200	Kern	June 2024	15



## Consent Item 11

**TO:** East Bay Community Energy Board of Directors

**FROM:** Jason Bartlett, Sr. Finance Manager

**SUBJECT:** Second Amendment to the Consulting Agreement with Maher Accountancy

**DATE:** May 17, 2023

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### **Recommendation**

Adopt a Resolution authorizing the Chief Executive Officer (CEO) to negotiate and execute a Second Amendment to the existing Consulting Services Agreement with Maher Accountancy.

### **Background and Discussion**

EBCE uses an independent accountant to support ongoing financial operations. The accountant is crucial to supporting all of EBCE's financial functions, including invoicing, payments, reporting, and the audit process. EBCE has worked with Maher Accountancy since June 1, 2018. Prior to which, EBCE received accounting services from the Alameda County Finance Department.

During their contracted period, Maher Accountancy has assisted EBCE with four audits and has performed exceptionally well in managing EBCE's books and ledgers. Maher Accountancy's familiarity within the CCA space is unparalleled as they currently provide accounting services for eight CCAs, including Clean Power Alliance, Marin Clean Energy, Monterey Bay Community Power, Peninsula Clean Energy, Silicon Valley Clean Energy, and Sonoma Clean Power. Over Maher Accountancy's history, they have served ten CCAs in total in some capacity.

Maher Accountancy has proposed the development of an online portal that integrates real-time expense tracking with EBCE's annual budget. This portal can be broken down by functional area, track contract terms and cost limits, and allow user input for various functionalities such as budget development, general ledger corrections, and staff approval assignments among many other advantageous functions.

The benefits of this portal to staff is the ability to centralize many finance functions in one tool rather than multiple resource tracking. Additionally, it will improve reporting and tracking processes by integrating with other finance and accounting systems directly.

### **Fiscal Impact**

The total cost of development and implementation is estimated at \$19,000 and is not expected to have any additional impact on EBCE budget or finances.

### **Attachments**

- A. Resolution Authorizing the CEO to Negotiate and Execute a Second Amendment to the Consulting Services Agreement with Maher Accountancy

**RESOLUTION NO. \_\_**

**A RESOLUTION OF THE BOARD OF DIRECTORS  
OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO  
NEGOTIATE AND EXECUTE A SECOND AMENDMENT TO THE CONSULTING SERVICES  
AGREEMENT WITH MAHER ACCOUNTANCY**

**WHEREAS** The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020. The city of Stockton located in San Joaquin County, was added as a member of EBCE in December of 2022.

**WHEREAS** EBCE and Maher Accountancy entered into that certain Consulting Services Agreement dated January 1, 2022 (“Agreement”), wherein Maher Accountancy agreed to provide accounting services to EBCE, with compensation not to exceed \$255,000 and with a term length of one year with an option to renew for three additional years with fees not increasing by more than 4-6% annually.

**WHEREAS** EBCE and Maher Accountancy entered into a First Amendment to the Consulting Services Agreement on December 1, 2022, to add additional compensation, increasing the not-to-exceed amount by \$270,400 for a total amount not to exceed \$525,400, and to extend the term through December 31, 2023.

**WHEREAS** EBCE and Maher Accountancy now desire to amend the Agreement to expand the scope of work and to add additional compensation, increasing the not-to-exceed amount by \$19,000 to cover an online budget portal development tool for a total amount not to exceed \$544,400.

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. EBCE’s Board of Directors hereby authorizes EBCE’s CEO to negotiate and execute a Second Amendment to the Consulting Services Agreement with Maher Accountancy for developing online budget portal services increasing total compensation by \$19,000, for a total not to exceed an amount of \$544,400.

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Elisa Márquez , Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board





## Consent Item 12

**TO:** East Bay Community Energy Board of Directors

**FROM:** Helen Mejia, Building Electrification Program Analyst

**SUBJECT:** Amendment to Consulting Services Agreement with Action for a Healthy Planet (“Acterra”)

**DATE:** May 17, 2023

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### **Recommendation**

Adopt a Resolution authorizing the CEO to negotiate and execute a Third Amendment to the Consulting Services Agreement between East Bay Community Energy (“EBCE”) and Action for a Healthy Planet (“Acterra”) for administration of EBCE’s Induction Cooktop Lending Program, to increase the compensation amount by \$300,000 for a total amount not to exceed \$585,000, and to update and expand the Scope of Work.

### **Background and Discussion**

Acterra was selected as EBCE’s program administrator through a competitive selection process. On December 23, 2021, EBCE’s CEO, authorized by the Board of Director’s executed a Consulting Services Agreement (“CSA”) with Acterra for program implementation and administration. Acterra has provided induction cooktop lending and outreach services, and the program has received over 600 applications submitted from customers from all cities in EBCE’s service area. Over 261 lending sessions have been completed across the 11 lending locations or “hubs,” which include local libraries and neighborhood resource centers. The CSA was amended twice, most recently July 2022, for the purpose of increasing the total compensation, adding additional induction kits, expanding the scope of work, and extending the term.

Overall, the program continues to be successful, and many sites have been oversubscribed due to the popularity of the program and interest from the community. The program’s pre and post-lending surveys show that most borrowers have positive experiences with the program; the surveys also show a substantial positive impact on borrowers’ perception of cooking with induction technology and their willingness to purchase induction technology in the future.

This proposed Third Amendment to the CSA with Acterra will increase the compensation amount to account for continued program administration and the expansion of the program and will extend the term of the CSA. EBCE is aiming to continue the program and expand the program to include additional induction lending “hubs” and outreach support; thus, EBCE staff seek to increase the amount of this CSA by \$300,000 to account for the additional cost of these services, for a total amount not to exceed \$535,000. EBCE is also seeking to extend the term of the CSA to December 31, 2024.

**Fiscal Impact**

All program costs will be funded through the Local Development budgets already authorized for this fiscal year.

**Attachments**

- A. Resolution of the Board of Directors Authorizing the CEO to Negotiate and Execute a Third Amendment to the Consulting Services Agreement with Acterra: Action for a Healthy Planet

**RESOLUTION NO. R-2023-XX**

**A RESOLUTION OF THE BOARD OF DIRECTORS**

**OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO NEGOTIATE AND EXECUTE A THIRD AMENDMENT WITH ACTERRA: ACTION FOR A HEALTHY PLANET**

**WHEREAS** The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020. The city of Stockton located in San Joaquin County, was added as a member of EBCE in December of 2022.

**WHEREAS** Acterra was selected as EBCE’s program administrator for the Cooktop Lending Program through a competitive selection process,

**WHEREAS** On December 23, 2021, EBCE’s CEO, authorized by the Board of Director’s executed a Consulting Services Agreement (“CSA”) with Acterra for program implementation and administration, and that Consulting Services Agreement was amended twice, most recently in July 2022 to increase the compensation, with total compensation not to exceed \$285,000,

**WHEREAS** Acterra developed the Induction Cooktop Lending Program and has operated the program with a high degree of satisfaction from EBCE under the existing contract,

**WHEREAS** EBCE seeks to continue the Induction Cooktop Lending Program and increase the number of hubs and kits in circulation, which will require increasing the total amount of compensation of the Agreement by \$300,000 to account for the additional cost of these services, and extend the term of the Agreement to December 31<sup>st</sup>, 2024

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

**Section 1.** The CEO is hereby authorized to negotiate and execute a Third Amendment to the Consulting Services Agreement between East Bay Community Energy (“EBCE”) and Action for a Healthy Planet (“Acterra”) for administration of EBCE’s Induction Cooktop Lending Program, to extend the term of the Agreement to December 31<sup>st</sup>,

2024, to update and expand the Scope of Work, and to increase the compensation amount by \$300,000 for a total amount not to exceed \$585,000.

ADOPTED AND APPROVED this 17<sup>th</sup> day of May, 2023.

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Elisa Márquez , Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board



### Consent Item 13

**TO:** East Bay Community Energy Board of Directors

**FROM:** Jessie Denver, Director - Transportation Electrification

**SUBJECT:** Amendment to Consulting Services Agreement with Stantec for EV Charging Design Engineering Services

**DATE:** May 17, 2023

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#### **Recommendation**

Adopt a Resolution authorizing the CEO to negotiate and execute a Fifth Amendment to the Consulting Services Agreement between East Bay Community Energy (“EBCE”) and Stantec for EV charging design engineering services, to increase the compensation amount by \$150,000 for a total amount not to exceed \$400,000, and to update and expand the Scope of Work to include Electric Vehicle (“EV”) Design Engineering services for additional cities within EBCE’s service territory.

#### **Background and Discussion**

Stantec was selected as EBCE’s EV charging design engineering consultant through a competitive selection process. Stantec has provided services related to EV Design Engineering services to EBCE for projects in the cities of Oakland, Piedmont, and Livermore, California. Stantec was selected for their expertise, history of completing similar projects for other public agencies, a clear and detailed outline—both in breadth and depth—in response to the instructions as stated in the solicitation for written quotes, and cost estimate for completing the Scope of Work. In February of 2021, EBCE’s CEO executed a Consulting Services Agreement (“CSA”) with Stantec for EV charging design engineering services. The CSA was amended four times, most recently in June 2022, all for the purposes of increasing the total compensation, expanding the scope of work, and to extend the termination date.

This proposed Fifth Amendment to the CSA with Stantec will increase the compensation amount to account for an increased number of EV charging projects and extend the term of the CSA. EBCE is aiming to develop several more EV fast charging hubs, which will require Design Engineering services; thus, EBCE staff seek to increase the not to exceed amount of this CSA by \$150,000 to account for the additional cost of these services, for a total compensation amount not to exceed \$400,000. EBCE is also seeking to extend the term of the CSA to December 29, 2023 to account for the time it takes to develop these infrastructure projects.

### **Fiscal Impact**

All program costs will be funded through the Local Development budgets already authorized for this fiscal year.

### **Attachment**

- A. Resolution of the Board of Directors Authorizing the CEO to Negotiate and Execute a Fifth Amendment to the Consulting Services Agreement with Stantec.

**RESOLUTION NO. \_\_**

**A RESOLUTION OF THE BOARD OF DIRECTORS  
OF THE EAST BAY COMMUNITY ENERGY AUTHORITY AUTHORIZING THE CEO TO  
NEGOTIATE AND EXECUTE A FIFTH AMENDMENT TO THE CONSULTING SERVICES  
AGREEMENT WITH STANTEC**

**WHEREAS**, The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the Joint Powers Authority in March of 2020;

**WHEREAS**, Stantec was selected through a competitive selection process, and among the submissions received in response to a solicitation of written quotes Stantec was selected as the most qualified consultant to provide electric vehicle charging infrastructure design engineering services to EBCE; and

**WHEREAS**, in February 2021 the CEO executed Consulting Services Agreement with Stantec for electric vehicle charging infrastructure design engineering services, and that Consulting Services Agreement has been amended four times, most recently in June 2022. The prior amendments to the Agreement were all to add additional compensation, expand the Scope of Work, and extend the termination date; and

**WHEREAS**, EBCE seeks to develop several more EV fast charging hubs, which will require increasing the total amount of compensation of the Agreement by \$150,000 to account for the additional cost of these services, and to extend the term of the Agreement to December 29, 2023, to account for the time it takes to develop these infrastructure projects.

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. The CEO is hereby authorized to negotiate and execute a Fifth Amendment to the Consulting Services Agreement with Stantec for electric vehicle charging design engineering services for the purpose of expanding the scope of work, extending the term of the Agreement to December 29, 2023, and increasing the total compensation by \$150,000, for a total amount not to exceed \$400,000.

ADOPTED AND APPROVED this 17<sup>th</sup> day of May, 2023.

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Elisa Marquez, Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board





## CEO Report Item 14

**TO:** East Bay Community Energy Board of Directors  
**FROM:** Nick Chaset, Chief Executive Officer  
**SUBJECT:** CEO Report (Informational Item)  
**DATE:** May 17, 2023

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### **Recommendation**

Accept Chief Executive Officer (CEO) report on update items below.

### **Executive Committee Meeting**

An Executive Committee Meeting was held on Wednesday, May 3, 2023 at 9am. Members received an update of the 2023-24 Budget and an overview of EBCE's energy prepayment transactions. The next meeting is scheduled for Wednesday, June 7, 2023 at 9am.

### **Special Board Retreat - Local Programs**

A Special Board Retreat was held on Monday, April 24, 2023. Members received an update from the Local Programs team, including overviews of programs provided for in the Local Development Business Plan including Transportation Electrification, Grid Services Energy Efficiency, Building Electrification, and Resilience. The next Special Board Retreat for Marketing and Account Services will be held on Monday, May 22, 2023 at the Oakland Center.

### **New Staff**

#### **Scott Harding - Director of Origination, Power Resources**

Scott Harding Joined EBCE on 4/27/23 to lead the Origination Department in the Power Resources Division. Scott will lead EBCE's procurement of long-term projects, including RFOs administration, agreements negotiation, portfolio management, and adherence to all compliance requirements.

Prior to joining EBCE, Scott spent the last 22 years at public sector utilities leading energy resource planning and operations efforts which included renewable energy planning and integration, emissions reductions strategy development, forecasting energy supplies and demand, resource adequacy and capacity expansion, energy commodity hedging and risk management and energy resource optimization. These activities all lead to Scott's successful origination, evaluation, negotiation and integration of 100s of MWs of new long term capacity projects as well as 1000s of MWs of short-term energy related resources sourced from mostly renewable energy generation technologies.

Scott earned a Masters of Public Administration from San Diego State University and is a Certified Energy Manager through UC Davis.

**Name and Brand Exploration Update**

Staff presented an update to the EBCE Brand Evolution and Name Exploration at the April board meeting, which included a timeline of key milestones and decisions. A driving factor of the timeline was the start of service to Stockton in early 2024. The start of service is now set for January 1, 2025. Though the importance of a name and brand update to encourage the adoption of decarbonization remains high, staff proposes that we delay the timeline slightly to allow for further exploration and alignment around the name decision. The timeline could be pushed up if we are able to find consensus based on feedback from the various committees and stakeholders.

Month	Original	Proposed Update
April	Executive Committee review CAC + BOD update	No change
May	Executive Committee Review CAC review BOD approval of name	Ad Hoc Committees Meetings BOD CEO Report Update
June	CAC review BOD approval of brand visual identity	Ad Hoc Committees Meetings MRL Committee Review Executive Committee Review
July		Ad Hoc Committees Meetings CAC Review BOD approval of name
August	Recess	
September		Ad Hoc Committees CAC Review BOD approval of visual identity



**Board of Directors Meeting**  
**Community Advisory Committee Annotated Agenda**  
Wednesday, May 17, 2023  
6:00 pm

In Person

The Lake Merritt Room  
Cal State East Bay - the Oakland Center  
In the Transpacific Centre  
1000 Broadway, Suite 109  
Oakland, CA 94607

Or from the following locations:

- Wells Fargo Building - 2140 Shattuck Avenue, Floor 6, Berkeley, CA 94704
- City of Pleasanton, City Council Conference Room, 200 Old Bernal Ave., Pleasanton 94566
- City of Dublin City Hall, 100 Civic Plaza, Dublin, CA 94568
- 33349 9th Street (back office) Union City, CA 94587
- Tracy City Hall, 333 Civic Center Drive, Tracy, CA 95376
- 1651 Venice Circle, Stockton, CA 95206

Via Zoom:

<https://ebce-org.zoom.us/j/87023071843>

Dial (for higher quality, dial a number based on your current location): US: +1 669 900 6833 or +1 346 248 7799 or +1 253 215 8782 or +1 929 205 6099 or +1 301 715 8592 or 888 475 4499 (Toll Free) or 877 853 5257 (Toll Free)  
Webinar ID: 870 2307 1843

*Meetings are accessible to people with disabilities. Individuals who need special assistance or a disability-related modification or accommodation to participate in this meeting, or who have a disability and wish to request an alternative format for the meeting materials, should contact the Clerk of the Board at least 2 working days before the meeting at (510) 906-0491 or [cob@ebce.org](mailto:cob@ebce.org).*

*If you have anything that you wish to be distributed to the Board of Directors, please email it to the clerk by 5:00 pm the day prior to the meeting.*

1. Welcome & Roll Call
2. Pledge of Allegiance
3. Public Comment

*This item is reserved for persons wishing to address the Board on any EBCE-related matters that are not otherwise on this meeting agenda. Public comments on matters listed on the agenda shall be heard at the time the matter is called. As with all public comment, members of the public who wish to address the Board are customarily limited to two minutes per speaker and must complete an electronic speaker slip. The Board Chair may increase or decrease the time allotted to each speaker.*

**4. Closed Session**

- Conference with Labor Negotiators pursuant to Government Code 54957.6. (Labor negotiators: Elisa Marquez) (Unrepresented employee)

**5. General Report Out of Closed Session**

**CONSENT AGENDA**

**6. Approval of Minutes from April 19, 2023 and April 24, 2023**

**7. Contracts Entered into (Informational Item)**

**8. RPS Long-Term Market Offer Contract**

Requesting Board approval of contract award for PG&E RPS Long-Term Market Offer

**9. Agreement with CLEAResult for E-bike Program**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute Agreement

**10. Amcor Storage Contract Approval**

Requesting the Board to authorize EBCE CEO to negotiate and execute a Resource Adequacy Agreement with Amcor Storage LLC

**11. Second Amendment to the CSA with Maher Accountancy**

To increase the NTE to allow budget portal development

**12. Third Amendment to CSA between EBCE and Acterra**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute a Third Amendment to the CSA

**13. Fifth Amendment to the CSA between EBCE and Stantec**

Requesting the Board to delegate authority to EBCE CEO to negotiate and execute a Fifth Amendment to the CSA

**REGULAR AGENDA**

**14. CEO Report**

**15. CAC Report**

- A. Letter of support for Power Up the People
- B. Sign on letter request (attached)
  - i. Please find the [fact sheet](#), [letter](#), and [sign-on](#) here
- C. other letters we received (attached)
- D. Resources:
  - i. what it takes to get to 100% renewable with 24 hour service:  
<https://pv-magazine-usa.com/2023/01/18/cca-must-procure-1300-gwh-of-supply-to-meet-last-37-gwh-of-demand/>

**16. Draft FY 2023-24 Budget (Informational Item)**

Review the draft budget for the next fiscal year

- A. the item that is the \$15 million should be an independent item
- B. support for the pre-apprentice training programs

**17. Legislative Update (Action Item)**

Update on recommended bill positions and EBCE's bill tracker

**Motion to support staff recommendation and take an OPPOSE position on AB538 -**  
Passes with a majority of all members present. 6 yes, 2 abstentions

- A. Lack of a stance on AB538 (Holden) regionalization of grid governance -  
Take an OPPOSE position
- B. See [Building Trades](#), [Sierra Club](#), [Group opposition letter](#), [Indivisible](#), and [TURN](#) letters. [Refuting False Claims about AB 538](#). (attached)

**18. Load Management Standards Interim Compliance Plan (Action Item)**

Requesting Board approval of an interim compliance plan for the California Energy Commission's Load Management Standards

**Motion to support staff recommendation**

Passes with a majority of all members present.

**19. Emissions Overview (Informational Item)**

Informational Overview on Emissions

From April's meeting:

**Concerns regarding greenhouse gas (GHG) emissions** compared to other CCAs and PG&E. **EBCE emissions were significantly higher than other CCAs** who demonstrated better overall performance than EBCE, with **lower nuclear content, higher renewables** and carbon free percentages, and/ or significantly **better cost savings**. Staff discussed and answered questions regarding the disparities. The 2025 goal of nearly 80% clean and the 2030 goal of 100% by 2030 is a good trajectory. We look forward to the 2022 numbers.

Questions from the CAC and the public demonstrate that a concise executive summary may help provide transparency for laypersons and those learning about electricity markets.

**20. Board Member and Staff Announcements including requests to place items on future Board agendas**

**21. Adjournment to Wednesday, June 21, 2023 at 6:00 pm.**

CPUC Docket R.20-08-020 (Virtual Net Energy Metering)

Dear Members of the California Public Utilities Commission

cc: Governor Gavin Newsom

**RE: Protect access to benefits of rooftop solar and batteries for California renters**

[Complete this form to join your organization to this letter](#)  
[Fact sheet](#)

We, the undersigned organizations and community leaders, many of which represent working class and frontline communities that have suffered too long from air pollution, climate change, skyrocketing utility bills and blackouts - are writing to urge you to strengthen - not weaken - the state's program to bring rooftop solar and storage to California's 16 million renters. We are writing in strong opposition to the proposals from the utilities and the CPUC Public Advocate's Office that would eviscerate the state's Virtual Net Energy Metering (VNEM) program that serves multifamily renters, small businesses, and public agencies.

Rooftop solar and batteries are a critical tool to help multifamily renters control unsustainable utility bills. Despite utility-driven and other bureaucratic obstacles, more than 37,000 renting families are benefiting from solar energy located on-site at multifamily developments across California. An additional 100,000 renters will benefit from new solar projects currently under development, and another 200,000 families in affordable multifamily developments are projected to get solar by 2030.

California should accelerate these adoption rates into the millions with well-established policy fixes that have been brought before lawmakers and regulators by frontline community advocates on numerous occasions.

It is critical to speed up the growth of rooftop solar and batteries on multifamily developments for a number of reasons:

- It's one of the best ways to give California renters immediate utility bill relief. California utility customers currently pay more for electricity than the rest of the nation, with very few options to lower those electricity costs.
- It's the best way to protect renters from blackouts, and the only clean way to do so.
- It can be deployed quickly, especially if the remaining bureaucratic hurdles are removed;
- It is critical to the state tripling its solar capacity, as called for by the Energy Commission to meet the state's clean energy goals;
- It helps reduce the cost of the electrical grid, benefiting all ratepayers.

The state's VNEM program is the foundation for bringing rooftop solar to renters. VNEM lets owners of multifamily developments install solar panels onsite and use the solar energy produced to reduce renters' utility bills. It is one of the best tools available to reduce renters' utility bills because it directly reduces the renters' need to buy more expensive electricity from the utility. And, when paired with onsite batteries, VNEM is the only way to protect renters from blackouts.

The utilities do not like the prospect of renters reducing their electricity purchases, which is why they are proposing to gut the state's VNEM program. Their proposal puts solar back out of reach for people living in apartment buildings, just as they were starting to get meaningful access to local, clean, affordable energy through VNEM. This would be unacceptable under any circumstance, and unfathomable that it would happen to some of the state's most powerless residents.

The utilities' proposal is a slap in the face to renters in two ways:

- It guts the credit that multifamily properties receive for sharing excess energy with the grid.
- It effectively blocks the only way apartment buildings can generate their own power to reduce the amount they purchase from the utility and create solar savings for the residents.

The proposal from the CPUC Public Advocate's Office is even more anti-renter, calling for the elimination of the VNEM program altogether in favor of community solar – a worthwhile program that, once established in California, should be in addition to VNEM not in place of. While we support community solar when it is done correctly, we unambiguously reject the notion that it should be the only option available to renters. California should be offering renters more opportunities to benefit from customer-owned solar, not less.

Furthermore, we strongly disagree with the continued use of the false narrative of the so-called "cost shift". As the Center for Biological Diversity has shown in their recent report "[Rooftop Solar Justice](#)", the cost shift is based on a manipulation of data that undercounts the true costs of large-scale utility infrastructure and significantly undervalues the real grid and societal benefits of rooftop solar and batteries. When the data is used correctly, it in fact shows that more rooftop solar reduces the cost of the grid for all ratepayers, as well as conferring significant societal benefits.

Our organizations serve, and represent, actual working-class and middle-class renters. Decisions like these should be centered around the best interests of underserved renters and impacted communities, not the outdated and unsustainable business model of the utilities.

Thank you,

[Complete this form to join your organization to this letter](#)

## Save Solar for California Renters

***Last year, California made it much harder for middle and working class homeowners, churches, schools and businesses to get solar.***

***Now the utilities are proposing to gut rooftop solar for renters - who make up nearly half of all Californians. We have until July to stop them.***

Last year, the CA Public Utilities Commission (CPUC) gutted California's premier rooftop solar program for homeowners and businesses– Net Metering(NEM).

Now the utilities are lobbying the CPUC to do the same for people who live in multi-family dwellings. They want to shut out millions of California renters from the bill savings and environmental benefits of rooftop solar.

The CPUC will likely make a preliminary decision in July or sometime this summer. Here is more information and how you can act to protect solar for renters.

Contact [info@solarrights.org](mailto:info@solarrights.org) with questions.

\*\*\*\*\*

### **The Sun Belongs to Everyone, Including California's Renters**

- California's 1.6 million solar rooftops include a growing number of multifamily properties at which renters can see their monthly utility bills lowered thanks to a program called “Virtual Net Metering” or “VNEM”.
- There are more than 16 million renters in California, representing 45% or nearly half of the state population. Renters are overwhelmingly lower income, non-white, and reside in working class neighborhoods. [1]
- In the early days of solar, renters lacked access to the benefits of onsite clean energy due to not owning property. That has changed thanks to VNEM.
- Thanks to this policy, thousands of tenants across the state of California are now benefiting from rooftop solar, with the potential for millions to benefit – if the utilities don't get their way.
- Nearly 37,000 renting families are benefiting from solar located at multifamily properties across California, nearly 60% of which service lower income families.



- An additional 100,000 renters stand to benefit from new solar projects currently under development, and another 200,000 families in affordable multi-family homes are projected to get solar by 2030. [2]

## **Virtual Net Metering: How Renters in Multifamily Homes Get Solar**

- Virtual Net Metering (VNEM) lets owners of multi-family housing install solar panels onsite and use the solar energy produced to reduce renters' utility bills.
- VNEM enables renters to power their units using solar energy on the roof, while compensating renters for their excess solar energy sent back to the grid.
- VNEM is one of the best tools available to reduce renters' utility bills because it directly reduces renters' need to buy expensive electricity from the utility.

## **Benefits of Solar for Multifamily Renters**

- Rooftop solar gives multifamily renters greater access to local clean energy in alignment with state clean energy and equity goals
- Rooftop solar reduces renters' utility bills.
- When paired with batteries, rooftop solar helps protect renters from blackouts. VNEM is the only way to deploy clean batteries at scale in multifamily homes.
- Rooftop solar reduces harmful air pollution and public health impacts to renters, especially those living in urban areas. Multifamily buildings are often located in dense or urban areas where air pollution is typically concentrated at higher levels with disproportionate public health impacts to disadvantaged and vulnerable communities. Installing onsite solar in these areas reduces local air pollution and public health impacts to tenants.

## **The Utilities Are Lobbying to Gut Virtual Net Metering, Putting Rooftop Solar Off-Limits to California Renters Forever**

- The utilities have proposed to slash by 80% the VNEM credit that renters would get for the solar energy their building sends to the grid.
- Another group hostile to rooftop solar has proposed doing away with Virtual Net Metering altogether. [3]
- Even as they push to gut VNEM, the utilities and the CPUC also refuse to remove bureaucratic obstacles that are blocking the installation of solar-powered batteries in multifamily housing.
- Hundreds of affordable housing projects seeking to connect energy storage for resiliency have been on hold indefinitely because of arcane utility restrictions and bureaucratic rules.

## **California needs to expand rooftop solar for renters, not slow it down!**

- Cutting VNEM would deprive renters of the best and most proven tool to reduce their energy bills.
- If we are going to require renters to buy electric cars and appliances, then it is unconscionable to deny them the tools to manage their energy bills through rooftop solar.
- This is unfair for renters and will hinder the state's clean energy goals.

## **Equity or Utility Profits?**

- Utilities have tried to cloak their actions under the guise of equity, blaming rooftop solar for rising energy bills.
- Actually, rooftop solar and batteries reduce the cost of the grid. Keeping it growing could save all ratepayers \$120 billion over the next thirty years, or \$300 per ratepayer per year. [4].
- Utilities' expensive long distance power lines are the real reason utility bills are skyrocketing, along with utility profits. Renters have been carrying the burden of the utilities' spending spree for too long.
- The bottom line is that rooftop solar and batteries are the only proven way for Californians to cut their energy bills and protect themselves from blackouts.
- The only reason to slow down rooftop solar is to boost utility profits by removing the utilities' only competition.

## **Four Ways to Take Action**

- [Sign your organization's name to this letter to the CPUC](#)
- [Give a public comment to the CPUC](#)
- [Submit a written comment to the CPUC](#)

[1] Tenants Together, [\*Snapshot of Tenants in California\*](#)

[2] <https://www.californiadgstats.ca.gov>, [data request results from PG&E, SCE and SDG&E](#)

[3] Proposals from the [utilities](#) and the [CPUC Public Advocate](#), as well as information about [CPUC proceeding 2008020](#)

[4] Vibrant Clean Energy: [Role of Distributed Generation in Decarbonizing California by 2045](#)

# State Building and Construction Trades Council

ANDREW MEREDITH  
PRESIDENT

of California

*Established 1901*  
*Chartered By*  
BUILDING AND CONSTRUCTION TRADES  
DEPARTMENT  
AFL - CIO

J. TOM BACA  
SECRETARY-TREASURER

March 16, 2023

The Honorable Eduardo Garcia  
Chair, Assembly Utilities and Energy Committee  
1020 N Street, Room 408A  
Sacramento, CA 95814

**RE: AB 538 (Holden) - OPPOSE**

Dear Chair Garcia and Members of the Committee:

On behalf of the State Building and Construction Trades Council of California, I write in strong opposition to AB 538 (Holden). While this bill has been pitched as an effort to simply increase regional cooperation among western states, in reality, AB 538 will destroy construction jobs in California while ceding significant control and oversight of our electrical grid to groups and agencies outside of our state. California has made significant commitments and investments as it relates to renewable power and should remain in control of its own destiny.

Proponents of AB 538 have argued that a regionalized organization is better prepared to deliver benefits to participating states. For nearly a decade, these proponents have failed to provide demonstrative evidence that any benefits would outweigh the significant drawbacks associated with the regionalization of our electrical grid. Even worse, they are now asking the legislature to abandon oversight of the California Independent System Operator (CA ISO), leaving the Federal Energy Regulatory Commission (FERC) in complete and exclusive control; this is wrong on many levels.

For the most part, CA ISO has functioned well in maintaining reliability on one of the largest power grids in the world. The success of CA ISO is rooted, though, in the direction and oversight provided by the legislature. We are confident this legislature will continue to drive progress on reliability and the deployment of renewable technologies. Allowing other states, many of whom do not share the same goals, priorities, or values, to play a role in shaping our energy future is dangerous and entirely un-Californian.

It is important to remember that SB 350, in 2015, gave CA ISO the opportunity to bring proposed changes to its governance necessary to establish a regional transmission organization (RTO) back to the legislature for approval. Since then, CA ISO has failed to bring any such proposal back to the legislature. Now, despite having no idea what the terms of governance of a new RTO would be, or the terms for allocating transmission costs, this bill proposes repealing California's control over governance.

California's current leverage in negotiating the terms of an RTO with other states is that the Governor now appoints, and the Senate confirms, the governing board of the California ISO. AB 538 repeals that provision and instead mandates governance that is completely independent from California's

government and policymakers. It makes no sense for the largest state in the country to unilaterally defer to the wishes of other states.

Under the bill, California's ability to shape a potential RTO's policies would be limited to a singular vote on an advisory committee. Wyoming's vote, for example, would have the same weight as California's. So would Utah, Arizona, Idaho, Montana, and the others. It goes without saying that the policy goals of California are significantly different than those found in these other western states.

California controlling its own ability to bring renewable assets online is still the best-case scenario. California is already engaged in some regional relationships that provide benefits without the need to give decision-making authority away. For example, the TransWest Express transmission line is on track to deliver 20,000 GWh of Wyoming-based wind energy. Additionally, CA ISO is getting diverse green energy from a balancing area that includes New Mexico, Arizona, Utah, Idaho, Nevada, Washington, and Oregon. This environment demonstrates that we can continue to utilize regional partners as needed without watering down our ability to make our own decisions.

In addition to the governance issues associated with AB 538, considerable leakage of construction jobs will result. As California works to meet existing goals regarding the deployment of renewable generation assets, the current environment for construction workers in California's energy sector is strong. The deployment of these renewable assets is already creating countless trade jobs and apprenticeship opportunities in California. AB 583 torpedoes that environment, instead driving substantial job leakage to surrounding states, some of which have 'Right to Work' laws on the books. This is deeply troubling.

The push for expanded generation via renewable technologies will continue to open doors to Californians seeking to join the construction workforce. The jobs for construction workers in California's green economy are barrier-free pathways to the middle class. Our affiliated unions are working hard every day to connect these jobs with a diverse, inclusive California workforce. Their efforts are working, demonstrated by the dramatic rise in both apprenticeship entries and completions in California's unionized apprenticeship programs.

Should AB 583 successfully move through the legislature, more than one million potential jobs could be lost. Losing these jobs would be devastating as California looks to transition jobs from the traditional fuel sector into the renewable space. Quite frankly, we need these jobs to make sure workers in existing industries have parallel opportunities in the green energy sector. Without those opportunities, workers in these industries will be left out of the benefits that these new jobs offer. Likewise, the communities these workers live and work in will cease to benefit from the good wages and benefits that are helping to drive local economies.

Lastly, every indication is that the embrace of an RTO structure would result in higher rates for California consumers. California has already made substantial investments in building out a transmission system that is capable of moving and delivering power from renewable resources. Since an RTO would require all participating states to share costs respective to their load, California would have to pay the majority of costs associated with other states modernizing their transmission systems. This would be a gross exploitation of California consumers.

We are committed to working with legislative leaders to make California's transition to renewable generation a reality. We will continue supporting efforts to streamline projects needed to reach

RE: AB 538 (Holden) – OPPOSE

March 16, 2023

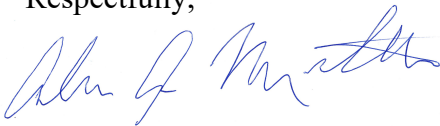
Page 3

established clean energy goals and will likewise keep building and transitioning the workforce needed to bring the projects online.

We encourage this legislature to reject AB 583 in its entirety. There are far too many consequences, just as many unknowns, and too few benefits to take regionalization seriously. The only certain impacts of regionalization are these: lost jobs, less control, and higher utility rates for California consumers. California can continue moving towards a renewable future without AB 583, one that generates California jobs and delivers on promises made to workers in the traditional fuels sector.

For the reasons listed above, we strongly oppose AB 583 and respectfully ask for your vote against this measure.

Respectfully,



ANDREW J. MEREDITH

President

AJM:bp

opeiu#29/afl-cio

cc: The Honorable Chris Holden, California State Assembly



April 6, 2023

The Honorable Eduardo Garcia  
Chair, Assembly Committee on Utilities and Energy  
1020 N Street, Room 408  
Sacramento, CA 95184

**Re: AB 538 (Holden) - OPPOSE**

Dear Chair Garcia:

On behalf of Sierra Club California and our more than 500,000 members and supporters statewide, I write to respectfully oppose Assembly Bill 538 by Asm. Holden. This bill would authorize the California Independent System Operator (CAISO) to transform its governance structure to allow it to operate as a multistate regional transmission system organization (RTO) in the western United States should certain requirements be met.

Greater regional coordination in the West could benefit California's electricity grid, and renewable energy development across the West. Well-governed coordination could potentially enhance renewable electricity exports and imports over a wider geography, optimize grid operations across the Western Interconnection, minimize uneconomic curtailment of in-state renewable generation, continue retirement of fossil fuel resources, reduce greenhouse gas emissions, and increase system reliability. For these reasons, Sierra Club is committed to working collaboratively to help California equitably achieve greater regional coordination between California and the broader West.

However, the details of that coordination matter, and AB 538 does not contain the substantive and procedural details necessary for Sierra Club California to support CAISO's transition to a western RTO at this time. Specifically, the bill does not adequately resolve several questions that should be explored **prior to its passage**. These questions include, among others:

- How can California attain the benefits of regionalization without incurring inequitable costs to ratepayers?
- How can a transition ensure California's frontline communities do not face even short-term increases in pollution from gas-fired power plants?
- Can the expansion of CAISO's current energy imbalance market into a day ahead market provide these benefits once operational; and is a pathway to an RTO necessary to incentivize other balancing authorities to participate, or does CAISO have other avenues available?
- How will California enforce the requirements of Section 9002 if this bill is passed?

- California law now prohibits imported coal-powered electricity, how can that be enforced in a new RTO under FERC rules?
- How will regionalization impact California's ability to meet its renewable portfolio standard goals and the associated workforce considerations?

Moreover, we have concerns about the implications of overhauling CAISO's current governance structure to achieve the benefits of cooperating in a regional grid. In 2015, SB 350 sought to address this concern by providing CAISO with a public process by which it could modify its governance structure to accommodate regionalization. This process included a requirement that CAISO send a governance proposal to the legislature for approval prior to overhauling legislative authority. CAISO never sent any proposal.

In light of the questions and concerns identified above, AB 538 should be rejected in favor of a proposal that provides the California legislature with the confidence that enhanced cooperation in the regional grid can and will provide benefits to the people of California.

We look forward to working with the author to enable greater regional coordination in a manner that benefits both California and the broader West.

Sincerely,

A handwritten signature in black ink, appearing to read "B. Dawson", followed by a long horizontal flourish.

Brandon Dawson  
Director

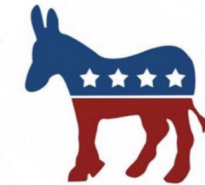
CC:  
Assemblymember Chris Holden  
Members of the Assembly Committee on Utilities and Energy



HAMMOND CLIMATE SOLUTIONS FOUNDATION  
*Dynamic Action for a Sustainable Planet*



San Joaquin Valley



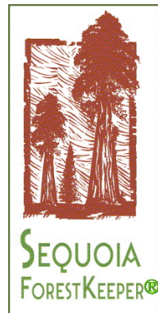
Democratic Club

SOUTH BAY  
350  
LOS ANGELES



Clean   
Coalition

350 Conejo  
San Fernando Valley



Coastal Lands  
CLAN  
Action Network

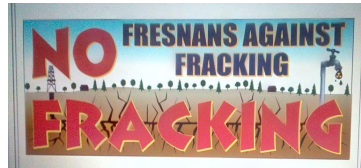


DEFEND  
BALLONA  
WETLANDS 

350 Contra Costa Action







WOMEN'S ENERGY MATTERS

April 18, 2023

To:

Assemblymember Eduardo Garcia, Chair, Assembly Committee on Utilities and Energy  
California State Legislature, Sacramento, CA, 95814

CC:

Assemblymember Jim Patterson (V.Chair)

Assemblymember Rebecca Bauer Kahan,  
Assemblymember Lisa Caldron,  
Assemblymember Wendy Carillo,  
Assemblymember Phillip Chen,  
Assemblymember Damon Connolly,  
Assemblymember Chris Holden,  
Assemblymember Devon Mathis,  
Assemblymember Al Muratuschi,  
Assemblymember Eloise Gomez Reyes  
Assemblymember Miguel Santiago  
Assemblymember Pilar Schiavo  
Assemblymember Philip Ting  
Assemblymember Greg Wallis

Author : Assemblymember Chris Holden:

**RE: Strong Opposition to AB 538 (Holden) Multistate regional transmission system organization: membership.**

Dear Chair Garcia and Members of the Assembly Committee on Utilities and Energy,  
The undersigned groups are joined in coalition to strongly oppose AB 538 Grid Regionalization.

AB 538 (Holden)'s requirement that California's electrical grid operator (CAISO) merge with other Western states means we lose control over our grid, lose control over our transmission line construction, and decimate our climate progress, while exporting thousands of jobs and millions in revenue to other states.

The AB 538 preamble claiming California can only "accelerate progress on its clean energy goals," through transitioning to a "regional transmission operator (RTO) with fully independent governance" is false. California's current grid operator CAISO **already** has a regional grid both physically and operationally. The state imports nearly 30% of its annual electricity consumption from out-of-state power plants.

That's why TURN (the utility consumers' watchdog) and the State Building and Construction Trades Council (representing nearly half a million workers), and Sierra Club have expressed opposition, as they did in 2018. Additionally, Food and Water Watch, the Clean Coalition, and many others, which also opposed in 2018, are signatories to this opposition letter.

Reasons we oppose "Regionalization" AB 538 include:

- **Once in an RTO there is no escape.** Pennsylvania, Maryland, and Delaware when they joined the grid operator PJM RTO their contract said, “our State laws will be respected by the grid operator.” But after only 2 years the grid operator decided not to do so. So the states complained to the Federal Energy Regulatory Commission (FERC), asking to keep the contract. But FERC said no, PJM is in control and they can change the rules whenever they want. The states sued, but in [Hughes v. Talen Energy Mktg., LLC](#), 578 U.S. 2016 (Opinion by Ginsburg, Concurrence by Sotomayor), the Supreme Court said, “FERC is in control. The RTOs can do whatever FERC says they can do.” So the state contract was worthless.
- **Loss of state control.** Now California has three means to control CAISO: 1) It is incorporated as a California non-profit; 2) The Board is appointed by the California Governor; 3) The California Attorney General provides oversight. All these controls would be ended. Appointment of one member to a “western states’ [advisory] committee,” is no substitute. For example, the RTO could refuse to recognize California’s renewable energy import requirements (RPS).
- **Rates will go up to pay for the additional transmission.** Proponents say regionalization can bring in more Wyoming wind, costing only 2.5¢/kWh to produce, forgetting to tell you that **new transmission lines would add 3¢ to 5¢/kWh more to consumer bills.**
- **Ships jobs out-of-state:** [CAISO’s 2016 analysis](#) estimated that a RTO grid would add over 3,000 miles of additional out-of-state transmission lines, built by out-of-state labor, costing billions of dollars, **which we would have to pay for.**
- **No Need for “Regionalization” to keep the lights on.** Since CAISO already balances the California grid, buying and selling 30% of our power from other western states, there is no need to be under an interstate system. California will have 7,000 MW batteries under CAISO control by the end of 2023 (7 times more than our deficit in the 2020 blackout), so regionalization is not needed in emergencies.
- **California would also lose 4,000 megawatts of local solar and 1,000 megawatts of wind development** to out-of-state projects, according to CAISO’s 2016 analysis. These lost in-state construction jobs would mean tens of billions of dollars of lost income to Californians.
- **Opens new opportunities to market manipulation.** Because of lessons learned from Enron in 2000-01, California adopted rules to reduce the dangers of market manipulation. These protections have already been eroded by FERC and marketeers, and it would get worse if California were under new rules adopted by the new RTO.
- **Right to withdraw is irrelevant.** Section 9002(r) to “Ensure the right of any participating transmission owner [utility] to unilaterally withdraw” is irrelevant, because it does not apply to the State of California and its policy-making bodies, who will lose control forever.

See [Refuting False Claims about AB 538](#).

See [more details in the full version](#).

For all these reasons we strongly oppose AB 538 Grid Regionalization and ask for your NO vote.

Sincerely,

Jennifer Tanner, Leader [JJTanner18@gmail.com](mailto:JJTanner18@gmail.com)  
Indivisible CA Green Team

Andrea Vega  
Food and Water Watch

Jack Eidt,  
SoCal 350

Craig Lewis  
Clean Coalition

Eric Brooks, Director  
Californians for Energy Choice

Susan St Louis President  
Courageous Resistance  
Indivisible of the Desert

Alan Weiner, Leader  
350 Conejo / San Fernando Valley

Bill Sive, Leader  
Queers 4 Climate

Emily Brandt, Secretary  
San Joaquin Valley Democratic Club

Jackie Garcia Marin, Leadership Team  
350 Contra Costa Action

Dorothy Reik, President  
Progressive Democrats of the Santa Monica Mountains

Sherry Lear, Leader  
350 South Bay LA

Cheryl Auger, President  
Ban SUP (Single Use Plastic)

Alice Stevens, Leader  
350 Long Beach

Micah Perlin, Director  
California Climate Voters

Diana Mielke, Steering Committee  
350 Southland Legislative Alliance

Mike Thallers, President  
PDA-CA (Progressive Democrats of California)

Dr. Ronnie D. Lipschutz  
Sustainable Systems Research Foundation, Santa Cruz

Ara Marderosian, Executive Director  
Sequoia ForestKeeper

Marcia Hanscom, Community Organizer  
Defend Ballona Wetlands

Robert "Roy" van de Hoek, President  
Ballona Wetlands Institute

Dee Fromm, Co-Founder  
Coastal Lands Action Network

Malinda Dickenson, Legal & Executive Director  
The Protect Our Communities Foundation

Jim Gallagher  
Chino Valley Democratic Club

Isaac Lieberman  
EPAA Environmental and Political Action Alerts

Gopal Shanker, President  
Récolte Energy

Karina Gonzalez, Climate Justice Policy Manager  
Hammond Climate Solutions Foundation

Cliff Tasner, President  
SoCal Americans for Democratic Action

Jennifer Levin, President  
Hang Out Do Good (HODG)

Elise Kalfayan, Steering Committee  
Glendale Environmental Coalition

Beverly DesChaux, President  
Electric Vehicle Association CA Central Coast Chapter

Jessica Tovar, Organizer  
Local Clean Energy Alliance Oakland, Ca.

Ron Martin, President  
Fresnans Against Fracking

Leah Redwood  
Extinction Rebellion SF Bay Area

Nancy Macy, president  
Valley Women's Club of San Lorenzo Valley

Janet S. Johnson, Co-Coordinator  
Sunflower Alliance

Laura Wells, Spokesperson  
Green Party of California

Bruce Wolfe, Corresponding Secretary  
Haight Ashbury Neighborhood Council

Jan Dietrick, Policy Team Leader  
350 Ventura County Climate Hub

Wayne Morgan, Chair  
Climate Reality Project, Ventura County

Haley Ehlers, Director  
Climate First Replacing Oil and Gas (CFROG)

Rob Howe, Proprietor  
Habitable Designs

Rebekah Collins, Chief Officer  
Women's Energy Matters



# INDIVISIBLE CA STATESTRONG



March 27, 2023

**To:**

Assemblymember Eduardo Garcia, Chair, Assembly Committee on Energy  
California State Legislature  
Sacramento, CA, 95814

**CC:**

Assemblymember Jim Patterson (V.Chair)  
Assemblymember Rebecca Bauer Kahan,  
Assemblymember Lisa Caldron,  
Assemblymember Wendy Carillo,  
Assemblymember Phillip Chen,  
Assemblymember Damon Connolly,  
Assemblymember Chris Holden,  
Assemblymember Devon Mathis,  
Assemblymember Al Muratuschi,  
Assemblymember Eloise Gomez Reyes  
Assemblymember Miguel Santiago  
Assemblymember Pilar Schiavo  
Assemblymember Philip Ting  
Assemblymember Greg Wallis

Author : Assemblymember Chris Holden

**RE: Strong Opposition to AB 538 (Holden) Multistate regional transmission system organization: membership.**



Dear Chair Garcia and Members of the Assembly Committee on Energy

**Indivisible CA: StateStrong, a coalition of 81 Indivisible groups that represent over 82,000 constituents across the state of California, strongly Opposes AB 538, and has made it one of our priority bills for the year.**

AB 538 (Holden)'s requirement that California's electrical grid operator (CAISO) merge with other Western states means we lose control over our grid, lose control over our transmission line construction, and decimate our climate progress, while exporting thousands of jobs and millions in revenue to other states.

The AB 538 preamble claiming California can only "accelerate progress on its clean energy goals," through transitioning to a "regional transmission operator (RTO) with fully independent governance" is false. California's current grid operator CAISO already has a regional grid both physically and operationally. The state imports nearly 30% of its annual electricity consumption from out-of-state power plants.

That's why TURN (the utility consumers' watchdog), the State Building and Construction Trades Council (representing nearly half a million workers), Environmental Working Group, Food and Water Watch, and other organizations have already announced strong opposition to AB 538. (Just like they did in 2018)

**Reasons to oppose "Regionalization" AB 538 include:**

**Once in an RTO there is no escape.** Pennsylvania, Maryland, and Delaware when they joined the grid operator PJM RTO their contract said, "our State laws will be respected by the grid operator." But after only 2 years the grid operator decided not to do so. So the states complained to the Federal Energy Regulatory Commission (FERC), asking to leave PJM. But FERC said no, PJM is in control and they can change the rules whenever they want. The states sued, but in [Hughes v. Talen Energy Mktg., LLC](#) 578 U.S. 2016 (Opinion by Ginsburg, Concurrence by Sotomayor), the Supreme Court said, "FERC is in control. The RTOs can do whatever FERC says they can do." So the state contract was worthless.

**Loss of state control.** The proposed legislation authorizes a "western states' committee," in which California has only one vote, to provide "guidance" only.

**Ships jobs out-of-state:** [CAISO's 2016 analysis](#) estimated that a RTO grid would add over 3,000 miles of additional out-of-state transmission lines, built by out-of-state labor, costing billions of dollars, **which we would have to pay for.**

**No Need for "Regionalization" to keep the lights on.** Since CAISO already balances the California grid, buying and selling 30% of our power from other western states, there is no need to be under an interstate system. California will have 7,000 MW

batteries under CAISO control by the end of 2023 (7 times more than our deficit in the 2020 blackout), so regionalization is not needed in emergencies.

**California would also lose 4,000 megawatts of local solar and 1,000 megawatts of wind development** to out-of-state projects, according to CAISO's 2016 analysis (because out-of-state projects are cheaper). These lost in-state construction jobs would mean tens of billions of dollars of lost income to Californians.

**Opens new opportunities to market manipulation.** Because of lessons learned from Enron in 2000-01, California adopted rules to reduce the dangers of market manipulation. These protections could be eroded if California were under new new rules adopted by the new RTO.

See [Refuting False Claims about AB 538](#).

See [more details in the full version](#).

For all these reasons we strongly oppose AB 538 Grid Regionalization. and ask for your NO vote. If you have any questions, please contact me at [jjtanner18@gmail.com](mailto:jjtanner18@gmail.com)

Sincerely,

Jennifer Tanner, Organizer, [JJTanner18@gmail.com](mailto:JJTanner18@gmail.com)

**Indivisible CA: StateStrong**, a coalition of the following Indivisible groups:

All Rise Alameda	Indivisible Beach Cities
Building the Base Face to Face	Indivisible CA-3
Change Begins With ME	Indivisible CA-7
Cloverdale Indivisible	Indivisible CA-25 Simi Valley-Porter Ranch
Contra Costa MoveOn	Indivisible CA-29
Defending Our Future: Indivisible in CA 52nd District	Indivisible CA-37
East Valley Indivisibles	Indivisible CA-39
El Cerrito Progressives	Indivisible CA-43
Feminists in Action Los Angeles (Indivisible CA 34 Womens)	Indivisible Claremont/Inland Valley
Hillcrest Indivisible	Indivisible Colusa County
Indi Squared	Indivisible East Bay
Indian Valley Indivisibles	Indivisible El Dorado Hills
Indivisible 30/Keep Sherman	Indivisible Elmwood
Accountable	Indivisible Euclid
Indivisible 36	Indivisible Lorin
Indivisible 41	Indivisible Los Angeles
Indivisible Auburn CA	Indivisible Manteca
	Indivisible Marin

Indivisible Media City Burbank  
Indivisible Mendocino  
Indivisible Normal Heights  
Indivisible North Oakland Resistance  
Indivisible North San Diego County  
Indivisible OC 46  
Indivisible OC 48  
Indivisible Petaluma  
Indivisible Sacramento  
Indivisible San Bernardino  
Indivisible San Jose  
Indivisible San Pedro  
Indivisible Santa Barbara  
Indivisible Santa Cruz County  
Indivisible Sausalito  
Indivisible Sebastopol  
Indivisible SF  
Indivisible SF Peninsula and CA-14  
Indivisible Sonoma County  
Indivisible South Bay LA  
Indivisible Stanislaus  
Indivisible Suffragists  
Indivisible Ventura  
Indivisible Westside L.A.  
Indivisible Windsor  
Indivisible Yolo  
Indivisible: San Diego Central  
Indivisibles of Sherman Oaks  
Livermore Indivisible  
Mill Valley Community Action Network  
Mountain Progressives  
Nothing Rhymes with Orange  
Orchard City Indivisible  
Orinda Progressive Action Alliance  
Our Revolution Long Beach  
RiseUp  
Rooted in Resistance  
Ross Valley Indivisible  
San Diego Indivisible Downtown  
SFV Indivisible  
Tehama Indivisible  
The Resistance Northridge

Together We Will Contra Costa  
TWW/Indivisible - Los Gatos  
Vallejo-Benicia Indivisible  
Venice Resistance  
Women's Alliance Los Angeles  
Yalla Indivisible



785 Market Street, Suite 1400  
San Francisco, CA 94103  
415-929-8876 • [www.turn.org](http://www.turn.org)

April 3, 2023

Assembly Member Eduardo Garcia  
Chair, Assembly Committee on Utilities and Energy  
1020 N Street, Room 408A  
Sacramento, CA

**Re: AB 538 (Holden) – OPPOSE UNLESS AMENDED  
Assembly Utilities and Energy Committee – April 12, 2023**

Dear Committee Chair Garcia,

The Utility Reform Network (TURN), a consumer advocacy organization that has fought on behalf of California residents for more than 50 years, opposes AB 538 (Holden) unless amended. This bill would eliminate the current governance structure for the California Independent System Operator (CAISO) if the Energy Commission determines that a new governance proposal complies with a set of enumerated requirements. The bill also prohibits a California Transmission Owner from joining a multi-state Regional Transmission Organization (RTO) under certain conditions.

AB 538 is virtually identical to AB 813 (Holden, 2018), a bill that failed to pass the Legislature due to concerns over the elimination of the California Legislature's power to confirm CAISO board members, the absence of details for both a new RTO governance structure and market rules that could significantly affect California, the expected impacts on California clean energy policies and jobs, and the failure to demonstrate that many key protections are enforceable and durable. AB 538 includes the same infirmities and should not be enacted as drafted.

TURN has identified the following primary problems with AB 538:

- Elimination of California's role in the selection of the CAISO governing board would result in an RTO that has no accountability to the California Governor, Legislature or state regulators. The RTO would only be accountable to the Federal Energy Regulatory Commission, an agency governed by political appointees who could be extremely hostile to California interests under a future Presidential administration. While AB 538 identifies the creation of a "Western States Committee", the bill prevents this entity from having any meaningful role in RTO policymaking and prohibits California from having voting power commensurate with its population or share of the overall regional electricity market. The proposed voting structure could allow other Western states to work together to endorse policies that transfer billions of dollars of grid costs to California customers.

- Unenforceable statutory provisions designed to protect California’s authority over resource planning, a “prohibition on a centralized capacity market in California” (§9001), and state environmental and clean energy policies. These provisions are vague (allowing infringements upon state policies so long as RTO actions are “consistent with federal law” and “allow for consideration of” state interests), subject to substantial interpretation by FERC and the federal courts, and are not durable over time. Experience in other RTOs demonstrates that initial commitments made to states can be subsequently rescinded. The state protections are particularly hollow since California’s elected officials and regulators would have no meaningful role in the governance of a multi-state RTO.

- If a multi-state RTO fails to protect California’s authority over key policies, the only identified remedy is a confusing directive for the major utilities to withdraw after providing a two-year advance notice (§9002(r)). This remedy is neither realistic nor implementable. FERC may find that federal law preempts California from requiring its utilities to withdraw. Any withdrawal effort would be complicated, expensive and filled with uncertainty regarding the structure of future grid operations. There is no possibility that FERC would permit the reestablishment of the current CAISO governance structure with a board selected by the Governor and subject to Legislative confirmation. In short, there is no “Plan B” if the multi-state RTO experiment goes awry.

- Expanding CAISO to become a multi-state RTO would eviscerate core provisions of the California Renewables Portfolio Standard (RPS) requiring that 75% of renewable energy must be delivered directly to the state to displace in-state fossil fuel generation. Since there is no identified method of ensuring that procurement within the multi-state RTO can result in delivery of electricity to customers in a single state, AB 538 would deny California the expected benefits of delivered renewable energy (designed to reduce the use of in-state fossil fuels) and could effectively sunset RPS program limits on the use of tradable credits from facilities anywhere in the West. This change could cripple the operation of the state’s Integrated Resources Planning Program which similarly requires out-of-state facilities used for compliance to directly deliver electricity into California.

- There are no protections against the RTO adopting rules that unfairly increase transmission costs paid by California customers. AB 538 merely requires that the RTO have FERC-approved “equitable transmission cost allocation rules”, which could result in a wide array of outcomes, and establishes new rights for California utilities to earn outsized profits on shareholder investments in transmission (§9002(m)). This language offers no protection to California ratepayers. If the multi-state RTO forces California customers to pay an outsized share of existing and new regional transmission costs, the impact on retail customer rates could be significant. None of these transmission cost impacts are considered in the studies evaluating potential benefits of a multi-state RTO.

- There are no requirements for a multi-state RTO to enable meaningful participation by non-profit consumer, environmental and environmental justice advocates in ongoing

decision making processes. The high costs of participating in a multi-state RTO would limit sustained engagement to well-funded industry groups and frustrate the ability of California public interest stakeholders to help craft wholesale market rules that interact with state programs and policies.

AB 538 fails to include meaningful and enforceable protections for California interests and key details about the future RTO are missing. These details include the actual governance structure, changes to existing wholesale market tariffs, transmission cost allocation, terms and conditions for new utilities to join, regulation of Greenhouse Gas Emissions, resource adequacy requirements, the ability of public interest and state interests to effectively participate, and other critical aspects of a multi-state RTO. These details will not be disclosed until after the Legislature acts to change state law and authorize participation.

TURN also has the following general concerns about the goals of AB 538:

- Transforming CAISO into a multi-state RTO increases the likelihood that California is forced to defend its state law and policy against hostile challenges that would be decided by FERC or federal courts. Conflicts between states and industry stakeholders in other RTOs have resulted successful state law challenges. In one major case, a federal appeals court invalidated Minnesota's ban on importing electricity from coal-fired generation, finding state law was incompatible with participation in a multi-state RTO.
- A hostile future Presidential administration could use FERC to direct a multi-state RTO to take actions adverse to California's environmental and economic interests. Former President Trump encouraged FERC to prop up uneconomic coal-fired generation by forcing RTOs to collect subsidies from all market participants. Since CAISO does not have directly connected coal-fired generation, this effort did not place California at risk. A multi-state RTO would include significant coal generation, making it a target for federal intervention under a future Administration focused on encouraging coal.

The question before the Legislature is not whether California is forced to choose between isolationism and participation in regional electricity markets. California is already part of a regional market where in-state buyers and sellers transact with other western entities every hour of every day. TURN supports greater regional coordination to enhance electricity exports, optimize grid operations, minimize uneconomic curtailment of in-state renewable generation, and reduce Greenhouse Gas Emissions. But these outcomes can be achieved without abandoning California's authority over the grid operator serving the state.

TURN therefore recommends that AB 538 be amended to strike the current authorization to sunset the CAISO governance structure in favor of provisions (in the form of a substitute) that do the following:

- Direct CAISO to continue its work on the Enhanced Day Ahead Market as part of the Energy Imbalance Market and explore options for coordinating with other Western utilities on reliability obligations, resource adequacy, and exchanges of clean energy.
- Allow CAISO to explore options for expanding its operational footprint but defer Legislative consideration of changes to state law until the proposed governance structure, market rules, cost allocation protocols, stakeholder participation process, and environmental accounting is finalized. Any proposed governance structure should provide a decision making role for state interests and weight the voting rights of each state to reflect their population and/or share of total system electric load.
- Require CAISO to identify methods for preserving California's clean energy policy mechanisms (including the RPS and IRP delivery requirements and GHG accounting) under a multi-state RTO. This information should be presented in a report that can be reviewed prior to future Legislative action.

Rather than rushing to eliminate its oversight role and repeal state laws that protect California interests, the Legislature should focus on ensuring that the continued evolution of regional markets aligns with California's environmental policies and economic objectives. Moving incrementally towards regional integration is the wisest strategy given the risks that rapid migration to a multi-state RTO could yield adverse outcomes that frustrate state objectives and leave California with no realistic option to withdraw.

For more information about TURN's position, please contact the Hernandez Strategy Group at (916) 447-9719.

Sincerely,



Matthew Freedman  
Senior Staff Attorney

Cc: Members, Assembly Committee on Utilities and Energy  
Assemblymember Chris Holden

## Refuting False Claims about AB 538 (Holden) Electricity Regionalization

By Indivisible California, 22 April 2023

[AB 538](#) (Holden) intends California to give up its independent electricity grid operator (known as CAISO) to become a minority member of a “Multistate regional transmission system” (RTO).

The proposed bill claims that joining a multistate RTO is the “only” way for California to “accelerate progress on its clean energy goals,” “ensure electric reliability and affordability,” and “and scale the state’s energy infrastructure and transmission to meet the state economy’s needs.” [AB 538 Section 1(a)(1)&(2)]

*All these claims are false, in fact, California should continue operating its own grid, as explained below.*

**False Claim:** California can “only accelerate progress on its clean energy goals,” if it creates a “regional electrical transmission grid system.” [Section 1(a)(1)&(2)]

**Truth:** California already has a regional electrical transmission grid system that sources from out-of-state almost a third of its power (mostly clean energy).

**False Claim:** California needs to join a multistate RTO to “ensure electric reliability and affordability for California households.” [Section 1(a)(3)]

**Truth:** AB 538 language actually refutes itself. It says [Section 1(a)(3)] the current “Western Energy Imbalance Market ... has reduced electricity costs ... by more than \$3 billion since 2014, and ... the inspirational westwide cooperation sustained the state’s regional electrical grid throughout a historic heat wave in September 2022.” So we agree, the bill is not needed.

**False Claim:** “Assembly Concurrent Resolution (ACR) 188 (2022) identified numerous potential reliability, affordability, and environmental benefits, including significant avoided emissions of carbon dioxide, from further western grid integration.” [(Section 1(b)]

**Truth:** The report for ACR 188 only indicated a tiny potential of 3% avoided emissions of carbon dioxide by 2030 from further western grid integration. But in 2022 the California Public Utilities Commission (CPUC) ordered California utilities to lower their emissions by over 20% by 2030. Thus state policy is much more effective than grid integration.

**False Claim:** AB 538 says California will only join an RTO that: “allows for consideration of ... State authority over generation preference, transmission siting, resource portfolios, and resource planning,” including “State rules or public policy requirements to provide reliable electrical service,” and “State law and regulation over California utilities.” [Section 9001(a)(b)(c)]

**Truth:** The Supreme Court decision [Hughes v. Talen Energy Mktg., LLC, 578 U.S. \(2016\)](#), said AB 538 promises to states are not binding on an RTO regarding imported power, so, for example, any guarantees restricting imported coal power are useless and unenforceable.

**False Claim:** AB 538 says “any participating transmission owner [can] unilaterally withdraw from the [RTO] ... upon giving reasonable notice, not to exceed two years.” [Section 9002(r)]

**Truth:** FERC in Docket No. ER03-262 ruled that Virginia and Kentucky could not prevent their utilities from participating in an RTO because the Public Utility Regulatory Policy Act (PURPA) overrides state laws. FERC has never allowed a transmission owner to leave.

**False Claim:** AB 538 is needed to get enough transmission lines to get to 100% clean energy.

**Truth:** Retired CPUC lawyer Bill Julian says, "**There is nothing in AB 538 requiring building transmission or connecting more renewables to achieve energy goals.**"



In addition, [CAISO's 2022-23 transmission plan](#) needs only 1.5 GW of new out-of-state transmission for 86% carbon-free electricity in 2032, which will be exceeded by [a new transmission line bringing to California 3 GW of Wyoming wind](#) to be completed by 2028.

**False Claim:** Without AB 538, California will be isolated from the rest of the West.

**Truth:** - **California will never be isolated because the huge interstate energy trading market (EIM) will be even more improved as CAISO implements the [Extended Day Ahead Market \(EDAM\)](#).** (Note: If out-of-state utilities join the Southwest Power Pool, it would have no effect, as they all want to sell to California anyway and many of them **already have long-term contracts to sell into California.**)

**False Claim:** AB 538 is needed to avoid the dangers of blackouts.

**Truth:** In 2020, CAISO caused the blackouts by exporting too much power to other states. In 2022, CAISO nearly caused a blackout when its computer program discharged batteries too early. CAISO says they have fixed both problems, and will have access to 7,000 MW of batteries to get us through the evening peak and has a [transmission plan to eliminate grid bottlenecks](#). This argument cannot be used to justify giving up ALL control over our energy.



## Staff Report Item 16

**TO:** East Bay Community Energy Board of Supervisors  
**FROM:** Nick Chaset, CEO  
**SUBJECT:** Draft EBCE Budget Fiscal Year 2023-2024 (Informational Item)  
**DATE:** May 17, 2023

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### **Recommendation**

Receive and review the draft budget for fiscal year 2023-2024.

### **Background and Discussion**

EBCE's fiscal year is from July 1 through June 30. Staff is presenting a proposed draft budget for fiscal year 2023-2024.

This budget presents changes to EBCE's value proposition by recommending an increase from 3% to 5% discount relative to PG&E rates for EBCE's Bright Choice product and decreasing the premium of the Renewable 100 product from \$0.0075 to \$0.0025.

This budget also presents a large net position surplus as a base-case scenario. Staff is recommending a method to manage this surplus to increase EBCE's value to the community through four processes:

1. Significant contributions to working capital and reserves to ensure agency solvency in the event of possible risk contingencies
2. Increase value proposition customer discount and establish on-bill credits as levels of net position surplus are realized through the year
3. Increase in carbon free energy procurement with short and long-term investments
4. Meaningful increases to Local Development programs

This presented budget is based on feedback from a draft version presented at the Executive Committee on May 3, 2023. The budget outlines staff's best expected estimates for costs and revenues anticipated for the next fiscal year based on load, market prices, and PCIA charges. Due to these updates, the numbers in this draft may differ from those presented at the Executive Committee meeting.

## Summary of Draft EBCE Budget FY 2023-2024

	<b>FY 2023-24 DRAFT BUDGET</b>	<b>FY 2022-23 BUDGET</b>	<b>FY 2022-23 YTD* + EST</b>
<b>OPERATING ACTIVITY</b>			
<b>REVENUE &amp; OTHER SOURCES</b>			
<b>GASB 62 Unrecognized Revenue Balance</b>	15,814,000	15,814,000	15,814,000
<b>Operating Revenue</b>			
Electricity Sales	953,323,000	792,009,000	873,457,000
Uncollectables	(12,054,000)	(15,840,000)	(17,469,000)
Other Operations Revenue	(6,642,000)	(6,229,000)	9,658,000
<b>Total Operating Revenue</b>	<b>934,627,000</b>	<b>769,940,000</b>	<b>865,646,000</b>
<b>EXPENSES &amp; OTHER USES</b>			
<b>Energy Operating Expenses</b>			
Cost of Energy	683,883,000	523,996,000	654,987,000
Energy Operating Services	11,230,000	11,245,000	11,270,000
<b>Total Energy Operating Expenses</b>	<b>695,113,000</b>	<b>535,241,000</b>	<b>666,257,000</b>
<b>Overhead Operating Expenses</b>			
Personnel	21,911,000	15,711,000	13,317,000
Marketing & Communications	5,303,000	2,824,000	2,073,000
Legal, Policy, & Regulatory Affairs	3,459,000	2,411,000	1,603,000
Other Professional Services	2,555,000	2,293,000	1,302,000
General & Administrative	5,711,000	4,007,000	3,563,000
Depreciation	360,000	180,000	158,000
<b>Total Overhead Operating Expenses</b>	<b>39,299,000</b>	<b>27,426,000</b>	<b>22,016,000</b>
<b>NON-OPERATING ACTIVITY</b>			
<b>NON-OPERATING REVENUE</b>			
Interest Income	1,680,000	261,000	1,561,000
Grants	0	0	1,100,000
Other Non-Operating Revenue	48,000	15,000	160,000
<b>Total Non-Operating Revenue</b>	<b>1,728,000</b>	<b>276,000</b>	<b>2,821,000</b>
<b>NON-OPERATING EXPENSES</b>			
Borrowing Interest	1,650,000	1,440,000	587,000
Local Development Funding	22,500,000	22,550,000	22,550,000
Grant	0	0	0
Capital Expenditures	500,000	7,000,000	717,000
<b>Total Non-Operating Expenses</b>	<b>24,650,000</b>	<b>30,990,000</b>	<b>23,854,000</b>
<b>TOTAL EXPENSES</b>	<b>759,062,000</b>	<b>593,657,000</b>	<b>712,127,000</b>
<b>NET INCREASE(DECREASE) IN POSITION</b>	<b>177,293,000</b>	<b>176,559,000</b>	<b>156,340,000</b>
<b>RESERVE BALANCE</b>			
Beginning Reserve Balance*	230,873,000	155,873,000	155,873,000
<b>Operating Target (50%)</b>	<b>367,206,000</b>	<b>281,334,000</b>	<b>281,334,000</b>
*Expected value after FY 2022-23 contribution			

**Fiscal Impact**

This establishes the forecast of EBCE's fiscal position for the next 12 months with a positive net position.

**Attachments**

- A. Presentation of the Draft EBCE Budget FY 2023-2024

MAY 17, 2023

# Draft Budget Review for Fiscal Year 2023-2024

PRESENTED BY:  
NICK CHASET, CEO



- In the face of rising energy costs, EBCE is able to continue to serve our local community and customers with cost competitive & cleaner energy while providing local jobs and equitable programs.
- Rates are up and PCIA is down, driven by a historic increase in market energy prices starting in 2021 and forecasted to persist in 2023-2024.
- With EBCE rates indexed to PG&E rates, we are forecasting significant headroom to operate and a strong financial surplus.
- Draft budget includes the following:
  - Significant contributions to working capital and reserves
  - Improvements to the Value Proposition (increased discount and bill credits)
  - Increased carbon free energy procurement targets
  - Meaningful contribution to local development budget
  - Expand on staff expertise, build more depth, and scale operations further

# Summary Draft Budget for Fiscal Year 2021-2022

Attachment Staff Report Item 16A

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>OPERATING ACTIVITY</b>			
<b>REVENUE &amp; OTHER SOURCES</b>			
<b>GASB 62 Unrecognized Revenue Balance</b>	15,814,000	15,814,000	15,814,000
<b>Total Operating Revenue</b>	<b>934,627,000</b>	<b>769,940,000</b>	<b>865,646,000</b>
<b>EXPENSES &amp; OTHER USES</b>			
<b>Energy Operating Expenses</b>			
Cost of Energy	683,883,000	523,996,000	654,987,000
Energy Operating Services	11,230,000	11,245,000	11,270,000
<b>Total Energy Operating Expenses</b>	<b>695,113,000</b>	<b>535,241,000</b>	<b>666,257,000</b>
<b>Total Overhead Operating Expenses</b>	<b>39,299,000</b>	<b>27,426,000</b>	<b>22,016,000</b>
<b>NON-OPERATING ACTIVITY</b>			
<b>Total Non-Operating Revenue</b>	<b>1,728,000</b>	<b>276,000</b>	<b>2,821,000</b>
<b>Total Non-Operating Expenses</b>	<b>24,650,000</b>	<b>30,990,000</b>	<b>23,854,000</b>
<b>TOTAL EXPENSES</b>	<b>759,062,000</b>	<b>593,657,000</b>	<b>712,127,000</b>
<b>NET INCREASE(DECREASE) IN POSITION</b>	<b>177,293,000</b>	<b>176,559,000</b>	<b>156,340,000</b>
<b>RESERVE BALANCE</b>			
Beginning Reserve Balance*	230,873,000	155,873,000	155,873,000
<b>Operating Target (50%)</b>	<b>367,206,000</b>	<b>281,334,000</b>	<b>281,334,000</b>

\*Expected value after FY 2022-23 contribution

## Notes:

YTD\* reflects actuals through Feb 28, 2023

EST are most current projections as of April 26, 2023

Net Position through FY Feb 28, 2023: \$57.7MM

# Draft Budget: Base Case Assumptions

## Revenues

- Increase to customer value proposition by
  - Bright Choice from 3% to 5% discount to PG&E
  - R100 from \$0.0075 to \$0.0025 above PG&E
  - Estimated revenue reduction of \$23.2MM
- \$50 bill credit applied to all CARE & FERA customers in Q1/Q2, totaling an estimated \$6.6MM in one time bill savings
- Assumes current rates and PCIA are unchanged through 2023
- Rates and PCIA for 2024 are non-stressed, or as forecasted, energy rates
- 1.5% uncollectable rate for 2023, then 1.0% for 2024
- No recognition of GASB 62 revenue (\$15,814,000)
- Non-operating revenue assumes 2.5% interest earned on treasury backed cash balance accounts

## Energy Costs

- Costs are derived from a blend of contracted and open positions for all energy, attributes, and RA
  - Open prices are non-stressed, mean forecasted
- Carbon free energy (which can include either RE or CO2-free) is above recent board approved targets by 10% above EBCEs
  - 2023: CF 66% --> 71% (FY 22/23 5% increase) --> 76%
  - 2024: CF 71% --> 81%
  - Adds between \$3.6 and \$21MM to costs
  - Each one 1% increases costs between \$720,000 and \$4MM

## Other Costs

- Adding incremental staff of 15 FTE
- \$2.6MM increase in Marketing for re-branding campaign
- \$2MM increase in G&A to account for increased staff requirements
- Significant Program funding maintained at \$21MM



# Draft Budget: Carbon Free Procurement

Year	Bright Choice				CA-RPS %
	Renewable %	Carbon Free %	TCR*-Emission Factor	PSDR-Emission Factor	Renewable %
2018	41%	87%	101	n/a	29%
2019	60%	85%	135	n/a	31%
2020	40%	54%	n/a	580	33%
2021	41%	55%	n/a	577	36%
2022	45%	63%	n/a	566	39%
2023	49%	66%	n/a	521	41%
2024	52%	71%	n/a	455	44%
2025	56%	76%	n/a	387	47%
2026	60%	81%	n/a	315	49%
2027	64%	85%	n/a	241	52%
2028	67%	90%	n/a	163	55%
2029	71%	95%	n/a	83	57%
2030	75%	100%	n/a	-	60%

## Variation in the Renewable/Carbon Free targets

- April 2022, the Board approved the “Path to Zero by 2030” for the Bright Choice product shown in the table to the left
  - Carbon Free percentages reflect renewable energy and large hydro energy
- June 2022, the Board approved 5% increases to the carbon free targets for calendar years 2022 and 2023, effectively increasing both renewable and carbon free targets
- This year, staff is proposing an additional increase in carbon free procurement that would result in an additional 5% increase in 2023 and 10% in 2024 targets
  - 2023: Carbon Free 66% --> 71% (22/23) --> 76%
  - 2024: Carbon Free 71% --> 81%

# Draft Budget: Carbon Free Procurement Options

Attachment Staff Report Item 16A

## Variation in the Renewable/Carbon Free targets

- Recommendation to increase the total carbon free target of the Bright Choice product by 10% for 2023 and 2024 above the annual targets set in 2022
  - Current targets for both years are 71% retail load
- Staff is requesting flexibility to achieve the proposed increases by sourcing from either Renewable or carbon free/large hydro resources in light of a highly constrained and volatile market
- Each increase of carbon free procurement of 5% has an expected cost impact of between \$3.6-21MM depending on the product type

Calendar Year	<b>2023</b>	<b>2024</b>
Current Carbon Free Targets	71%	71%
Proposed Increases for FY 2024	5%	10%
Proposed Carbon Free Targets	76%	81%

# Draft Budget: Proposed Surplus Allocations

Attachment Staff Report Item 16A

Net Position Estimated at \$177.3MM\*

Proposed Budget Surplus Waterfall Allocation:

- 1) Working Capital Needs: \$50MM\*\*
- 2) Reserve Account Funding: \$100MM\*\*
- 3) 50/50% split of any excess to:\*\*\*
  - Incremental Long-Term Renewable Energy/Clean Energy Storage Investments: ~\$13.7MM
  - One-time On-Bill Credits to Customers: ~\$13.7MM

*\*Assumes 50/50 split between RE and Large Hydro for added carbon free*

*\*\*Allocations to be made after the end of the fiscal period ending June 30, 2024*

*\*\*\*Assuming a budget surplus that is materially consistent with this forecast, staff would plan for an even allocation. Formal action would be brought forth to the board to formally adopt prior to, or in conjunction with, the presentation of the audit in October of 2024. This timing would allow for staff to have exact knowledge of available surplus.*

# Draft Budget: On-Bill Credit Average Allocations

Attachment: Staff Report Item 16A

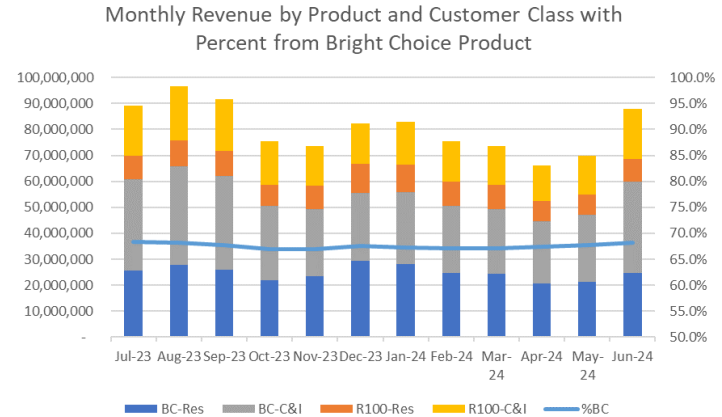
Average for Each Account	Residential		Total EBCE Wide	
	Bright Choice	Renewable 100	Bright Choice	Renewable 100
Current Avg Savings (Premium) to PG&E	\$20.48	(\$34.00)	\$40.99	(\$87.64)
Each 1% BC or 0.25c R100 change	6.51	10.88	13.01	27.96
5% BC and 0.25c R100	33.51	(12.24)	67.00	(31.73)
On Bill Credit	9.23	9.23	20.08	20.08
Total Annual Savings (Premium)	42.74	(3.01)	87.08	(11.65)

- Current annual average savings and premiums paid at the 3% discount for Bright Choice and the 0.75c premium on Renewable 100 products for residential customers are shown above
- Savings for each 1% discount with Bright Choice or decrease of 0.25c in premium for Renewable 100 is also shown
  - Total EBCE wide customer savings per 1% discount with Bright Choice is about \$6.6MM
  - Total EBCE wide customer savings per 0.25c decrease in Renewable 100 premium is about \$5.0MM
- With both the discount and the On-Bill credit at the end of the year, on average residential accounts would
  - Save \$42.74 for Bright Choice
  - Pay \$3.01 premium for Renewable 100
- **Total Customer Savings** = Adjustment to Value Proposition + On-Bill Credits = \$23.2MM + \$13.7MM = **\$36.9MM**

Base methodology for the On-Bill Credit:  $Dividend = Individual\ annual\ kWh \times (Total\ Surplus) / (Total\ annual\ kWh)$

# Draft Budget: Operating Revenues

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>REVENUE &amp; OTHER SOURCES</b>			
<b>GASB 62 Unrecognized Revenue Balance</b>	15,814,000	15,814,000	15,814,000
<b>Operating Revenue</b>			
Electricity Sales	953,323,000	792,009,000	873,457,000
Uncollectables	(12,054,000)	(15,840,000)	(17,469,000)
Other Operations Revenue	(6,642,000)	(6,229,000)	9,658,000
<b>Total Operating Revenue</b>	<b>934,627,000</b>	<b>769,940,000</b>	<b>865,646,000</b>



- Increase to value proposition
  - Bright Choice from 3% to 5% discount to PG&E
  - Renewable 100 from \$0.0075 to \$0.0025 above PG&E
  - \$50 bill credit to all CARE & FERA customers in July-Sept 2022, shown as Other Operations Revenue reduction
- Assumes current rates and PCIA are unchanged through 2023
- Rates and PCIA for 2024 are non-stressed, or as expected, energy rates
- 1.5% uncollectable rate for rest of 2023 and 1.0% for 2024
- No recognition of GASB 62 revenue (\$15,814,000)
- Current Year Other Operations Revenue is damages received from counterparties

# Draft Budget: Overview of Expenses

	FY 2023-24 DRAFT BUDGET	% Cost
<b>EXPENSES &amp; OTHER USES</b>		
<b>Energy Operating Expenses</b>		
Cost of Energy	683,883,000	90.1%
Energy Operating Services	11,230,000	1.5%
<b>Total Energy Operating Expenses</b>	<b>695,113,000</b>	<b>91.6%</b>
<b>Overhead Operating Expenses</b>		
Personnel	21,911,000	2.9%
Marketing & Communications	5,303,000	0.7%
Legal, Policy, & Regulatory Affairs	3,459,000	0.5%
Other Professional Services	2,555,000	0.3%
General & Administrative	5,711,000	0.8%
Depreciation	360,000	0.0%
<b>Total Overhead Operating Expenses</b>	<b>39,299,000</b>	<b>5.2%</b>
<b>Total Operating Expenses</b>	<b>734,412,000</b>	
<b>NON-OPERATING EXPENSES</b>		
Borrowing Interest	1,650,000	0.2%
Local Development Funding	22,500,000	3.0%
Grant	0	
Capital Expenditures	500,000	0.1%
<b>Total Non-Operating Expenses</b>	<b>24,650,000</b>	<b>3.2%</b>
<b>TOTAL EXPENSES</b>	<b>759,062,000</b>	<b>100.0%</b>

- Expenses are divided into three overall cost center categories:
- **Energy Operations** which includes all energy, energy attributes, and ancillary related costs and the services required to managing energy and attributes, such as scheduling, data management, and customer billing
  - This category comprises more than 90% of EBCE's total expenses
- **Overhead Operations** which includes all personnel and staffing needs as well as work function cost centers required to manage the organization at large
- **Non-Operating Expenses** which are all capital and capital transfer related costs

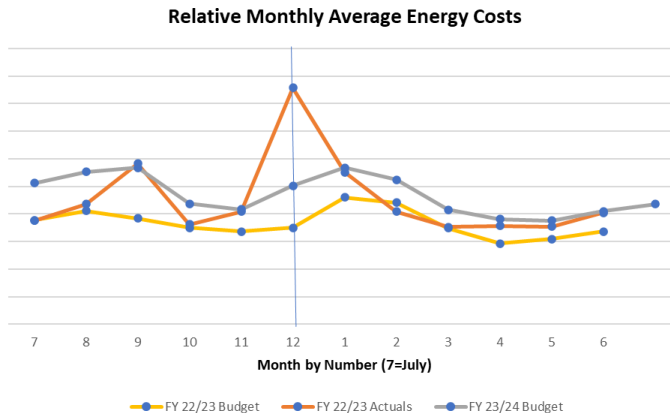
# Draft Budget: Energy Expenses

## Energy Operating Expenses

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
Cost of Energy	683,883,000	523,996,000	654,987,000
Data Management/Customer Service	7,777,000	7,834,000	7,859,000
PG&E Service Fees (Billing/Metering)	2,722,000	2,715,000	2,711,000
CAISO Scheduling Coordinator	731,000	696,000	700,000
<b>Total Energy Operating Expenses</b>	<b>695,113,000</b>	<b>535,241,000</b>	<b>666,257,000</b>

## Energy Costs

- Costs are derived from a blend of contracted and open positions for all energy, attributes, and RA
  - Open prices are non-stressed, or as forecasted
  - FY 23/24 overall price projections are about on par with FY 22/23 actuals on average
  - Most materially significant increase for FY 23/24 is with RECs and capacity charges
- Carbon free energy is above recent board approved targets by 5% for calendar 2023 and 10% for 2024 Bright Choice targets
  - 2023: CF 66% --> 71% (22/23) --> 76%
  - 2024: CF 71% --> 81%
  - Adds up to \$21MM costs
- Note: We are still in a period of historically high energy pricing and significant uncertainty/volatility
  - Forecasted market energy costs in 2023 and 2024 are approximately double the historical 10-year average and has persisted since 2021



# Draft Budget: Overhead Expenses

## Material Overhead Items for FY 23-24:

- Personnel costs will be discussed more in-depth on the next slide
- \$2.5MM increase in Marketing costs is specifically driven by re-branding campaign
  - Also includes approx. \$1MM of Programs related marketing costs
- \$1.0MM increase in Legal, Policy, & Regulatory affairs is due to a couple of factors
  - Membership expansion (Stockton)
  - Additional volume of consulting/vendor agreements and power contracts
- Larger staffing demand, from Personnel costs, increases in Professional Services with HR/recruiting and additional project support
- Increase to G&A is also directly related to increase in staffing with software subscriptions, membership dues, equipment, office space, insurance, and the like
- Depreciation increases due to new building

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>Overhead Operating Expenses</b>			
Personnel	21,911,000	15,711,000	13,317,000
Marketing & Communications	5,303,000	2,824,000	2,073,000
Legal, Policy, & Regulatory Affairs	3,459,000	2,411,000	1,603,000
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<b>Total Overhead Operating Expenses</b>	<b>39,299,000</b>	<b>27,426,000</b>	<b>22,016,000</b>

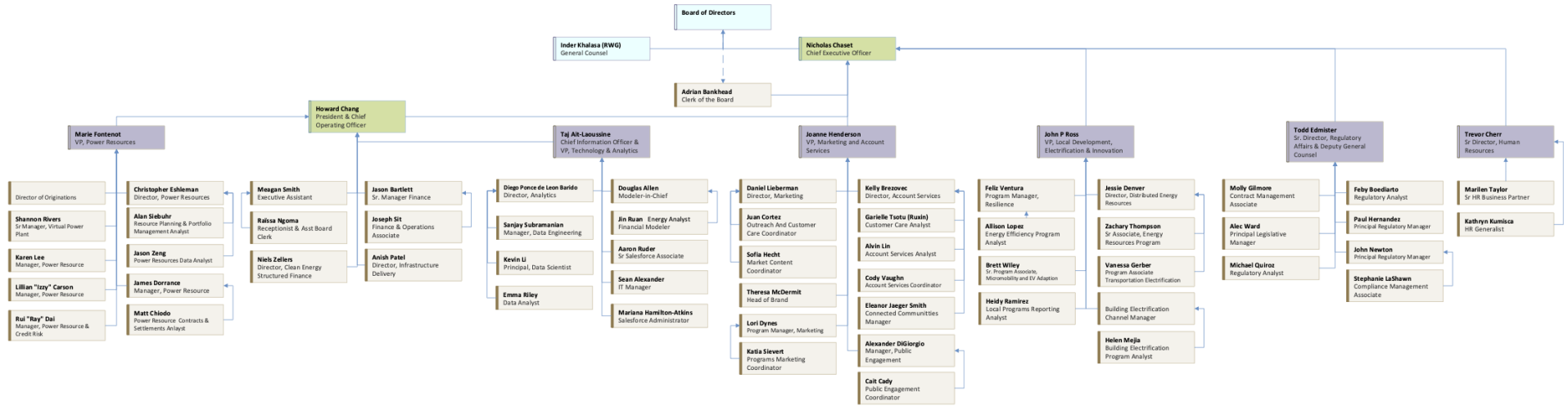


# Draft Budget: Overhead Expenses – Personnel

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>PERSONNEL</b>			
Salaries & Wages	16,587,000	11,598,000	9,747,000
Retirement	2,058,000	1,544,000	1,340,000
Health Care/Benefits	2,893,000	2,292,000	864,000
Payroll Expenses	373,000	277,000	169,000
<b>Total</b>	<b>21,911,000</b>	<b>15,711,000</b>	<b>12,120,000</b>

- **FY 2021-22 Budget** was initially approved at 43 FTE and expanded mid-year to 49
  - 2.5% COLA and up to 5% merit-based/promotional compensation allotted
  - Currently at 45 FTE and interviewing for an additional 4 roles
- **FY 2022-23 Budget** was increased to 68 FTE to accommodate additional work requirements in all areas. Additional headcount will expand on internal expertise/skills, build more depth, and scale operations:
  - 3.5% COLA and up to 10% merit-based/promotional compensation pool
  - 5 Marketing, 4 Local Programs, 3 Operations, 3 Technology, 2 Power Resources, 2 Legal
- **FY 2023-24 Budget** seeks and additional 15 FTE to accommodate additional work requirements in all areas. Additional headcount will expand on internal expertise/skills, build more depth, and scale operations:
  - 3.5% COLA and up to 10% merit-based/promotional compensation pool
  - 3 Marketing, 2 Local Programs, 2 Operations, 2 Technology, 3 Power Resources, 3 Legal

# Draft Budget: Organization Chart Attachment Staff Report Item 16A



# Draft Budget: Open Position Count

- # of New Roles to budget for next FY: 15
  - Add 2 carry-over roles from FY 22-23, so **17 Total**

Team	# of New Roles
Data & Tech	2
MAS	3
Operations, Admin & Finance	2 +1
Power Resources	3
Programs	3 +1
Public Policy	2
<i>Total New Roles:</i>	<i>15 + 2 (17)</i>

# Draft Budget: New Positions

Team	Position Title (Draft)	Position Level	Desired Start	Comp Band	\$ Low (Base)	\$ High (Base)	\$ Mid (Base)
Data & Tech	IT HelpDesk Associate	Associate	Q2 (Oct - Dec 2023)	4	\$117,597	\$133,400	\$125,498
Data & Tech	Junior Data Engineer	Analyst	Q3 (Jan - Mar 2024)	3	\$89,597	\$117,596	\$103,596
MAS	Graphic Designer & Content Developer	Associate	Q1 (Jul - Sep 2023)	4	\$117,597	\$133,400	\$125,498
MAS	Copywriter	Associate	Q1 (Jul - Sep 2023)	4	\$117,597	\$133,400	\$125,498
MAS	Manager, Customer Experience	Manager/Principal	Q3 (Jan - Mar 2024)	6	\$151,319	\$167,170	\$159,245
Operations, Admin & Finance	Sr. Mgr / Mgr, Structured Finance (TBD)	Sr Manager/Sr Principal	Q2 (Oct - Dec 2023)	7	\$167,171	\$190,393	\$178,782
Operations, Admin & Finance	Finance Associate	Associate	Q2 (Oct - Dec 2023)	4	\$117,597	\$133,400	\$125,498
Operations, Admin & Finance	Coordinator, Ops & Admin (Carry-over from last yr)	Coordinator	Q1 (Jul - Sep 2023)	2	\$69,174	\$89,596	\$79,385
Power Resources	Contract Manager	Manager/Principal	Q1 (Jul - Sep 2023)	7	\$167,171	\$190,393	\$178,782
Power Resources	"CAISO Day Ahead Manager" Level	Manager/Principal	Q1 (Jul - Sep 2023)	7	\$167,171	\$190,393	\$178,782
Power Resources	Settlements Manager	Manager/Principal	Q3 (Jan - Mar 2024)	7	\$167,171	\$190,393	\$178,782
Programs	Programs Director Role	Director	Q1 (Jul - Sep 2023)	8	\$190,394	\$219,052	\$204,723
Programs	Program Lead / Associate	Associate	Q3 (Jan - Mar 2024)	4	\$117,597	\$133,400	\$125,498
Programs	Solar & Storage Programs / Associate	Associate	Q3 (Jan - Mar 2024)	4	\$117,597	\$133,400	\$125,498
Programs	Project Manager (Carry-over from last yr)	Sr Associate	Q2 (Oct - Dec 2023)	5	\$133,401	\$151,318	\$142,360
Public Policy	Contract Management	Manager/Principal	Q1 (Jul - Sep 2023)	6	\$151,319	\$167,170	\$159,245
Public Policy	Regulatory Analyst	Analyst	Q2 (Oct - Dec 2023)	3	\$89,597	\$117,596	\$103,596

# Draft Budget: Overhead Expenses—Marketing & Account Services

Attachment Staff Report Item 16A

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
Required Mailings	282,000	520,000	529,000
Advertising	2,044,000	986,000	629,000
Promotional Items	123,000	50,000	41,000
Communications	2,854,000	1,268,000	874,000
<b>Total</b>	<b>5,303,000</b>	<b>2,824,000</b>	<b>2,073,000</b>

## Current Year Material Items:

Marketing has lower cost with advertising and communications consultant due to shifting in Programs related needs with Resilient Home and BlocPower campaigns

## Next Year Material Items:

- Majority of increase is driven by \$2.6MM allocation for our first major foray into customer facing program campaigns where we are trying to acquire customers to participate and/or use our equipment (e.g. e-Bike, DCFC stations, induction cooking and EV adoption). Additionally, EBCE’s rebranding campaign will carry incremental costs beyond past year marketing spends that will pull from this allocation Included in cost items is approximately \$1.0MM dedicated to Programs related marketing costs
- **Required Mailings:** Joint Rate Mailer w/ PG&E, Power Content Label, New Account Noticing
- **Advertising:** Active community presence activities, sponsorships, local events, increase due to Stockton and rebranding campaigns
- **Promotional Items:** Give away items
- **Communications:** Public relations, media, newsletters, consultants, minor software needs--**Website development from rebranding is biggest cost item at \$1MM**

# Draft Budget: Overhead Expenses—Legal, Policy, & Regulatory Affairs

Attachment Staff Report Item 16A

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>LEGAL AND POLICY</b>			
Legal Consultants	3,117,000	2,135,000	1,384,000
Legislative Consultants	237,000	177,000	180,000
Other Consultants	105,000	99,000	39,000
<b>Total</b>	<b>3,459,000</b>	<b>2,411,000</b>	<b>1,603,000</b>

Current year spending was less than budgeted this year due to a delay in expected litigation expenses and unused contingency set aside

## Next Year:

- **Legal Consultants:** Outside general counsel for procurement, analysis, and general operations. Increase is driven by:
  - Multiple pending and on-going litigations expenses
  - 2023 Large Clean Energy RFO
  - Implementation of numerous local development initiatives
  - Additional volume of consulting/vendor agreements and power contracts
- **Legislative Consultants:** Retainer for legislative advocacy. For this coming fiscal year, EBCE has added additional resources focused on federal affairs to support both funding and policy initiatives.
- **Other Consultants:** Policy related advising and economic consulting

# Draft Budget: Overhead Expenses—Other Professional Services

Attachment Staff Report Item 16A

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
Operations	931,000	363,000	435,000
Human Resources Consulting	634,000	1,000,000	338,000
Tech Consulting	360,000	325,000	209,000
Power Resources	630,000	605,000	320,000
<b>Total</b>	<b>2,555,000</b>	<b>2,293,000</b>	<b>1,302,000</b>

## Current Year Material Items:

- **HR consulting** was approximated as first year need for consulting. Hiring of HR lead has led to reduced costs with active management
- **Technology Consulting** is lower than expected with reevaluation of timeline for cost-of-service implementation
- **Power Resources** consulting lower than expected with IRP below budget

## Next Year Material Items:

- **Operations:** Accounting and auditing for financial compliance, general finance, and addition of new project with treasury management consulting
- **Human Resources Consulting:** Support for additional HR demand for increased staffing recruitment, professional development, and training
- **Tech Consulting:** Technical network assistance
- **Power Resources:** Technical consulting for Power Resources, operational compliance support and other various tasks

# Draft Budget: Overhead Expenses—General & Administrative

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>GENERAL OPERATIONS</b>			
Operational Expenses	1,523,000	1,039,000	1,133,000
Software, Subscriptions, SaaS	2,676,000	2,345,000	1,576,000
Small Equipment	510,000	210,000	113,000
Rent & Utilities	764,000	345,000	565,000
Conferences & Prof. Development	160,000	130,000	124,000
Board & Director Fees	78,000	50,000	52,000
<b>Total</b>	<b>5,711,000</b>	<b>4,119,000</b>	<b>3,563,000</b>

## Current Year Material Items:

- **Operational Expenses** were higher than expected primarily due to inflationary increases in insurance costs and industry memberships dues
- **Software** costs were lower with delay in implementing customer portal development and battery optimization as well as data storage was under budget

## Next Year Material Items:

- **Operational Expenses:** Increased staff costs related to insurance, service fees, supplies, membership dues, operational services, building maintenance, and other relevant G&A
- **Software, Subscriptions, SaaS:** Increase covers additional software needs for Finance, Power Resource, and Technology operations, as well as essential subscriptions for ongoing operations with expanded staff
- **Rent & Utilities:** Increases with office space needs due to expanded staff
- **Conferences & Professional Development:** Trainings, conferences, and related expenses
- **Board & Director Fees:** Monthly stipends and transportation reimbursements for board members



# Draft Budget: Non-Operating Activity

	FY 2023-24 DRAFT BUDGET	FY 2022-23 BUDGET	FY 2022-23 YTD* + EST
<b>NON-OPERATING REVENUE</b>			
Interest Income	1,680,000	261,000	1,561,000
Grants	0	0	1,100,000
Other Non-Operating Revenue	48,000	15,000	160,000
<b>Total Non-Operating Revenue</b>	<b>1,728,000</b>	<b>276,000</b>	<b>2,821,000</b>
<b>NON-OPERATING EXPENSES</b>			
Borrowing Interest	1,650,000	1,440,000	587,000
Local Development Funding	22,500,000	22,550,000	22,550,000
Grant	0	0	0
Capital Expenditures	500,000	7,000,000	717,000
<b>Total Non-Operating Expenses</b>	<b>24,650,000</b>	<b>30,990,000</b>	<b>23,854,000</b>
<b>NET NON-OPERATING ACTIVITY</b>	<b>(22,922,000)</b>	<b>(30,714,000)</b>	<b>(21,033,000)</b>

- **Non-Operational Revenue:** Interest earned on Treasury backed cash account balances (estimated at 2.5%) and BlocPower loan (5.5% on \$500k)
- **Grants:** Generally only recognized against qualifying expenses as incurred, thus not projected
- **Other Non-Operational Revenue:** Rent from AT&T tower on new building
- **Borrowing Interest Expenses:** Expected costs associated with expanded credit facility
- **Local Development Funding:** Capital transfer to Local Development Fund
- **Capital Expenditures:** Moving and new equipment/furniture related to new office space

# Draft Budget: Local Development Fund

Attachment Staff Report Item 16A

- 2023-2024 Local Development Fund allocation is set at \$22.5MM
- Allocating budget for capital intensive infrastructure development projects
- Allocating EBCE capital to reduce cost of ownership for building and vehicle electrification
- Unspent Local Development budget carries forward year to year

LOCAL DEVELOPMENT FUND					
	FY 2023-24	FY 2022-23	FY 2021-22	FY 2020-21	FY 2019-20
<b>BEGINNING BALANCE</b>	36,194,914	16,626,143	10,398,245	5,201,410	0
<b>REVENUE &amp; OTHER SOURCES</b>					
Transfer from Operating Fund	21,000,000	22,550,000	8,475,000	6,340,000	6,340,000
Grants/Interest	-	1,025,980	335,460	395,000	219,673
<b>Total Revenues &amp; Other Sources</b>	<b>21,000,000</b>	<b>23,575,980</b>	<b>8,810,460</b>	<b>6,735,000</b>	<b>6,559,673</b>
<b>EXPENSES &amp; OTHER USES</b>					
Actual Program Expenses		2,671,209	2,582,563	1,538,165	1,358,263
Expected Remaining Expenses	57,194,914	1,336,000	-	-	-
<b>Total Expenses &amp; Other Uses</b>	<b>57,194,914</b>	<b>4,007,209</b>	<b>2,582,563</b>	<b>1,538,165</b>	<b>1,358,263</b>
<b>ENDING BALANCE</b>	<b>-</b>	<b>36,194,914</b>	<b>16,626,143</b>	<b>10,398,245</b>	<b>5,201,410</b>

Local Development Areas of Emphasis Budget Allocation	
Transportation Electrification	\$11.75M
Building Electrification	\$8.5M
Energy Efficiency	No Direct EBCE Cost
Community Resilience/VPPs	\$2M
Community Grants	\$0 (\$4.2M allocated in FY'23)
Sponsorships/Memberships	\$250k

- Transportation is the largest source of emissions of GHG and particulate matter from Light, Medium and Heavy-duty vehicles
- EBCE is developing publicly available charging infrastructure tailored to renters and low-income communities to ensure these residents can transition to EVs (currently developing the first 3 charging hubs)
- Goods movement is particularly important with Port impacts to communities and access through the territory and into the Central Valley
- EBCE will continue assisting Cities to electrify fleets; providing fleet electrification technical assistance and offering to develop and operate charging infrastructure for Cities with "Charging as a Service" product
- With more vehicle models becoming available EBCE will develop programs to facilitate the buying process and make EVs accessible across all customer income levels
- Partner with local agencies and local business to increase access to eMobility solutions
- Provide capital to reduce cost of ownership through credit enhancements across multiple vehicle classes

- **Publicly Available Fast Charging Hubs (\$3.75M)**
  - Funds to support EBCEs efforts to build a network of public fast chargers across the communities we serve with an emphasis on siting these chargers close to high densities of multi-family housing where home charging is often not accessible. EBCE BOD approved \$30M NTE over 10 years at 11/16/22 BOD meeting
- **Medium/Heavy duty project investment capital (\$3M)**
  - Funds to support Medium/Heavy duty vehicle electrification projects in EBCE territory
- **EV adoption acceleration program with emphasis on access for low and moderate income consumers (\$3M)**
  - Funds to support one or more projects to accelerate EV Adoption and enroll EV drivers in manage charging programs to manage new EV electricity load with an emphasis on low and moderate income consumers
- **EBCE Ride Electric Program (\$2M)**
  - Funding for year 2 of EBCE e-bike Lending and Incentive Program

- **Electrification installation network (\$2M)**

- Develop an installation network of electrical contractors to deliver reasonably priced electrification upgrades to customers
- Partner with 10-20 contractors across the territory so that customers can obtain multiple competitively priced proposals for electrical upgrades in a timely manner
- EBCE incentive enables contractors to offer standard pricing for electrical service panel upgrades that facilitate full electrification

## Electrification Workforce Training Program (\$1.5M)

- Increase qualified workforce for electrification
- Provide apprenticeship stipends to enable on the job training for graduates of workforce training organizations
- Partner with electricians in the EBCE network to hire apprentices

Budget Request: \$5M for first year of \$15M 3-year Program

Program Summary:

- Replace 1000 - 2000+ gas stoves with induction ranges in households with children suffering from pulmonary disease (eg. asthma) with focus on low-income and disadvantaged communities
- EBCE to deliver and install induction cooktops, while partnering with health care research partner that can provide medical referrals and complete longitudinal health study

Program Development Progress

EBCE has identified a Health Care Provider with research capabilities that we are working to secure

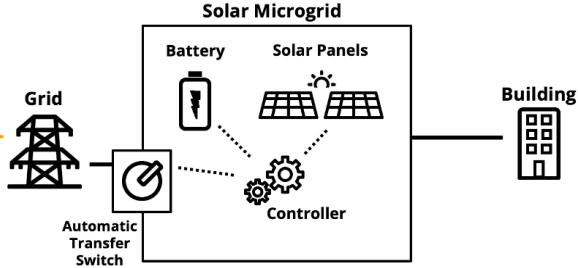
- EBCE has secured a verbal agreement for \$250k in funding to support health care partnership
- EBCE has identified several non-profit partners who can manage the health-care partnership
- EBCE is currently hiring a building electrification channel manager to develop EBCE's installation partner network

# Resilience and VPPs

## Budget Request, \$2M to expand Community Resilience and Virtual Power Plant management capabilities

- Phase I: Berkeley, Hayward, San Leandro, Fremont
  - Contracting for 2.7 MW solar PV + 4.8 MWh storage across 29 sites ranging from fire stations to senior centers, **resulting in \$25M in projects**
  - Largest procurement of its kind to date
  - Received \$2M in federal funds
- Phase 2: Emeryville, Livermore, Oakland, Pleasanton
  - Developing additional ~50 resilience projects with 7.5 MW solar PV & 5.5 MWh storage, **resulting in \$40M+ in projects**
- Phase 3: Albany, Piedmont...open for additional Cities
- Pursuing \$35M in Federal funding to expand Resilience to school districts and other public service agencies
  - Federal funding will enable facility upgrades and electrification
- All projects will be aggregated into Virtual Power Plant to reduce EBCE procurement needs

⚡ A miniature version of the big grid  
 ⚡ Generates its own electricity with solar and battery  
 ⚡ Disconnects when the grid is down via an automatic transfer switch ("islanding")  
 ⚡ Can power a house, building or entire community



Fremont Fire Station Microgrid

# Community Grant (update)

## Background:

- EBCE BOD approved \$4.2M in FY'23-24 budget for 3-year Community Grant Program (\$1.4M/year)
- EBCE staff have developed a list of grant priorities to support EBCE Programs
- EBCE staff plans to issue first grant opportunity to increase education and awareness of induction cooking to start Summer 2023
- Staff and CAC Chair are collaborating to host a public workshop on June 7 to gather community feedback to develop additional grant funding cycles
- Proposed Grant Solicitation timing:
  - Round 1 - August 2023
  - Round 2 - January 2024
  - Round 3 - January 2025



# Thank You!



Questions? Give us a call:  
1-833-699-EBCE (3223)



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## Staff Supplemental Report Item 17

**TO:** East Bay Community Energy Board of Directors

**FROM:** Alec Ward

**SUBJECT:** Supplement re Approval of Legislative Positions (Action Item)

**DATE:** May 17, 2023

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### **Recommendation**

Take no position on Assembly Bill 538 (Becker)

### **Background and Discussion**

AB 538 (Holden) is another “regionalization bill.” Similar bills have been introduced in prior sessions, such as AB 726 and AB 813 in the 2017-2018 legislative session. None of these bills became law.

Assemblymember Holden put his bill on hold on May 17, 2023. It will not be taken up by the legislature again this year.

### **Fiscal Impact**

Unclear.



## Staff Report Item 17

**TO:** East Bay Community Energy Board of Directors  
**FROM:** Alec Ward, Principal Legislative Manager  
**SUBJECT:** Approval of Legislative Positions (Action Item)  
**DATE:** May 17, 2023

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### Recommendation

- Receive an update on EBCE's Legislative Program document.
- Take a "support" position on Assembly Bill ("AB") 50 (Wood), AB 557 (Hart), AB 643 (Berman), and Senate Bill ("SB") 83 (Weiner), SB 410 (Becker), SB 527 (Min), SB 529 (Gonzalez).
- Take an "oppose unless amended" position on AB 1373 (Garcia).

### Background and Discussion

#### **EBCE's Legislative Program Document**

In July 2018, the EBCE Board approved a Legislative Program document. It outlined general legislative principles alongside more specific public policy positions. It also gave guidance for legislative policy coordination. The Legislative Program document was last updated in 2022. It has again been updated with clarifications and edits to names/addresses. Principles and positions remain unchanged.

EBCE's updated Legislative Program document is provided for reference as an attachment to this item.

#### **Recommended EBCE Bill Positions:**

- Remote meetings - SUPPORT: AB 557 (Hart) would permit local agencies, like EBCE's board, to indefinitely continue the teleconference flexibilities given during the COVID state of emergency. The remote meeting rules, which expired at the beginning of this year, would remain the same as during the COVID state of emergency, except that local agencies now only must renew their remote meeting resolution every 45 days instead of every 30. This bill would make participation in EBCE board meetings easier for board members and the public as health concerns continue and our geography expands.
- Interconnection "shot clock" - SUPPORT: AB 50 (Wood) aims to expedite investor-owned utility (IOU) interconnection of *new and upgraded customer electrical loads*. It requires the California Public Utilities Commission (CPUC) to establish criteria for timely interconnections and to consider IOU penalties for significant delays. The IOUs must also increase the following: reporting to CPUC, updates to their distribution planning processes, and stakeholder engagement. This bill can decrease interconnection delays as customers in EBCE's territory seek interconnections for new housing, commercial projects, electric vehicle (EV) charging, and more, supporting local development and accelerating decarbonization.
- Interconnection "shot clock" - SUPPORT: AB 643 (Berman) aims to expedite IOU interconnection of *distributed energy resources (DERs)*. It requires the CPUC to establish a new proceeding to consider enforcement of DER interconnection timelines, reduce administrative burden, and provide transparency to customers. This bill can decrease interconnection delays as customers in EBCE's territory seek interconnections for new DERs including rooftop solar and storage, supporting local development and accelerating decarbonization.
- Interconnection "shot clock" - SUPPORT: SB 83 (Weiner) aims to expedite IOU interconnection of new *"development projects" such as housing and industrial facilities*. It requires the CPUC to establish maximum time periods for the interconnection, and to enforce penalties on IOUs for missed deadlines. The IOUs must also report annually to the CPUC on development project interconnection status. This bill can decrease interconnection delays for new construction in EBCE's service territory, such as new housing, new commercial and municipal buildings, and building upgrades thereby supporting local development and accelerating decarbonization.
- Interconnection "shot clock" - SUPPORT: SB 410 (Becker) aims to expedite IOU interconnection of new housing, building upgrades, EV chargers, and other load increases. It requires the CPUC to establish maximum time periods for the interconnections and for IOUs to take remedial actions if deadlines are missed. The IOUs must also increase reporting to the CPUC and analyze their own staffing levels, making sure they are aligned with state decarbonization goals. Interconnection efforts like this bill can decrease delays as customers in EBCE's

territory seek interconnections for new housing, building decarb, EV charging, and more, supporting local development and accelerating decarbonization.

- Electrification/gas phase-out program - SUPPORT: SB 527 (Min) establishes a community-scale approach to decarbonization by forming the Neighborhood Decarbonization program. In this pilot, the CPUC will identify 15 cost-effective projects throughout the state with outdated infrastructure and transition these communities to all-electric service. Furthermore, this bill authorizes a process for gas corporations to cease service if the CPUC determines that an area is better suited for electrification. This bill uses a comprehensive community-by-community approach rather than building-by-building. The bill also allocates funding for low- and moderate-income households to further advance a just, electric transition. EBCE is in a unique position to conduct zonal electrification, and this program can support our local development and building decarbonization efforts.
- EV car sharing grants - SUPPORT: SB 529 (Gonzalez) creates a grant program aimed to deploy EV car-sharing programs across the state in 100 public and low-income housing properties. The purpose of this bill is to expand EV access, especially for low-income residents, across the state to meet its ambitious goals for EV deployment. This could supplement EBCE's current work supporting EV infrastructure in low-income and disadvantaged communities, who have been historically left out in public investment. This would help achieve local development and decarbonization goals.
- Budget Change Proposal (BCP) - OPPOSE UNLESS AMENDED: AB 1373 (Garcia) AB 1373 contains several problematic changes to energy laws. The BCP would create a new Central Procurement Entity (CPE) to procure long-lead time resources like offshore wind and geothermal. The scope what this CPE could procure is too broad, and the CPE may compete with load serving entities (LSEs) like EBCE that are pursuing the same resources. EBCE staff recommends seeking amendments to focus the CPE only on projects that may not be available to LSEs due to infrastructure constraints.

AB 1373 also proposes new penalties on LSEs who are short on resource adequacy (RA) requirements, even though the RA program already has penalties. EBCE staff recommends seeking amendments to include a penalty waiver for LSEs that are unable to comply despite their best efforts, as there is an unavoidable market-wide RA shortage.

Lastly, AB 1373 would expand CPUC jurisdiction over local authorities like EBCE. It would expand the CPUC's jurisdiction to oversee CCAs' Integrated Resources Plans (IRPs), similar to the CPUC's current IOU oversight. EBCE currently has the autonomy to choose the mix of resources it procures to CPUC procurement requirements. CCAs have demonstrated their abilities to meet

these requirements without the need for further CPUC oversight. Expanding CPUC jurisdiction over CCA procurement does nothing to accelerate achievement of the state's clean energy goals; it serves only to override local CCA authority and CCAs' ability to balance development considerations.

If amended as suggested, this bill could create a CPE that enables development of needed resources that the broader market does not reach. It could do this without unfairly penalizing LSEs making best efforts to procure RA, and without threatening EBCE's local authority. With these amendments, this bill would supporting local development, accelerate decarbonization, and stabilize community choice.

### **Fiscal Impact**

AB 50 may result in lower cost for EBCE projects as delays are avoided.

AB 557 is unlikely to have a fiscal impact on EBCE.

AB 643 may result in lower cost for EBCE projects as delays are avoided.

SB 83 may result in lower cost for EBCE projects as delays are avoided.

SB 410 may result in lower cost for EBCE projects as delays are avoided.

SB 527 may supplement funding for our building decarbonization work.

SB 529 may supplement funding for our EV equity work.

AB 1373 may increase costs for EBCE customers as energy costs increase. If amended, it could decrease energy costs.

### **Attachments:**

- A. May 17, 2023 Legislative Update
- B. EBCE Legislative Program
- C. Author Fact Sheets

MAY 17, 2023

# Legislative Update



# Legislative Highlights

Attachment Staff Report Item 17A

- Update from Weideman Group on the 2023 Legislative Year
- New Recommended Bill Positions: AB 50, AB 557, AB 643, AB 1373, SB 83, SB 410, SB 527, and SB 529



# Key Deadlines for the 2023 Legislative Year

Attachment: Staff Report Item 17A

- 1/4: Legislature reconvened
- 1/10: Governor submitted budget
- 2/17: Bill introduction deadline
- 4/28: Policy cmtes to move fiscal bills to fiscal cmtes (1<sup>st</sup> house)
- 5/5: Policy cmtes to move nonfiscal bills to floor (1<sup>st</sup> house)
- 5/19: Fiscal cmtes must move bills to floor (1<sup>st</sup> house)
- 6/2: Last day for bills to be passed out of 1<sup>st</sup> house
- 6/15: Budget bill must be passed
- 7/14: Policy cmtes to meet and report bills (2<sup>nd</sup> house)
- 9/1: Fiscal cmtes to move bills to floor (2<sup>nd</sup> house)
- 9/14: Last day for each house to pass bills
- 10/14: Last day for Governor to sign/veto bills

# Legislature – State of Play

Attachment Staff Report Item 17A

- Democratic super majorities
- 32 new members in the Senate and Assembly
- Energy policy already playing out to be an outsized policy theme in Senate, Assembly
- Budget deficit driving agenda
- Assembly Speaker change – July 1
- Highest number of bills introduced in over a decade
- Strained infrastructure, record snowpack in the Sierras

# 2023 Legislative Themes

Attachment Staff Report Item 17A

- Clean Energy – near-term, long-term, central procurement, regionalization
- Interconnection
- Green hydrogen
- Carbon capture and sequestration
- Affordable housing and homelessness
- Budget management: multibillion-dollar budget deficit forecasted, the Governor’s budget proposes reducing spending by \$5.8 billion across five years from climate, resources, and environmental programs

# Recommended Bill Positions

Attachments Staff Report Item 17A

Bill #	Author	Description	Sponsor(s)	Recommended EBCE Position
<b>BUDGET TRAILER</b>				
<a href="#">AB 1373</a>	Garcia	Establishes a Central Procurement Entity for long-lead time resources, penalizes LSEs for missing RA targets, and expands CPUC control over CCA resource mix		<b>OPPOSE UNLESS AMENDED</b>
<b>INTERCONNECTION</b>				
<a href="#">AB 50</a>	Wood	Requires CPUC to create an IOU shot-clock on interconnection for <b>new and upgraded load</b> , as well as increased reporting and transparency		<b>SUPPORT</b>
<a href="#">AB 643</a>	Berman	Requires CPUC to create an IOU shot-clock on interconnection for <b>distributed energy resources</b> , consider penalties, reduce administrative burden, and increase reporting and transparency	California Solar and Storage Association (CalSSA)	<b>SUPPORT</b>
<a href="#">SB 83</a>	Weiner	Requires CPUC to create an IOU shot-clock on <b>new development</b> , issue penalties for missed deadlines, and increase reporting		<b>SUPPORT</b>
<a href="#">SB 410</a>	Becker	Requires CPUC to create an IOU shot-clock on interconnection for <b>new and upgraded load</b> , consider remedial actions for misses, increase reporting, and ensure adequate staffing	International Brotherhood of Electrical Workers	<b>SUPPORT</b>

# Recommended Bill Positions

Attachment Staff Report Item 17A

Bill #	Author	Description	Sponsor(s)	Recommended EBCE Position
<b>BROWN ACT</b>				
<a href="#">AB 557</a>	Hart	Permits local agencies, like EBCE's board, to indefinitely continue the teleconference flexibilities given during the COVID state of emergency	CA Special Districts Assoc., League of CA Cities, CA State Assoc. of Counties	<b>SUPPORT</b>
<b>ELECTRIC VEHICLES</b>				
<a href="#">SB 529</a>	Gonzalez	Requires CEC to create a grant program to facilitate EV sharing services at affordable, multifamily housing properties	Los Angeles Cleantech Incubator	<b>SUPPORT</b>
<b>BUILDING DECARBONIZATION</b>				
<a href="#">SB 527</a>	Min	Establishes an Neighborhood Zonal Decarbonization Program for 15 communities and authorizes gas corporations to cease service if the CPUC determines an area is better suited for electrification	Building Decarbonization Coalition	<b>SUPPORT</b>

# Next Steps

Attachment Staff Report Item 17A

- Review and analyze new amendments
- Monitor bills on our watch list; determine when EBCE should formally take a position
- Send position letters for bills once EBCE formally takes a position
- Monitor Governor's Budget request
- Engage with CalCCA on legislative efforts

# Legislative Program

State and Federal Policy Priorities

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## Introduction

The East Bay Community Energy Legislative Program outlines the legislative priorities and stances of East Bay Community Energy (“EBCE”) with the intent to inform customers, representatives, and policymakers of EBCE’s stances on the myriad of public policies that intersect with EBCE’s priorities, programs, and services. These priorities are applicable to legislation, statewide referenda, grant funding opportunities, and local ballot initiatives.

EBCE has three major legislative priorities: Accelerating Decarbonization, Promoting Local Development, and Stabilizing Community Choice. EBCE support of legislation will be contingent upon that legislation adhering to these priorities as well as EBCE’s priorities.

Moreover, EBCE supports any and all policies that will preserve or enhance the ability of EBCE to promote these priorities at the local level.

This document provides direction to EBCE’s legislative advocates in Sacramento and Washington, DC. Additionally, this document serves as the foundation for any EBCE Board action regarding Federal or State legislation or funding opportunity. Staff may draft letters, direct our legislative advocates, or speak on behalf of EBCE regarding the legislative priorities this document outlines.

Any correspondence signifying EBCE’s support or opposition of a given bill must be approved by the EBCE Board of Directors, the Board’s Executive Committee, or the CEO in accordance with the delegation of authority provided by the Board to the CEO on time-sensitive matters.

Any questions regarding this Legislative Program can be directed to Alec Ward, Principal Legislative Manager, at 510-250-3094 or [award@ebce.org](mailto:award@ebce.org).

Sincerely,  
Nick Chaset

Chief Executive Officer, EBCE



## EBCE Board of Directors

### Alameda County

Supervisor Elisa Márquez (Chair)

### Albany

Mayor Aaron Tiedemann

### Berkeley

Vice Mayor Ben Bartlett

### Dublin

Councilmember Sherry Hu

### Emeryville

Mayor John Bauters

### Fremont

Councilmember Teresa Cox

### Hayward

Councilmember Julie Roche

### Livermore

Councilmember Ben Barrientos

### Newark

Councilmember Matthew Jorgens

### Oakland

Council Member Dan Kalb

### Piedmont

Vice Mayor Betsy Andersen

### Pleasanton

Vice Mayor Jack Balch (Vice Chair)

### San Leandro

Mayor Juan Gonzalez

### Stockton

Councilmember Dan Wright

### Tracy

Councilmember Matt Bedolla

### Union City

Councilmember Jaime Patiño

### Community Advisory Committee (non-voting)

Anne Olivia Eldred, Chair



## Contact Information

### Mailing Address

1999 Harrison Street, Suite 800  
Oakland, CA 94612

### Program Staff

#### **Chief Executive Officer**

Nick Chaset  
510-809-7440  
[nchaset@ebce.org](mailto:nchaset@ebce.org)

#### **Principal Legislative Manager**

Alec Ward  
510-250-3094  
[award@ebce.org](mailto:award@ebce.org)



## Legislative Advocates

### State Legislative Advocate

#### **Weideman Group**

Mark Weideman

1215 K Street, Suite 2290  
Sacramento, CA 95814

(916) 600-2288

[mark@weidemangroup.com](mailto:mark@weidemangroup.com)

### Federal Legislative Advocate

#### **Townsend Public Affairs**

Joseph Melo

600 Pennsylvania Avenue SE, Suite 207  
Washington, DC 20003

(202) 546-8696

[jmelo@townsendpa.com](mailto:jmelo@townsendpa.com)

## General Legislative Principles

EBCE has three general legislative principles. These priorities serve as the foundation for all actions EBCE will take, including the lobbying for policies that promote those same guiding priorities.

Public policy encompasses a myriad of subject and topic areas. However, as these policies intersect at the local level, they have the ability to impact EBCE revenues, programs, and/or administrative discretion and control. EBCE will support policies that accelerate decarbonization, promote local development, stabilize community choice, or any combination thereof. If a given policy does not meet these criteria, EBCE will oppose, support with amendments, or in some cases take no stance on that policy or legislation.

The General Legislative Principles for EBCE are:

### Accelerating Decarbonization

- Support the creation or expansion of federal, state, and local policies and programs that enable EBCE to contribute to the State's efforts to reduce greenhouse gas emissions.
- Oppose any legislation, policies, programs, referenda, unfunded mandates and budgets that would have an adverse impact on EBCE's ability to advance decarbonization through its procurement, programs, projects, and services.

### Promoting Local Development

- Support any legislation, policy, referenda, and budgets that enhance community choice energy providers' ability to invest in local clean energy, distributed energy resources, and zero-emission transportation, and promote equity in the communities that it serves.
- Oppose any legislation, policy, referenda, and budgets that limit or undermine EBCE's ability to invest in local clean energy, distributed energy resources, and zero-emission transportation, and promote equity in the communities that it serves.

### Stabilizing Community Choice

- Support any legislation, policies, referenda, and budgets that maintain or improve the stability of community choice energy providers by ensuring regulatory structure is equitable and enables EBCE to meet its mission and goals.
- Oppose any legislation, policies, referenda, and budgets that undermine or circumvent community choice energy and impede the ability of the agency to achieve its mission and goals or its value proposition.

## EBCE Public Policy Positions

The General Legislative Priorities help identify which public policy positions EBCE will take.

The list of policy positions below is by no means exhaustive. In addition to the general legislative priorities, EBCE takes the following more specific public policy positions:

### 1.1 Nonbypassable Charges

- A. Oppose legislation that restricts or limits EBCE's ability to procure its own energy products to meet state policy goals.
- B. Oppose legislation that increases or is likely to lead to an increase in nonbypassable charges.
- C. Support legislation that promotes a level playing field between community choice aggregators and other market participants.
- D. Support legislation that enhances the flexibility of community choice energy providers to support statewide procurement policy and develop and expand programs, local options, and rate design to support EBCE's community and customers.

### 1.2 Disadvantaged Communities

- A. Support legislation and initiatives that boost funding for new energy projects that support disadvantaged communities and low-income customers within EBCE's service territory.
- B. Support legislation and initiatives that increase access and funding for energy-related programs serving disadvantaged communities.
- C. Support legislation and initiatives that would reduce local air pollution, reduce other negative local impacts associated with energy production, and boost adoption of distributed energy resources within disadvantaged communities.
- D. Oppose legislation and initiatives that have the potential to disproportionately and negatively impact EBCE's disadvantaged communities and/or low-income customers.

### 1.3 Environmental Sustainability

- A. Support legislation and initiatives that increase funding for the creation of sustainable and stable energy supply infrastructure.
- B. Support legislation and initiatives that encourage the conservation of energy resources as well as the development of dynamic load-shifting capabilities.
- C. Support legislation and funding for renewable and advanced energy technology that increase efficient consumption.
- D. Support legislation and funding for pilot energy and resource efficiency programs.
- E. Support legislation and initiatives with the goal of reducing and mitigating the effects of climate change and building local resiliency.

#### 1.4 Finance

- A. Support legislation that enhances the financial standing of community choice aggregators and their ability to receive a positive credit rating.
- B. Oppose legislation that reduces or removes the tax-exempt status of municipal bonds.
- C. Oppose any legislation that would divert community choice energy revenues to the State or other governmental entities.

#### 1.5 Educational, Neighborhood and Social Services

- A. Support legislation that aids or helps to fund EBCE to provide energy support services, education, and opportunities for reducing energy costs to people who are low-income, seniors, veterans, and/or people with disabilities.
- B. Support legislation and initiatives that increase funding for energy efficiency, demand response, solar plus storage, and transportation electrification programs, and energy literacy services.

## Legislative Program Coordination

Legislation can be brought to the attention of EBCE through a variety of channels:

- State Legislative Advocates
- Elected Representatives
- CalCCA
- EBCE Board Members
- EBCE Staff
- EBCE Community Advisory Committee
- EBCE Customers and Community Members
- Other Governmental Associations

All legislative requests for support or opposition will be directed toward EBCE's Public Policy department. EBCE staff will then review the legislation in coordination with any relevant departments to analyze whether or not the legislation aligns with EBCE's general legislative priorities. Staff will then monitor and track the legislation, providing updates when necessary.

Concurrent with this evaluation, EBCE's Public Policy department will recommend a position and course of action. There are six main levels of action, which may be taken independently or in combination, but all of which are coordinated by the Principal Policy Manager of Public Policy or their designee:

- 1. Direction to lobbyists to advocate in support, support with changes, oppose unless amended, or opposition to legislation**
  - Pursuant to direction from the EBCE Board of Directors, the Board's Executive Committee, or the CEO in accordance with the delegation of authority provided by the Board to the CEO on time-sensitive matters, EBCE staff will notify lobbyists of EBCE's stance on legislation and direct them to take appropriate action with legislators. EBCE may remain neutral on a given piece of legislation.
- 2. EBCE correspondence with relevant legislators**
  - In conjunction with providing direction to lobbyists once EBCE has determined its stance on legislation, EBCE staff will send a support or opposition letter to the appropriate legislators.
- 3. EBCE Board-approved resolution**
  - EBCE staff will draft a staff report and resolution for consideration by the full EBCE Board of Directors. Approved resolutions will be forwarded along with a letter signed by the Chief Executive Officer or his/her designee to the appropriate legislators.
- 4. EBCE Board outreach**
  - EBCE staff will draft talking points and other relevant information for individual Board Members to personally contact appropriate legislators to advocate on behalf of EBCE.
- 5. Travel to Sacramento or Washington, D.C**
  - EBCE staff and/or Board Members may decide to advocate in person. Staff will coordinate with the appropriate lobbyists to organize meetings or attendance at other lobbying events.
- 6. Draft or Sponsor Specific Legislation**
  - EBCE staff and legislative advocates will work with EBCE's legislative representatives to articulate EBCE's stance on a policy and to ensure said stance is codified in statute.



# Assembly Bill 50 – Interconnectivity Times

## Assemblymember Jim Wood

### THE PROBLEM

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Severe electric interconnectivity delays have become the everyday reality of utility customers in California. Californians seeking electricity for new developments, or for upgrades to existing connections, are seeing significant spikes in their wait-times for interconnectivity. If left unaddressed, this poses a major threat to the state’s housing, business, and climate change goals.

### EXISTING LAW

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The California Public Utilities Commission (CPUC) has a statutory duty to regulate public utilities. Among other responsibilities, the CPUC is tasked with ensuring public utilities perform their obligation to serve all of their customers. California law requires public utilities – including electric corporations – to provide adequate, efficient, just, and reasonable service.

State law, in describing what service is required by electric corporations, is silent on the subject of timeliness.

### BACKGROUND

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Currently, electric utilities provide “will serve” letters to applicants seeking power, committing to eventually deliver service. Customers will then pay a significant fee, oftentimes up to tens or even hundreds of thousands of dollars, only to later find out that power may not be delivered for several years. A severe example of this is [Humboldt County](#), where more than 35 customers were told last fall that they will not receive power for more than a decade. And this issue is not just impacting rural communities. The City of San Francisco has reported 136 interconnection delays since October 2018, including 519 units of affordable housing, a library, an elementary school, academic buildings, a fire boat, traffic signals, safety street lighting, and even water pump stations.

Residential, commercial, industrial, and agricultural developers across the state are finding out that *will*

*serve* really means *will serve, eventually*. This new reality poses an alarming threat to business development and threaten our state’s ability to reach its housing and climate change goals.

### BILL SUMMARY

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AB 50 aims to improve interconnectivity timelines for new and existing electric customers by doing the following:

- Clarifies a large electric corporation’s legal obligation to serve customers in a timely fashion and asks the CPUC to determine what timely service means.
- Until the CPUC determines what timely service means, AB 50 sets a deadline of 90 days of delivering power to new connections and 30 days to upgrade existing connections.
- Promotes more efficient distribution planning by requiring large electric corporations to evaluate and update as necessary their distribution processes and meet regularly with county government staff to discuss the status of electrical capacity.
- Requires large electric corporations to report on capacity constraints to state government.

### STATUS

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Assembly Appropriations Committee

### SUPPORT

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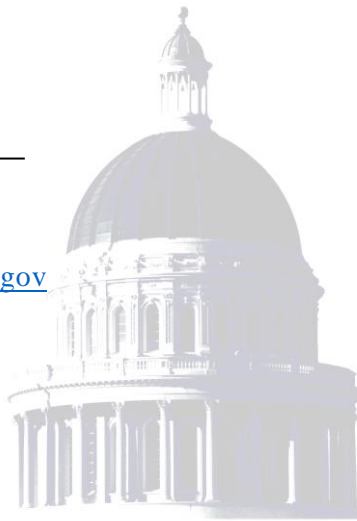
CalCCA  
 City of Belmont  
 City of Santa Rosa  
 County of Humboldt  
 County of Sonoma  
 East Bay YIMBY  
 Grow the Richmond  
 How to ADU  
 Mountain View YIMBY  
 Napa-Solano for Everyone  
 Non-Profit Housing Association of Northern California  
 Northern Neighbors

Peninsula for Everyone  
People for Housing – Orange County  
Progress Noe Valley  
Redwood Coast Energy Association  
Rural Counties Representatives of California (RCRC)  
San Diego Community Power  
San Francisco YIMBY  
San Luis Obispo YIMBY  
Santa Cruz YIMBY  
Santa Rosa Metro Chamber of Commerce  
Santa Rosa YIMBY  
Sonoma Clean Power  
South Bay YIMBY  
Southside Forward  
The Climate Center  
The Utility Reform Network (TURN)  
Urban Environmentalists  
Valley Clean Energy Alliance  
Ventura County YIMBY  
YIMBY Action

**FOR MORE INFORMATION**

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Annabelle Hopkins, Legislative Director  
Office of Assemblymember Jim Wood  
916-319-2002 | [Annabelle.Hopkins@asm.ca.gov](mailto:Annabelle.Hopkins@asm.ca.gov)





**ASSEMBLY BILL 557**  
**EMERGENCY BROWN ACT MEETING PROCEDURES**

**SUMMARY**

AB 557 eliminates the January 1, 2024 sunset on the provisions of the Brown Act that provide additional flexibility for local agencies looking to meet remotely during an emergency, while still maintaining public access and transparency.

This legislation will provide a narrow but important emergency authority, allowing local governing bodies to safely meet and take action during applicable states of emergency declared by the Governor.

**BACKGROUND**

AB 361 (Rivas, 2021) codified numerous provisions of Governor Newsom’s Executive Orders pertaining to the Brown Act in 2020. This law sunsets on January 1, 2024. The provisions only apply in the event that an emergency situation or public health orders prevent a local agency board from meeting in-person.

Local agencies needing to meet remotely pursuant to those provisions are only permitted to do so in concert with an emergency declared by the Governor of California.

**PROBLEM**

While the worst of the COVID-19 pandemic appears to have subsided, the need to be prepared for future emergencies remains. Recent events in California, including disastrous flooding and devastating wildfires, underscore this point.

The flexibility to meet remotely will remain a critical tool for use in other emergencies declared by the Governor even after the COVID-19 state of emergency.

In cases where a state of emergency persists, existing law required local agencies to renew their emergency remote meeting resolution within 30-days. However, many agencies regularly meet once-per-month (e.g. every third-Tuesday), which is sometimes a span of just over 30 days. This forced agencies to unnecessarily move meetings to days and times less accustomed to the public or to expend unnecessary time and expense to conduct an additional meeting

**SOLUTION**

By removing the sunset, AB 557 preserves the critical flexibility for local agencies needing to meet remotely. By adjusting the renewal period for resolutions to 45 days, the measure will provide accommodation for those agencies regularly meeting on a fixed date every month.

AB 557 will help provide the public with essential services during a Governor-declared emergency.

**SUPPORT**

- CA Special Districts Association (Co-Sponsor)
- League of California Cities (Co-Sponsor)
- CA State Association of Counties (Co-Sponsor)

# AB 643 (Berman)

## Enforcing Solar Interconnection Timelines

### SUMMARY

AB 643 directs the California Public Utilities Commission (CPUC) to consider mechanisms to address solar interconnection delays including enforcing interconnection timelines for investor-owned utilities, reducing administrative burden, and providing transparency and certainty to customers.

In doing so, the bill directs the CPUC to consider process improvements to address some of the most common areas of solar interconnection delays.

### BACKGROUND

According to a 2021 joint agency report published by the California Energy Commission (CEC), CPUC, and California Air Resources Board (CARB), California will need to roughly triple its current electricity power capacity in order to meet our goal of becoming “carbon neutral” by 2045. The report found that California will need to sustain its expansion of clean electricity generation capacity at a record-breaking rate for the next 25 years. On average, the state will need to build 6 GW of new solar, wind, and battery storage resources annually.

Solar interconnection delays are not only a financial burden for businesses and individuals seeking to connect their systems to the grid and a barrier to solar adoption, but they also delay the state’s critically important progress towards cutting carbon emissions from generating electricity. A clean electricity grid is necessary to achieve economy wide carbon neutrality.

Every customer that installs solar and storage must submit an interconnection application to the utility. The utility reviews the applications

to ensure that the surrounding grid equipment is adequate to handle the new installations.

For the three big investor-owned utilities, the interconnection rules are contained in Rule 21, which is nearly identical for each of the three. Rule 21 provides customers wishing to install generating or storage facilities on their premises with access to the electric grid while protecting the safety and reliability of the distribution and transmission systems at the local and system levels. Rule 21 contains specific timelines for various steps in the process. For example, utilities must inform customers within ten days if a submitted application is complete and ready for review. Utilities then have 15 days to do the preliminary engineering review. Following more detailed study, if upgrades are required and agreed to, they must be designed within three months and installed within an additional three months. Extensions can be made for extraordinary circumstances.

When utilities fall behind on the timelines, it is mostly due to their failure to prioritize staffing and timeliness. Unfortunately, this happens far too often as there are no consequences for failure to meet those timelines. As a result, utilities routinely exceed the maximum amount of time allowed for interconnection review.

### THIS BILL

This bill would direct the CPUC, in a new proceeding or in a new phase of an existing proceeding related to Electric Rule 21, to consider adopting mechanisms to enforce timelines for solar interconnections for investor-owned utilities, reduce administrative burden, and provide transparency and certainty to customers.

During the proceeding, the CPUC shall create process improvements to Electric Rule 21 to address the following types of delays:

- Delays between submittal of an application for interconnection of a solar project and the electrical corporation's determination that the application is valid and complete.
- Delays between a local government's inspection approval of a solar project and the electrical corporation's issuance of permission to operate the generator.
- Delays in the electrical corporation scheduling an inspection of a solar project.

## **SUPPORT**

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California Solar and Storage Association  
(sponsor)  
Bioenergy Association of California  
Camptonville Community Partnership  
Electrochaea Corporation  
ADT Security Services  
Tesla  
Revel Energy  
Engie North America  
SunPower  
1000 Grandmothers for Future Generation  
350 Bay Area Action  
Alameda County Democratic Party  
Albany Climate Action Coalition  
Aztec Solar Inc.  
California State Grange  
Camptonville Community Partnership, Inc  
Center for Community Energy  
Climate Action California  
Climate Mobilization San Diego  
Climate Reality Project, Orange County  
Eco Active 101  
Environmental Working Group  
Extinction Rebellion San Francisco Bay Area  
Indivisible East Bay  
Indivisible Green Team  
Infinity Energy  
JKB Energy  
McGee-Spaulding Neighbors in Action  
Morongo Basin Conservation Association  
Newgen Energy  
Oil and Gas Action Network  
Project Development Solutions  
Recolte Energy  
Resource Renewal Institute  
Romero Institute

San Diego Community Power  
San Joaquin valley Democratic Club  
Santa Cruz Climate Action Network  
Sierra Club California  
Skyline Smart Energy  
Sonoma Clean Power  
Sunflower Alliance  
Sunnova  
Sunrise Bay Area  
Sunrun  
Sustainable Mill valley  
Terraverde Energy

## **OPPOSITION**

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San Diego Gas and Electric  
Pacific Gas and Electric (PG&E)  
SoCal Edison

## **FOR MORE INFORMATION**

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Isabelle LaSalle  
Office of Assemblymember Marc Berman  
(916) 319-2023 ♦ (916) 319-2123 (fax)  
[isabelle.lasalle@asm.ca.gov](mailto:isabelle.lasalle@asm.ca.gov)



## SB 410 – Powering Up California

### SUMMARY

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SB 410 requires the Public Utilities Commission (PUC) to decrease the time in which electrical utilities connect and upgrade customers to electricity service. To ensure shorter target interconnection times, SB 410 requires the PUC to set a target timeline for utilities to connect different types of resources, convene a working group, report necessary data, and encourage workforce development considerations to meet that timeline.

### BACKGROUND

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To ensure that the lower-voltage electricity distribution energy lines can hold sufficient electrons to power all the buildings in neighborhoods, utilities and localities monitor the capacity on existing lines to keep the grid stable. To connect a new appliance or provide an electrical upgrades to a building on the electricity distribution grid — colloquially known as ‘interconnection’ — sometimes requires an electrical corporation, like PG&E, to upgrade the capacity of a distribution line or upgrade a local substation (which convert high voltage power to low voltage, usable power) capacity.

These interconnection evaluations and upgrades are necessary for many new resources on the electricity grid, including solar panel installations, EV chargers, and home electric appliance installation, but also for the addition of new housing or building developments.

As more homes and businesses are built, as they switch over to climate-friendly electric appliances, and as they install EV chargers or rooftop solar, the upgrades needed to the electricity distribution system continue — and will continue — to grow. In the long run, planning for this increased electricity grid capacity will require planning and cost foresight from electrical utilities, in partnership with the PUC, to meet the SB 100 (de León, 2018) energy transition goals.<sup>1</sup>

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<sup>1</sup> Brockway et al., [Can Distribution Grid Infrastructure Accommodate Residential Electrification and Electric Vehicle Adoption in Northern California?](#) (2022)

### THE PROBLEM

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Californians are experiencing delays in the time it takes for utilities to interconnect their new homes and electrical upgrades with the electricity grid. While the most common causes and average time of delays are not fully known due to lack of publicly available data, reports from Californians indicate wide-spread delays in certain parts of the state.

One customer from Northern California described his frustrating experience with delays from utility interconnections when upgrading his electrical panel:<sup>2</sup>

“One potential electrician I met with was not interested in the project because it would require too much coordination with the utility and uncertainty about project timing due to the utility capacity review. After hearing this, we chose an electrician who had a strength in utility coordination. Even this electrician told us that they were increasing the fee that they charge to clients for utility coordination because it was taking more and more of their time.”

As another example, delays for connecting electric vehicle (EV) fast chargers to the grid were around 70 weeks inside of PG&E territory in 2022.<sup>3</sup> Still, no comprehensive statistics about the causes of the delays for different types of resources are available to the public.

Another community choice aggregator, whose program provides free upgrades for low-income households to obtain heating and cooling systems, now avoids homes on streets where distribution upgrades are needed, as the associated PG&E upgrade time for past projects is estimated to require 6 months before the new unit could be installed.

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<sup>2</sup>Campbell, [“The Home Upgrade Process Needs an Upgrade”](#) (2022)

<sup>3</sup> PG&E, “Clean Transportation Program Advisory Council Meeting. Q4, 2022.”



## **SOLUTION**

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This legislation requires the PUC to plan and set guidance for how to accommodate these growing electricity grid connection requests in order to reduce current delays and preemptively prevent future delays.

This bill sets out multiple requirements for the PUC to ensure electrical utilities connect new buildings or electricity service capacity upgrades to customers on a reasonable timeframe. The PUC is first required to create an average and maximum timeline in which electrical utilities should connect customers to the grid. This timeline must minimize controllable causes of delays and accounts for potential future grid capacity growth from the state's building decarbonization goals.

The legislation subsequently requires the PUC and utilities to do the following to ensure compliance with the average timeline targets.

1. If utilities exceed the set target averages, the utility must create a strategy to meet the targets in the future. The PUC is permitted to take remedial actions, if necessary to ensure compliance.
2. The PUC is required to ensure utilities plan for sufficient workforce training and development for interconnection work,
3. The PUC must convene a working group to establish annual reporting standards on delayed projects and explore options to resolve the delays with relevant stakeholders.

The improvements and targets set for connecting new and upgraded electricity service to the grid will ensure that California is adequately able to meet its decarbonization targets and reduce customer frustration.

## **SUPPORT**

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Coalition of California Utility Employees  
(sponsor)  
City of San Jose  
California State Association of Electrical Workers  
Elders Climate Action, NorCal and SoCal chapters

Rural County Representatives of California  
Silicon Valley Clean Energy  
Sonoma Clean Power

## **FOR MORE INFORMATION**

---

Jo Gardias, *Legislative Aide*  
[Jo.Gardias@sen.ca.gov](mailto:Jo.Gardias@sen.ca.gov)  
(916) 651-4235



# SB 527

Neighborhood Decarbonization Program  
 Senator Dave Min, 37<sup>th</sup> District

## **SUMMARY**

SB 527 directs the California Public Utilities Commission (CPUC) to establish the Neighborhood Decarbonization Program. This is a cost effective, community-scale pilot program that will decarbonize 15 neighborhoods across the state.

## **BACKGROUND**

The California Air Resources Board (CARB) has laid out goals for the state to reach its benchmark of carbon neutrality by 2045. Those goals include reducing greenhouse gas emissions to 85% below 1990 levels and reducing fossil fuel consumption to less than 10 percent of what is currently consumed. To reach these goals California will need to decarbonize every sector, including our buildings.

Buildings account for 25 percent of all emissions, and 13 percent of all greenhouse gas emissions. These emissions contribute to climate change and cause poor indoor air quality that can lead to adverse health problems.

In an effort to reduce emissions in buildings, the 2022-23 State Budget created The Equitable Building Decarbonization Program. The program allocated \$922 million in funding for the decarbonization of low- and moderate-income households. The funds provide rebates and incentives for zero-emission appliances, such as heat pumps for air and water heating and cooling. While this was a step in the right direction, California will not meet its climate targets by switching out one appliance at a time.

California can take a community based approach to decarbonization by first reviewing which service areas are using outdated energy infrastructure. When natural gas pipelines are too old for operation, public utilities are responsible for replacing or refurbishing them. In certain instances, however, replacing outdated natural gas pipelines is more costly than decommissioning the pipelines and decarbonizing the buildings in that service area. This is done by providing free appliance upgrades to affected customers, using high-efficiency appliances such as heat pumps to provide heating, cooling and hot water service. These communities can also be connected to geothermal energy networks.

It is evident that building decarbonization is a priority for the state. In order to meet GHG emission targets, California can further its decarbonization efforts by targeting specific zones that need upgrades to their outdated energy infrastructure.

## **THIS BILL**

SB 527 directs the CPUC to establish the Neighborhood Decarbonization Program. The program would allow utilities, along with the CPUC, to identify 15 cost-effective projects throughout the state with outdated infrastructure for decarbonization using strategies such as heat pump technology, geothermal energy networks, and high efficiency energy appliances. Two-thirds of customers in a targeted area must consent before these projects move forward.

The CPUC would create program guidelines including high road labor standards and transition requirements for workers,





# SB 527

Neighborhood Decarbonization Program  
 Senator Dave Min, 37<sup>th</sup> District

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protections to ensure rate stability for remaining gas customers, and preference for projects that serve a large percentage of low-income individuals or households.

After five years of implementation of the program, the CPUC will submit a report to the Legislature on the findings of the program.

## **SUPPORT**

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Building Decarbonization Coalition  
 (Sponsor)  
 Earthjustice  
 Sierra Club  
 Natural Resources Defense Council  
 Rocky Mountain Institute  
 Building Electrification Institute  
 Environmental Protection Information Center  
 SPUR  
 Rewiring America  
 California Environmental Voters  
 Efficiency First California  
 San Diego Green Building Council  
 Climate Justice Team First Unitarian  
 Universalist Church of San Diego  
 San Diego 350  
 Menlo Spark  
 AjO.earth  
 American Institute of Architects  
 City of Berkeley Office of Energy and Sustainable Development  
 Carbon Free Palo Alto  
 Mothers Out Front Silicon Valley  
 Emerald Cities Bay Area  
 San Diego Building Electrification Coalition  
 Hammond Climate Solutions Foundation  
 Mothers Out Front San Francisco  
 Climate Action Campaign  
 350SV Palo Alto Climate Team  
 Rising Sun Center for Opportunity  
 thirdACT PBC

Silicon Valley Clean Energy  
 California Housing Partnership

## **OPPOSITION**

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Rural County Representatives of California

## **STAFF CONTACT**

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Brett Hailey  
 Brett.hailey@sen.ca.gov  
 Office of Senator Dave Min  
 (916) 651-4037



THE OFFICE OF SENATE MAJORITY WHIP  
**LENA A. GONZALEZ**  
 SENATOR 33<sup>RD</sup> SENATE DISTRICT

## SB 529 (Gonzalez) Electric Vehicles for All Act

### SUMMARY

Senate Bill (SB) 529 will expand electric vehicle access for low-income Californians by creating a dedicated grant program to deploy electric vehicle car-sharing programs at 100 public and low-income housing facilities in California.

This program will meet the unique mobility needs of low-income Californians, a group that is largely excluded from the existing benefits of California’s clean transportation transformation.

### EXISTING LAW

Through Executive Order N-79-20, California has set ambitious targets for zero-emission vehicle (ZEV) deployment that include:

- 5 million ZEVs on the road by 2030;
- 100% of in-state sales of new passenger cars and trucks be zero-emission by 2035; and
- 100% of medium- and heavy-duty vehicles be zero-emission by 2045, where feasible.<sup>1</sup>

To meet these goals, several federal and state funding sources support ZEV adoption and charging infrastructure deployment.

Federally, there are multiple competitive grant and incentive programs that accelerate ZEV and charging infrastructure deployment. Through the Infrastructure Investment and Jobs Act (IIJA), the National Electric Vehicle Program provides \$5 billion for the acquisition, installation, maintenance, and operation of electric

<sup>1</sup> <https://test.sites.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf>.

vehicle charging infrastructure. The IIJA also appropriates \$2.5 billion for electric vehicle charging infrastructure along designated “alternative fuel corridors”.<sup>2</sup> In addition to IIJA grant funds, Section 30D of the Inflation Reduction Act of 2022 provides tax credits up to \$7,500 for the purchase and use of electric vehicles.<sup>3</sup>

California also has existing programs that fund zero-emission vehicle and charging infrastructure deployment. Most notably, the Clean Transportation Program (CTP) awards \$100 million annually for projects that support the adoption of cleaner transportation powered by alternative and renewable fuels.<sup>4</sup>

California also invests in clean transportation deployment through the Clean Mobility Options Program to support car share, bike share, vanpool, and ride sourcing projects and transportation needs assessments in disadvantaged communities. As of May 2022, this program invested \$55.2 million to support 51 implemented projects throughout the State.<sup>5</sup>

At the Federal level, H.R. 6662, the “Electric Vehicles for All Act” would have also facilitated an electric vehicle car sharing program at public housing locations throughout the United States.<sup>6</sup>

<sup>2</sup> <https://sor.senate.ca.gov/sites/sor.senate.ca.gov/files/IIJA%20Transportation%20Overview%20-%20SOR-FINAL.pdf>.

<sup>3</sup> <https://www.mayerbrown.com/en/perspectives-events/publications/2022/09/tax-credits-for-electric-vehicles-whats-changed-with-the-us-ira#:~:text=The%20IRA%20establishes%20a%20new%20tax%20credit%20for,the%20vehicle%2C%20which%20cannot%20be%20more%20than%20%2425%2C000.>

<sup>4</sup> <https://www.energy.ca.gov/programs-and-topics/programs/clean-transportation-program/clean-transportation-program-overview>.

<sup>5</sup> <https://cleanmobilityoptions.org/about/>.

<sup>6</sup> <https://www.congress.gov/bill/117th-congress/house-bill/6662>.

**BACKGROUND/PROBLEM**

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California is a world leader in the ZEV market: in 2021, California accounted for about 39% of all electric vehicles registered in the United States.<sup>7</sup>

However, California is still far from its ambitious ZEV targets. As of 2021, there are 837,887 ZEVs in California, representing just 2.9% of all the cars on the road.<sup>8</sup> Moreover, these ZEVs are not deployed equitably, as low-income, households of color are far less likely to own ZEVs than white, higher-income households. As of 2019, fewer than 6% of California ZEVs are registered in census tracts within the upper 80<sup>th</sup> percentile of CalEnviroScreen score.<sup>9</sup>

In order for California to meet its ZEV goals, the State must increase electric vehicle adoption in low-income, disadvantaged communities.

Over the last several years, there have been small-scale pilot projects aimed at expanding ZEV access in low-income neighborhoods, including electric vehicle car-sharing programs at public housing. Notably, the Los Angeles Cleantech Incubator launched an electric vehicle car sharing program at the Housing Authority of the City of Los Angeles' San Pedro public housing project with great success. Through this program, San Pedro residents have access to two electric vehicles and charging stations, which they use to get to work, grocery shop, run errands, and visit family among other uses.<sup>10</sup> While these previous pilot programs have been successful locally, there is still an immediate need for a large scale statewide program to help fund and guide a statewide effort to get ZEVs and charging infrastructure into the communities that need it the most.

**SOLUTION**

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SB 529 will ensure that low-income Californians benefit from the State's ambitious clean transportation goals, while providing critical mobility options for public and low-income housing residents.

SB 529 will create a grant program to launch electric vehicle car-sharing programs throughout the state, with the goal of servicing the residents of 100 public and low-income housing facilities. With flexible financing, local governments, housing authorities, air districts, and other community groups can access funds for electric vehicles, charging infrastructure, education and outreach, and subsidized fares to support the car-sharing program. Priority will be given to programs that demonstrate that the electric vehicle car-sharing program would address the transportation needs and the lack of electric vehicle charging infrastructure in the community.

**SUPPORT**

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Los Angeles Cleantech Incubator (Sponsor)

**CONTACT**

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Marissa Hagerman  
 Senator Lena Gonzalez  
 (916) 651-4033  
 Marissa.hagerman@sen.ca.gov

<sup>7</sup> <https://afdc.energy.gov/data/10962>.

<sup>8</sup> <https://www.energy.ca.gov/data-reports/energy-almanac/zero-emission-vehicle-and-infrastructure-statistics/light-duty-vehicle>.

<sup>9</sup> <https://innovation.luskin.ucla.edu/wp-content/uploads/2021/04/An-Agenda-for-Equity-Centered-Clean-Transportation.pdf>.

<sup>10</sup> [https://lincubator.org/rancho-san-pedro-evs-for-all/?utm\\_source=Vince+V+Testing+2022&utm\\_campaign=2090c876fd-EMAIL\\_CAMPAIGN\\_2019\\_08\\_05\\_06\\_51\\_COPY\\_01&utm\\_medium=email&utm\\_term=0\\_79198dd5e0-2090c876fd-330853693&mc\\_cid=2090c876fd&mc\\_eid=2f81bf0f3d](https://lincubator.org/rancho-san-pedro-evs-for-all/?utm_source=Vince+V+Testing+2022&utm_campaign=2090c876fd-EMAIL_CAMPAIGN_2019_08_05_06_51_COPY_01&utm_medium=email&utm_term=0_79198dd5e0-2090c876fd-330853693&mc_cid=2090c876fd&mc_eid=2f81bf0f3d).



## Staff Report Item 18

**TO:** East Bay Community Energy Board of Directors

**FROM:** Michael Quiroz, Regulatory Analyst

**SUBJECT:** Request for Approval of an Interim Compliance Plan for the California Energy Commission's Load Management Standards

**DATE:** May 17, 2023

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### Recommendation

Approve a Resolution to serve as the interim Load Management Standards compliance plan. The proposed compliance plan defers submitting data into the California Energy Commission's (CEC's) Market Informed Demand Automation Server (MIDAS) database until issues pending in the CEC's LMS proceeding are satisfactorily resolved.

### Background and Discussion

#### *I. Overview of the Load Management Standards*

The Load Management Standards (LMS) are defined in the California Code of Regulations. In October of 2022, the California Energy Commission (CEC) adopted revisions to the LMS.<sup>1</sup>

The revised LMS require large CCAs, Investor Owned Utilities, (IOUs) and Publicly Owned Utilities (POUs) to develop: (1) hourly location-based electric rates and (2) systems for reporting current and future time-dependent rates.<sup>2</sup>

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<sup>1</sup> [Proposed Revisions to the Load Management Standards](#), as adopted by the CEC on October 12, 2022.

<sup>2</sup> [OAL Approval of Revisions to the Load Management Standards](#), as approved by the CEC on January 20, 2023, and ordered effective as of April 1, 2023

Our focus in this report is on item (2), the reporting obligation. Unless the Board acts, EBCE must upload to MIDAS all time-dependent rates (such as time-of-use) by *no later than July 1<sup>st</sup>, 2023*.<sup>3</sup>

The Board can vote to extend this deadline. §1623.1(a)(2) of the LMS authorizes POU and CCA Boards to delay or modify compliance with LMS requirements, including MIDAS upload requirements, if “despite a Large POU’s or Large CCA’s good faith efforts to comply, requiring timely compliance with the requirements of this article would result in extreme hardship to the Large POU or CCA,” or would not be “technologically feasible or cost effective.”

Since November of 2022, EBCE staff members have been coordinating with other CCAs, CalCCA, the IOUs, the POU’s, and the CEC to provide feedback on the development of MIDAS and proactively address any potential barriers to compliance. Members of EBCE’s Regulatory, Analytics, and Account Services teams have collaborated to participate in several working groups, respond to CEC requests for information, preemptively test MIDAS upload and download capabilities, and inform discussions with CEC staff and Commissioner McAllister via CalCCA. Through this process, EBCE staff has identified critical issues that preclude technologically feasible and cost-effective compliance with the July 1<sup>st</sup> deadline for LSEs to upload existing rates.

We detail the compliance challenges below.

## *II. The CEC has not decided how to combine CCA and IOU rates*

CCAs are responsible just for the generation portion of a customer’s bill. IOUs, in contrast, are responsible for all the other components of a customer’s bill. Things like transmission charges, distribution charges, public purposes surcharges, etc., are solely the IOU’s responsibility.

The question that has arisen is who will merge the CCA portion of a bill - i.e., a CCA rate - with the IOU portions of a bill when uploading to MIDAS?

CEC staff has interpreted the LMS as requiring CCAs to upload *all* rate components associated with each rate, including IOU rate components, to the MIDAS database.

CCAs disagree with this interpretation. CCAs have proposed that third parties merge CCA and IOU rates, or that MIDAS itself merge CCA and IOU rates.

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<sup>3</sup> §1623.1(c), [OAL Approval of Revisions to the Load Management Standards](#)

It is neither technologically feasible, nor cost effective for EBCE to manage the combination of its and PG&E's rates for MIDAS purposes. Doing so would result in significant hardship to EBCE for two primary reasons: 1) EBCE does not have PG&E's rate information in a machine-readable format, and 2) the combination of all potentially overlapping IOU and CCA rate components would be labor-intensive and a complex computational process.

EBCE's billing process can be summarized in three distinct steps:

1. As EBCE's metering agent, PG&E owns, operates, and reads all customer meters in EBCE's territory. After reviewing and validating the consumption data from these meters, PG&E provides SMUD with the resulting energy usage data.
2. As EBCE's billing agent, SMUD retains all information about EBCE's rates. By multiplying EBCE's rates by the corresponding usage data, SMUD calculates the generation charges for each EBCE customer.
3. SMUD sends finalized generation charges to PG&E, who is responsible for formatting and distributing the final customer-facing bill.

Neither PG&E nor EBCE exchange any information about their rates in this process. Moreover, although PG&E posts individual PDFs describing each of its rates online, these PDFs are not machine-readable, and no advance warning is given when rate components are updated. As such, EBCE does not have sufficient access to the specific transmission and distribution rate components that PG&E uses to calculate customer bill amounts. Without this information, EBCE cannot be responsible for uploading anything beyond its own generation rate components to MIDAS.

Even if EBCE was provided with timely access to all transmission and distribution rate components, the CEC's interpretation of §1623.1(c) would require EBCE to combine all EBCE's generation rate components with every eligible set of PG&E rate components in order to upload combined rates to MIDAS. EBCE staff have estimated that there are 11,664 distinct combinations of rate components needed to fully represent EBCE's current time dependent rates. Combining all of these components with every possible permutation of PG&E components would be extremely difficult and would require significant planning and review to ensure accuracy and reliability. Additionally, while CCAs only change their rates once annually, utility rate changes may be much more common. While EBCE does not agree that CCAs can be responsible for the maintenance of IOU rates, if they are, it would require CCAs to recalculate and upload the above number of scenarios and entries each time. Adopting location-based prices that vary by hour will make this process multiple times more challenging.

### *III. MIDAS guidelines and systems are still in development*

As of the date of this report, the CEC has not released the final specifications or guidelines for how rates must be categorized and formatted before upload to MIDAS. Additionally, MIDAS itself requires updated documentation and appears to remain under active development by the CEC. EBCE will not be able to develop automated systems to upload complex pricing to MIDAS while the system is in active development and without current documentation. While limited manual upload of rates may be possible, it would, at best, be a time and labor-intensive process.

### *IV. Conclusion*

As it stands, there is not currently a technologically feasible process in place for EBCE to compile unbundled customer rates for upload to MIDAS. EBCE cannot take responsibility for the accuracy of PG&E's rates. The CCAs have proposed that third party automation providers build into their technology the capability to compile CCA generation and IOU transmission/delivery rates (to make up the combined rate). The CCAs have also proposed that MIDAS itself have the capability to compile the rate itself, which could be more efficient given the rate compilation would all be done in one place. However, CEC staff have not responded to the CCA proposals, and the IOUs and CCAs currently have no guidance on the rate compilation issue.

EBCE staff recommend that the Board approve an interim compliance plan that extends the July 1<sup>st</sup> deadline for uploading EBCE rates to MIDAS to no less than nine months after compliance barriers have: (a) been resolved, (b) in a manner that allows for cost effective and technologically feasible CCA compliance.

### **Fiscal Impact**

The proposed interim compliance plan minimizes LMS compliance costs and requires no additional funding beyond current authorizations.

### **Attachments**

- A. Resolution to Approve an Interim Compliance Plan for the California Energy Commission's Load Management Standards
- B. Relevant Sections of the Load Management Standards
- C. IOU & CCA Request for Extension of July 1, 2023 Deadline Set By Revised Load Management

## D. EBCE Response to CEC Request for Information



**RESOLUTION NO. \_\_**

**A RESOLUTION OF THE BOARD OF DIRECTORS**

**OF THE EAST BAY COMMUNITY ENERGY AUTHORITY TO APPROVE AN INTERIM COMPLIANCE PLAN FOR THE CALIFORNIA ENERGY COMMISSION'S LOAD MANAGEMENT STANDARDS**

**WHEREAS** The East Bay Community Energy Authority (“EBCE”) was formed as a community choice aggregation agency (“CCA”) on December 1, 2016, Under the Joint Exercise of Power Act, California Government Code sections 6500 *et seq.*, among the County of Alameda, and the Cities of Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Piedmont, Oakland, San Leandro, and Union City to study, promote, develop, conduct, operate, and manage energy-related climate change programs in all of the member jurisdictions. The cities of Newark and Pleasanton, located in Alameda County, along with the City of Tracy, located in San Joaquin County, were added as members of EBCE and parties to the JPA in March of 2020. The city of Stockton located in San Joaquin County, was added as a member of EBCE in December of 2022.

**WHEREAS** The CEC approved revisions to the Load Management Standards on January 20, 2023, that require large CCAs, Investor Owned Utilities (IOUs), and Publicly Owned Utilities (POUs) to develop hourly location-based electric rates and systems for reporting current and future time-dependent rates; and

**WHEREAS** Members of EBCE’s Regulatory, Analytics, and Account Services teams have collaborated to proactively identify and address any potential barriers to compliance by participating in several working groups, responding to CEC requests for information, preemptively testing MIDAS upload and download capabilities, and informing discussions with CEC staff and Commissioner McAllister via CalCCA; and

**WHEREAS** There is not currently a technologically feasible or cost-effective process in place for the CCAs or IOUs to combine their rates and upload to MIDAS by July 1, 2023, as is required by §1623.1(c) of the LMS. There are differences in CCA and CEC interpretations around who is responsible for doing so; and

**WHEREAS** the CEC has not formally released the final specifications or guidelines for how rates must be categorized and formatted before upload to MIDAS, and MIDAS itself requires updated documentation and appears to remain under development; and

**WHEREAS** Addressing these foundational issues is crucial for EBCE staff to develop further plans for compliance with future requirements described in the Load Management Standards.

**WHEREAS** Requiring EBCE to upload combined rates by July 1, 2023 would result in extreme hardship to EBCE; and

WHEREAS §1623.1(a)(2) of the Load Management Standards authorize a CCA's Board of Director's to delay or modify compliance with LMS requirements, including MIDAS upload requirements, if "despite a Large POU's or Large CCA's good faith efforts to comply, requiring timely compliance with the requirements of this article would result in extreme hardship to the Large POU or CCA," or would not be "technologically feasible or cost effective."

**NOW, THEREFORE, THE BOARD OF DIRECTORS OF THE EAST BAY COMMUNITY ENERGY AUTHORITY DOES HEREBY RESOLVE AS FOLLOWS:**

Section 1. The Board hereby authorizes this Resolution to serve as EBCE's interim compliance plan for implementation of the Load Management Standards.

Section 2. The Board hereby authorizes an extension of the July 1, 2023 deadline for uploading EBCE rates to MIDAS to no less than nine months after compliance barriers have: (a) been resolved, (b) in a manner that allows for cost effective and technologically feasible CCA compliance.

Section 3. If such barriers are not resolved, the Board authorizes EBCE staff to make additional modifications to the interim LMS compliance plan, as necessary.

ADOPTED AND APPROVED this 17<sup>th</sup> day of May.

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Elisa Marquez, Chair

ATTEST:

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Adrian Bankhead, Clerk of the Board

**§ 1623.1. Large POU and Large CCA Requirements for Load Management**

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**Standards.**

**(a) Large POU Plans to Comply with Load Management Standards**

**(1) Within six months of April 1, 2023, each Large POU, and within one year of April 1, 2023, each Large CCA, shall submit a compliance plan that is consistent with this Section 1623.1 to its rate approving body for adoption in a duly noticed public meeting to be held within 60 days after the plan is**

submitted. The plan shall describe how the Large POU or the Large CCA will meet the goals of encouraging the use of electrical energy at off-peak hours, encouraging the control of daily and seasonal peak loads to improve electric system efficiency and reliability, lessening or delaying the need for new electrical capacity, and reducing fossil fuel consumption and greenhouse gas emissions. The plan shall include consideration of programs and rate structures as specified in section 1623.1 (b)-(d).

(A) The plan must evaluate cost effectiveness, equity, technological feasibility, benefits to the grid, and benefits to customers of marginal cost-based rates for each customer class.

(B) If after consideration of the factors in Subsection 1623.1(a)(1)(A) the plan does not propose development of marginal cost-based rates, the plan shall propose programs that enable automated response to marginal cost signal(s) for each customer class and evaluate them based on their cost-effectiveness, equity, technological feasibility, benefits to the grid, and benefits to customers.

(C) The Large POU or the Large CCA shall review the plan at least once every three years after the plan is adopted. The Large POU or Large CCA shall submit a plan update to its rate approving body where there is a material change to the factors considered pursuant to Subsections 1623.1 (a)(1)(A) and (B).

(2) The rate approving body of a Large POU or a Large CCA may approve a plan, or material revisions to a previously approved plan, that delays compliance or modifies compliance with the requirements of Subsections 1623.1 (b)-(c), if the rate approving body determines that the plan demonstrates any of the following:

(A) that despite a Large POU's or Large CCA's good faith efforts to comply, requiring timely compliance with the requirements of this article would result in extreme hardship to the Large POU or the Large CCA,

(B) requiring timely compliance with the requirements of this article would result in reduced system reliability (e.g., equity or safety) or efficiency,

(C) requiring timely compliance with the requirements of this article would not be technologically feasible or cost-effective for the Large POU to implement, or

(D) that despite the Large POU's or the Large CCA's good faith efforts to implement its load management standard plan, the plan must be modified to provide a more technologically feasible, equitable, safe or cost-effective way to achieve the requirements of this article or the plan's goals.

(3) Commission Approval of Large POU and Large CCA Plans to Comply with Load Management Standards and Material Plan Revisions

- (A) Within thirty (30) days after adoption of a plan or material plan revision pursuant to this subdivision, each large POU and Large CCA shall submit its plan to comply with the requirements of this Section 1623.1 or material plan revision to the Executive Director.
- (B) The Executive Director shall review plans or material plan revisions and either return them to the Large POU or the Large CCA for changes or submit them to the Commission for review and potential approval. The Executive Director shall make an initial determination whether the plan or material plan revision is consistent with the requirements of Section 1623.1(a)(1) and (2). In reviewing plans and material plan revisions, the Executive Director may request additional information or recommend changes to make it consistent with the requirements of Section 1623.1(a)(1) and (2). The Large POU or Large CCA shall respond to requests or recommendations within ninety (90) days of receipt from the Executive Director. The Executive Director shall then submit the plan or material plan revision to the Commission with a recommendation on whether to approve it. The Commission may also request additional information and shall approve plans and material plan revisions which are consistent with Section 1623.1(a)(1) and (2), and which show a good faith effort to meet the goals listed in Section 1623.1(a)(1) and (2). The Commission may place conditions on its approval of plans or material plan revisions that are necessary to guarantee that the plan or material plan revision will comply with Section 1623.1 (a)(1) and (2) by a date certain.
- (C) Each Large POU and Large CCA shall submit to the Executive Director annual reports demonstrating their implementation of plans approved pursuant to this subsection, as such plans may be revised pursuant to this subsection. The reports shall be submitted one year after plans are approved pursuant to subsection (2) and annually thereafter.
- (b) Large POU and Large CCA Marginal Cost-Based Rates and Programs. Each Large POU and each Large CCA shall develop marginal cost-based rates or public programs structured according to the requirements of this article.
- (1) Total marginal cost shall be calculated as the sum of the marginal energy cost, the marginal capacity cost (generation, transmission, and distribution), and any other appropriate time and location dependent marginal costs, including the locational marginal cost of associated greenhouse gas emissions, on a time interval of no more than one hour. Energy cost computations shall reflect locational marginal cost pricing as determined by the associated balancing authority, such as the Los Angeles Department of Water and Power, the Balancing Authority of Northern California, or other balancing authority. Marginal capacity cost computations shall reflect the variations in the probability and value of system reliability of each component (generation, transmission, and distribution).

- (2) Within two (2) years of April 1, 2023, each Large POU, and within twenty-seven (27) months of April 1, 2023, each Large CCA, shall apply to its rate-approving body for approval of at least one marginal cost-based rate, that meets the requirements of Subsection 1623.1(b)(1). Large CCAs may apply for approval of marginal cost-based rates that are offered by the Large IOUs in whose service areas the Large CCAs exist in.
- (A) Large POU's and Large CCAs shall apply for approval of marginal cost-based rates only for those customer classes for which the rate-approving body determines such a rate will materially reduce peak load.
- (B) Large POU's and Large CCAs shall provide the Commission with informational copies of tariff applications when they are submitted to their rate-approving bodies.
- (3) No later than eighteen (18) months after April 1, 2023, each Large POU and each Large CCA shall submit to the Executive Director a list of load flexibility programs deemed cost-effective by the Large POU or the Large CCA.
- (A) The portfolio of identified programs shall provide at least one option for automating response to MIDAS signals for each customer class that the rate-approving body determines such a program will materially reduce peak load.
- (B) The programs shall allow customers to respond to MIDAS signals indicating marginal cost-based rates, marginal prices, hourly or sub-hourly marginal greenhouse gas emissions, or other Commission-approved marginal signal(s).
- (4) Within three (3) years of April 1, 2023, each Large POU, and within fifty-one (51) months of April 1, 2023, each Large CCA, shall offer to each of its electricity customers voluntary participation in either a marginal cost-based rate developed according to Subsection 1623.1(b)(2), if such rate is approved by the Large POU's or Large CCA's rate-approving body, or a cost-effective program identified according to Subsection 1623.1(b)(3).
- (5) Each Large POU and Large CCA shall conduct a public information program to inform and educate the affected customers why marginal cost-based rates or load flexibility programs, and automation are needed, how they will be used, and how these rates or programs can save the customer money.
- (c) Publication of Machine-Readable Electricity Rates. No later than three (3) months after April 1, 2023, each Large POU and each Large CCA shall upload its existing time-dependent rates applicable to its customers to the Commission's Market Informed Demand Automation Server (MIDAS) database. Each Large POU and Large CCA shall upload all time-dependent rates, including those approved after April 1, 2023, to MIDAS prior to the effective date of the time-dependent rates each time a time-dependent rate is approved by the rate-approving body and each time a time-dependent rate changes.

The time-dependent rates uploaded to the MIDAS database shall include all applicable time-dependent cost components, including, but not limited to, generation, distribution, and transmission. The Commission maintains public access to the MIDAS database through an Application Programming Interface (API) that, provided a Rate Identification Number (RIN), returns information sufficient to enable automated response to marginal grid signals, such as price, emergency events, and greenhouse gas emissions.

(d) Enforcement. The Executive Director may, after reviewing the matter with the Large POU or the Large CCA, file a complaint with the Commission following the process set forth in Sections 1233.1 to 1233.4 or seek injunctive relief if a Large POU or Large CCA:

- (1) Fails to adhere to its approved load management standard plan,
- (2) Materially modifies its approved load management standard plan without approval,
- (3) Does not provide information by a deadline established by the Executive Director or the Commission, or
- (4) Violates the provisions of this article.

(e) There shall be no reimbursement to local government entities for the costs of carrying out the programs mandated by these standards, because the Commission has found these standards to be cost-effective. The savings which these entities will realize as a result of carrying out these programs will outweigh the costs associated with implementing these programs.

Note: Authority cited: Sections 25213, and 25218(e), and 25403.5, Public Resources Code. Reference: Sections 25132 and 25403.5, Public Resources Code.



Jennifer Privett  
State Agency Relations  
jennifer.privett@pge.com

1415 L Street, Suite 280  
Sacramento, CA 95814  
(916) 698-8033

April 28, 2023

Drew Bohan  
Executive Director  
California Energy Commission  
Re: Docket No. 21-OIR-03  
715 P Street  
Sacramento, CA 95814-5512

**Re: 21-OIR-03, 2022 Load Management Rulemaking:  
Request for Extension of July 1, 2023 Deadline Set By Revised Load Management  
Standards**

Dear Executive Director Bohan:

Pacific Gas and Electric Company (PG&E), on behalf of itself and other load serving entities (LSEs) that are subject to the recently revised load management standards (LMS) (collectively, the Joint Parties),<sup>1</sup> writes to request your approval of an extension of the July 1, 2023 deadline set by the revised LMS for the Joint Parties to upload their existing time-dependent rates to the California Energy Commission's (CEC) Market-Informed Demand Automation Server (MIDAS) Database.

This letter follows up on a constructive conference call the Joint Parties held with Commissioner Andrew McAllister, CEC staff members, and CEC counsel on April 10, 2023, during which the Joint Parties explained their concerns about the feasibility of the July 1, 2023, deadline. This letter summarizes those concerns and proposes a path forward that combines flexibility as to the deadline with a phased approach that will allow for forward movement in the near term toward meeting the important goals set by the revised LMS.

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<sup>1</sup> The other parties, all of which have agreed to PG&E sending this letter on their behalf, are: Southern California Electric Company (SCE), San Diego Gas & Electric Company (SDG&E), Clean Power Alliance of Southern California (CPA), East Bay Community Energy (EBCE), Marin Clean Energy (MCE), Central Coast Community Energy (CCCE), Silicon Valley Clean Energy Authority (SVCE), San Jose Clean Energy (SJCE), Peninsula Clean Energy Authority (PCE), CleanPowerSF (CPSF), Sonoma Clean Power Authority (SCP), San Diego Community Power (SDCP), Pioneer Community Energy (Pioneer), Valley Clean Energy (VCE), and Orange County Power Authority (OCPA).



## **1. Background Regarding Revised LMS**

On January 20, 2023, the Office of Administrative Law approved, and ordered effective as of April 1, 2023, the CEC's proposed amendments to California Code of Regulations (CCR) §§ 1621-1625, which set forth the LMS.<sup>2</sup> The revised LMS are intended to facilitate a statewide real-time signaling system that can be used by mass-market end-use automation to provide load flexibility on the electric grid.

Among other changes, the revised LMS set a deadline of July 1, 2023 for the Large Investor-Owned Utilities (the Large IOUs, namely PG&E, SCE, and SDG&E), the Large Publicly-Owned Utilities (the Large POUs, namely LADWP and SMUD), and the Large Community Choice Aggregators (the Large CCAs, namely any CCA that provides in excess of 700 GWh of electricity to customers in any calendar year) to upload their existing time-dependent rates to the MIDAS database.<sup>3</sup>

## **2. The Joint Parties' Concerns with the July 1, 2023 Deadline**

As stated during the April 10, 2023 conference call, the Joint Parties are concerned about the feasibility of the July 1, 2023 deadline for upload of existing time-dependent rates to the MIDAS database.

This concern stems from the fact that the MIDAS Database is still in development (as discussed further below), and until it is finalized, the Joint Parties will not be able to automate the process of uploading rates to MIDAS. While manual uploads of rates are possible to some extent, large scale manual uploads are not feasible or cost-effective given the number of different rates and the personnel time required to perform such uploads.

As discussed during the April 10, 2023 conference call, the MIDAS database remains in development in important respects, preventing the Joint Parties from initiating the significant work necessary to allow for automatic uploading of rates. Current impediments to automation of uploads include the following.

### **(a) Until the Requirements for Rate Identification Numbers are Finalized, the Joint Parties are Unable to Develop Processes for Automated Uploads of Rates to MIDAS**

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<sup>2</sup> See CEC, Docket 21-OIR-03, TN# 248526, *Office of Administrative Law Approval of Revisions to the Load Management Standards*, docketed 1/25/23, available at <https://efiling.energy.ca.gov/Lists/DocketLog.aspx?docketnumber=21-OIR-03>.

<sup>3</sup> See 20 CCR § 1623(b) ("No later than three (3) months after April 1, 2023, each Large IOU shall upload its existing time-dependent rates applicable to its customers to the [MIDAS] database."); 20 CCR § 1623.1(c) ("No later than three (3) months after April 1, 2023, each Large POU and each Large CCA shall upload its existing time-dependent rates applicable to its customers to the [MIDAS] database.").

Starting in November 2022, the CEC convened Working Groups to develop functional requirements for MIDAS and the format for Rate Identification Numbers (RINs). However, except for one meeting on March 30, 2023, all Working Group meetings in March 2023 were cancelled. As of the date of this letter, the CEC has not formally released the final specification for RIN construction, and MIDAS is not yet able to support all required rate components. Among some of the unresolved questions are the following:

- How should unbundled vs. bundled rates and RIN be addressed?
  - While the LSEs do not interpret LMS to require rate compilation for unbundled customer rates (made up of a Large CCA's generation rates plus the IOU's transmission and distribution rates) prior to LSE upload, if such rate compilation is required, who will build, pay for, and be responsible for maintaining a rate compilation tool?
    - There is not currently a technologically feasible process in place for the IOUs or CCAs to compile the unbundled customer rates to upload to MIDAS, either in MIDAS or otherwise.
    - The CCAs and IOUs cannot take responsibility for the accuracy of each other's rates (i.e., the CCA generation rate and the IOU transmission/delivery rate).
    - There is no system or process available to update and keep unbundled customer rates current and accurate in MIDAS when rates change, as required by the LMS regulations. The IOUs and CCAs need time to fund, create, and maintain these systems and processes.
    - The CCAs have proposed that third party automation providers build into their technology the capability to compile CCA generation and IOU transmission/delivery rates (to make up the unbundled rate). The CCAs have also proposed that MIDAS itself have the capability to compile the rate itself, which is the most efficient option given the rate compilation will all be done in one place. However, CEC staff have not responded to the CCA proposals, and the Joint Parties have no guidance on the rate compilation issue.
- Because rate modifiers can result in different generation and distribution prices for different customers, should all rate modifiers be included, or should the list be filtered based on the number of customers eligible?
- What are the examples of rate modifiers that may need different RINs because they affect volumetric charges? These include, without limitation:
  - CARE
  - FERA
  - Medical baseline (only if it affects the volumetric price)
  - Disadvantaged community discount
  - Green tariff (50% or 100%)

- Critical Peak Pricing (e.g., SmartRate)
- Line voltage (service voltage) levels
- Connection type: Transmission, primary, secondary, phase service
- Vintage year (results in different Power Charge Indifference Adjustments for different CCAs customers)
- Location (when it affects volumetric pricing)
- How should MIDAS's current inability to accept rates with different import and export prices (e.g., DAHTRP-CEV) be addressed?
- What rate data granularity should be used?
  - For hourly rates, 8760 hours vs. 24 hours
  - For TOU rates, should this follow the same level of granularity as hourly rates?
  - Should the upload involve only the time-dependent charges of a customer rate or the entire rate, including static charges?

Even as these questions require more clarification through further effort by the Working Group, it is already clear that the numerous factors involved will likely result in an extremely high level of complexity for RIN. As an example, PG&E has approximately 36 time-dependent rates, including residential, non-residential, and agricultural. Based on the rate modifiers above, each rate could have 45 to 450 RINs, amounting to from 1620 to 16200 RINs in total, and this figure does not include the locational permutation.<sup>4</sup> If each RIN were required to be uploaded on a daily basis on a 24-hour interval, PG&E estimates it would need to upload 38,880 to 380,000 price intervals into MIDAS. This number could double if each unbundled customer has two RINs, one for its UDC and one for its LSE.

Only after these questions are resolved and the standards and requirements for RIN are firmly established will each of the Joint Parties be able to begin to develop the systems and processes necessary for automated uploads to MIDAS.

**(b) Until Application Programming Interface Requirements are Finalized with Current Documentation, the Joint Parties are Unable to Develop Processes for Automated Uploads of Rates to MIDAS**

In addition to needing to finalize guidelines for RINs and price formatting as described in the previous section, the MIDAS system needs to be stabilized and documentation updated. Initially, SCE was testing the MIDAS application programming interface (API) by uploading test data but has now paused that effort due primarily to the system being under active development with no availability of updated documentation.

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<sup>4</sup> SDG&E has 30 commodity and UDC time dependent tariffs, spanning residential, adaptive lighting, commercial and agricultural. These equates to over 95 rate categories that SDG&E uses for billing in its systems. Factoring in the modifiers and renewable programs with these rate categories, SDG&E estimates it would need to upload anywhere from 30k to 300k price intervals into MIDAS.

For example, during the LMS Working Group Meeting 5 held on February 21, 2023, CEC staff informed stakeholders that all test data should be uploaded with “TEST” as the location code. After this meeting, SCE attempted to upload data with “TEST” in the location field as requested, but the upload failed. CEC staff made a change to the system, and subsequently “TEST” was accepted as a location code but did not appear in the LOCATION table when SCE downloaded it. Around this same time, SCE requested updated documentation, and CEC staff notified SCE that they were working on updated documentation or changelogs.

The Joint Parties are unaware of the MIDAS documentation having been updated since October 2022.<sup>5</sup> Based on the interactions described above, it appears that MIDAS remains under active development by the CEC.

### **(c) Large Scale Uploading of Rates is Not Feasible Until MIDAS Is Finalized Such that the Joint Parties Can Automate the Uploading Process**

The Joint Parties will not be able to develop automated systems to upload complex pricing to MIDAS while the system is in active development and without current documentation. While manual uploads of rates may be possible to a limited extent, this is not a feasible or cost-effective broad-based solution given the time- and labor-intensive nature of such work. The discussion regarding PG&E’s rates above is indicative of the magnitude of the uploading work that would be required to be performed manually, potentially on an ongoing basis to keep rate information current in MIDAS. The Joint Parties submit that it would be incongruent and counterproductive for load serving entities to be required to perform (using ratepayer funds) extensive manual uploading for a system that is intended to promote efficiency and end-use automation to provide load flexibility on the electric grid.

### **3. An Extension of the July 1, 2023 Deadline Is Warranted**

The Joint Parties acknowledge that the revised regulations may differ with respect to the *process* for IOUs and Large CCAs to seek an extension, even though the Joint Parties’ reasons for seeking the extensions are aligned. Section 1621(e) allows the IOUs to apply directly to the Executive Director for an exemption or extension of a compliance deadline, based on a showing that requiring timely compliance would cause extreme hardship, result in reduced system reliability or efficiency, or would not be technologically feasible or cost-effective.<sup>6</sup> While Section 1623.1(a)(2) provides Large CCAs the ability to seek approval from their rate approving body of a compliance plan that delays compliance under the regulations (based on the same criteria as the IOU request for extension),<sup>7</sup> the compliance plans of the Large CCAs are

<sup>5</sup> See <https://www.energy.ca.gov/publications/2021/market-informed-demand-automation-server-midas-documentation-version-12>.

<sup>6</sup> See § 1621(e).

<sup>7</sup> See § 1623.1(a)(2) (“The rate approving body of a . . . Large CCA may approve a plan, or material revisions to a previously approved plan, that delays compliance or modifies compliance with the requirements of Subsections 1623.1(b)-(c) . . .”).

not due until April 2024.<sup>8</sup> Therefore, the regulations do not explicitly provide for a process for CCAs to request an extension of the July 1, 2023 MIDAS upload requirement.<sup>9</sup>

Nevertheless, grounds exist to extend the July 1, 2023 deadline for all of the Joint Parties to upload all existing time-dependent rates to MIDAS to nine months after the final MIDAS protocols are issued by the CEC. Requiring the Joint Parties to upload all of their existing time-dependent rates to the MIDAS database by July 1, 2023 would cause extreme hardship to, and is technologically infeasible for, the Joint Parties because (1) the requirements for RINs are still in development by the CEC, have become very complex, and automating the uploads will require significant time and resources; and (2) MIDAS API functional requirements continue to change and need to be in a stable state with current documentation before the Joint Parties can build the systems and processes needed for automated uploads. The LSEs note that the ability of the LSEs to upload all existing time-dependent rates within the proposed nine-month period is predicated on the LSEs' interpretation of the regulations that each LSE is required to upload its own time-dependent rate (i.e., that rate combination between the CCAs generation and IOUs' transmission and distribution rates is not required).

The Joint Parties therefore submit that in response to this letter, the Executive Director may (i) approve the Joint IOUs' extension request, and (ii) approve the Large CCAs' extension request without requiring individual CCA requests for extension or governing body approval, acknowledging that the Large CCAs face the same impediments to meeting the July 1, 2023 deadline as do the Joint IOUs.

#### **4. Proposal for Alternative Timeline Involving Staged Implementation**

As discussed during the April 10, 2023 conference call, given the many challenges and complexities described above, the Joint Parties ideally would prefer an extension of the deadlines set forth in 20 CCR § 1623.1(b) and 20 CCR § 1623.1(c) for uploading existing time dependent rates to MIDAS to 12 months after adoption of standards for RINs.

However, based on the feedback of Commissioner McAllister during the conference call, the Joint Parties have worked together to develop proposals for a phased implementation of the LMS over a nine-month period after the MIDAS completion that would avoid a flat extension of 12 months. For each milestone listed below during the nine-month period, each LSE will endeavor to provide the most information possible, based on technological feasibility and cost-effectiveness. The compliance parameters set forth below provide a range of the implementation capabilities of the 16 LSEs making up the Joint Parties. For all LSEs, the

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<sup>8</sup> See § 1623.1(a)(1) ("Within . . . one year of April 1, 2023, each Large CCA, shall submit a compliance plan that is consistent with Section 1623.1 to its rate approving body . . .").

<sup>9</sup> Despite this ambiguity, each of the Large CCAs signing on to this letter can seek approval from its respective rate approving body for an extension of the July 1, 2023 upload requirement, and can provide any such approval to the Executive Director at a later date. However, the Large CCAs submit that a blanket extension is warranted given the regulation ambiguity and the overall circumstances.

milestones established are predicated on the LSEs' interpretation of the regulations that each of the LSEs upload its own time-dependent rate (i.e., that rate combination between the CCAs' generation and IOUs' transmission and distribution rates is not required).

Specifically, the Joint Parties propose as follows:

By July 1, 2023:

- Manual Rate Uploads - Because rate uploads at this compliance milestone will be done manually, and not driven from an automated system, only the base rate(s), without modifiers, will be uploaded. For the same reasons, rate upload format will be in the most efficient manner, and likely not hourly as discussed in the MIDAS workshops. These prices will be maintained until automated solutions are developed. Depending on the LSE, the uploads will consist of the following range amongst the Joint Parties:
  - SCE, PG&E and SDG&E will provide a selection of base rate prices to MIDAS that will cover the majority of customers on time dependent rates and attempt to cover a variety of scenarios. Rates will include a selection of Residential TOU, Commercial TOU with peak demand charge and Agricultural/Pumping rates.
    - SDG&E will provide its pricing files in an excel spreadsheet to CEC staff.
    - PG&E will provide its pricing files in csv format to CEC staff.
    - SCE will manually upload its pricing files via API directly to MIDAS.
  - The Large CCAs' submissions of rate schedules will vary among each Large CCA and will range from uploading to MIDAS a selection of between one and four base rates, to creating spreadsheets or .csv files with between one and all of their time dependent rates and sending those spreadsheets or .csv files to CEC staff for upload into MIDAS. The Large CCAs will endeavor to submit rates covering a large number of customers. The rate(s) submitted will include at a minimum one vintage and one renewable energy option.

By October 1, 2023, assuming MIDAS is stable by July 1:

- SDG&E and PG&E plan to begin to upload rate/price information described above directly into MIDAS using manual processes. SDG&E and PG&E will require three months after MIDAS is stable to begin to upload rate/price information, otherwise the processes described above will continue.

CEC Issuance of MIDAS Final Protocols (Date to be provided to LSEs by the CEC):

- Party concerns described above in item 2 have been resolved, including stabilization of MIDAS development, resolution of the IOU/CEC rate compilation issue, and adoption of working group best practices for uploading rate adders and price granularity.

CEC Issuance of MIDAS Final Protocols (Date to be provided to LSEs by the CEC) plus nine months:

- All parties have completed necessary development of final automated systems to upload all prices for all time-dependent rates into MIDAS and have achieved full compliance with the LMS.

## 5. Conclusion

The Joint Parties appreciate the Executive Director's attention to this request and look forward to moving forward collaboratively to implement the revised LMS. We are available for further discussion and to answer any questions at your convenience, and we look forward to your response.

Sincerely,

Darren P. Roach  
Chief Counsel  
Pacific Gas & Electric Company

Cc: Energy Commissioner Andrew McAllister, [andrew.mcallister@energy.ca.gov](mailto:andrew.mcallister@energy.ca.gov)  
Michael Sokol, CEC Director of Efficiency Division, [Michael.Sokol@energy.ca.gov](mailto:Michael.Sokol@energy.ca.gov)  
Jennifer Nelson, CEC Manager of Existing Buildings Branch- Efficiency Division, [Jennifer.Nelson@energy.ca.gov](mailto:Jennifer.Nelson@energy.ca.gov)  
Stefanie Wayland, Load Management Standards Lead, [Stefanie.Wayland@Energy.ca.gov](mailto:Stefanie.Wayland@Energy.ca.gov)  
Rebecca Hansson, San Diego Gas & Electric Company, [RHansson@sdge.com](mailto:RHansson@sdge.com)  
Sarah Taheri, San Diego Gas & Electric Company, [STaheri@sdge.com](mailto:STaheri@sdge.com)  
Jeff DeTuri, San Diego Gas & Electric Company, [JDeturi@sdge.com](mailto:JDeturi@sdge.com)  
James Whooley, Southern California Edison, [James.Whooley@sce.com](mailto:James.Whooley@sce.com)  
Brandon Sanders, Southern California Edison, [Brandon.Sanders@sce.com](mailto:Brandon.Sanders@sce.com)  
Eva Molnar, Southern California Edison, [Eva.Molnar@sce.com](mailto:Eva.Molnar@sce.com)  
Robert Thomas, Southern California Edison, [Robert.Thomas@sce.com](mailto:Robert.Thomas@sce.com)  
Mark Krausse, Pacific Gas & Electric Company, [Mark.Krausse@pge.com](mailto:Mark.Krausse@pge.com)  
Emily Bartman, Pacific Gas & Electric Company, [Emily.Bartman@pge.com](mailto:Emily.Bartman@pge.com)  
Andrew Au, Pacific Gas & Electric Company, [Andrew.Au@pge.com](mailto:Andrew.Au@pge.com)  
Shirley Woo, Pacific Gas & Electric Company, [Shirely.Woo@pge.com](mailto:Shirely.Woo@pge.com)  
Sharon Pierson, Pacific Gas & Electric Company, [Sharon.Pierson@pge.com](mailto:Sharon.Pierson@pge.com)

Leanne Bober, California Community Choice Association (on behalf of the Large CCAs),  
[Leanne@cal-cca.org](mailto:Leanne@cal-cca.org)

Evelyn Kahl, California Community Choice Association (on behalf of the Large CCAs),  
[Evelyn@cal-cca.org](mailto:Evelyn@cal-cca.org)

Eric Little, California Community Choice Association (on behalf of the Large CCAs),  
[Eric@cal-cca.org](mailto:Eric@cal-cca.org)



**1) For each CCA subject to the regulation, what are the CCA time-dependent cost components? How are these CCA cost components handled in the current billing process in conjunction with IOUs?**

- a) EBCE's only time dependent cost component is generation. As an energy-only provider, EBCE replaces PG&E generation service on a customer's bill. EBCE does not have any transmission or distribution rates, time-dependent or otherwise. EBCE's current and previous rates can be found at <https://ebce.org/rates/>.

Nearly all EBCE's rates are time-variant. EBCE employs time-varying demand and energy charges that feature peak, partial peak, off-peak, and super off-peak periods. Rates are also often seasonal (differing in the summer and winter). Combinations of the above result in 81 discrete generation rates per rate sheet. With six distinct rate sheets, one for each of the PCIA vintages that EBCE customers can fall into, EBCE offers a total of 486 rates. Again, most of these rates are time-variant.

- b) EBCE's billing process relies on coordination among EBCE, PG&E, and SMUD. PG&E is EBCE's metering agent. PG&E owns, manages, and reads customer meters, and then provides EBCE with aggregated usage for each customer according to PG&E predefined Time of Use ("TOU") periods. For example: "the customer used X units during the peak period and Y units during the off-peak period as defined by their rate schedule."

SMUD is EBCE's back-office services provider. SMUD uses usage data from PG&E together with EBCE's rate schedules to perform a price times quantity calculation. SMUD then provides PG&E with a generation charge to place on a customer's bill.

That might look like:

- (1) Peak @ \$.20/kWh x 200 kWh = \$40.00
- (2) Off-peak @ \$.10/kWh x 300 kWh = \$30.00
- (3) Total CCA charges = \$70.00

**2) What IOU time-dependent costs components (e.g. transmission, distribution, PCIA, etc.) are needed by CCAs from IOUs to meet the regulation?**

- a) The LMS amendments do not require CCAs to include any IOU rate components to meet the regulations. Section 1623.1.c of the LMS States:

"No later than three (3) months after April 1, 2023, each Large POU and *each Large CCA shall upload its existing time-dependent rates* applicable to its customers to the Commission's Market Informed Demand Automation Server (MIDAS) database. Each Large POU and Large CCA shall upload all time-dependent rates, including those approved after April 1, 2023, to MIDAS prior to the effective dates of the time dependent rates each time a time-dependent rate is approved by the rate approving body and each

time a time-dependent rate changes. The time-dependent rates uploaded to the MIDAS database shall include all applicable time-dependent cost components, including, but not limited to, generation, distribution, and transmission.”

EBCE’s “existing time-dependent rates applicable to its customers” do not include any IOU rate components. As CCAs do not have distribution and transmission rate components, those rate components likewise are outside the scope of CCA obligations under the LMS amendments.

- b) EBCE does not maintain information on the IOUs current rates and cannot speak to which PG&E rate components PG&E should upload.

**3) Are the lists of IOU cost components publicly available? If so, are they in a workable format?**

- a) At least some IOU cost components are publicly available as individual PDFs of tariffs on PG&E’s website. EBCE cannot confirm whether these records are comprehensive.
- b) IOU cost components are not, to EBCE’s knowledge, publicly available in a workable format for the purpose of rate compilation and upload into MIDAS. To be uploaded, rate components from each tariff PDF would need to be manually converted into a machine-usable format. This time-intensive process would need to be repeated each time one of the IOU’s rates are changed.

**4) What data format is needed by CCAs to calculate composite rates?**

Notwithstanding EBCE’s objection to the relevance of this question for compliance with the regulations, EBCE notes that a .csv would be ideal for storing both the inputs to and outputs from the combination process. Additionally, a reconciliation or adaptation process could be used to ensure utility and CCA formatting is consistent.

**5) Have CCAs requested the needed information in the desired format from IOUs? Please identify IOU contacts for this information or describe the steps have taken so far.**

EBCE has not requested any additional rate information from PG&E.

**6) The combinatorics issue has been brought up in the workgroup. Please provide complete details about the issue and its scale, e.g., how many IOU cost component combinations are there? How many CCA cost components are there? What is the final number of combinations?**

- a) It is difficult to estimate the final number of combinations possible without further discussion among the IOUs, CCAs, and the CEC, as well as the finalization of MIDAS protocols with regards to how certain rate modifiers will be treated. EBCE respectfully

submits that this would be best addressed in a meeting or working group. However, a summary of EBCE's generation side components is included below, which can begin to give the issue some scope.

- i) Each EBCE rate sheet contains 81 rates with over 400 billing determinants based on either energy usage or demand. Most of these determinants are time variant.
- ii) Almost all EBCE's rates use both demand and energy charges, which add two potential combinatory dimensions:

***81 rates x 2 dimensions = 162 components***

- iii) EBCE's rates also differ by season:

***81 rates x 2 dimensions x 2 seasons = 324 components***

- iv) If we assume all rates consist of three potential periods (on-peak, off-peak, and partial-peak):

***81 rates x 2 dimensions x 2 seasons x 3 periods = 972 components***

- v) The number of entries will increase significantly as various rate modifiers are introduced. For example, EBCE serves six different customer vintages, each with their own rate sheet. The number of vintages is only expected to grow based on current EBCE expansion plans.

***81 rates x 2 dimensions x 2 seasons x 3 periods x 6 vintages = 5832 components***

- vi) EBCE offers customers a choice of two distinct services. The Renewable 100 product supplies customers with 100% renewable energy at a slightly higher price than PG&E; the Bright Choice product is a basic plan which costs less than PG&E. Each rate sheet contains a different set of billing determinants for each product choice.

***81 rates x 2 dimensions x 2 seasons x 3 periods x 6 vintages x 2 products = 11,664 components***

- b) Each of these 11,664 components from EBCE would need to be combined with every possible T&D rate entry from PG&E and then converted to 8760 format. This process would be computationally expensive and would require significant planning and review to ensure accuracy and reliability. Additionally, While CCAs only change their rates once annually, utility rate changes may be much more frequent. While EBCE does not agree that CCAs can be responsible for the maintenance of IOU rates, if they are it would require CCAs to recalculate and upload the above number of scenarios and entries each time.

EBCE cannot effectively use limited staff time and resources (ratepayer dollars) to build the systems and processes necessary to calculate composite rates; this is only more so the case for smaller CCAs named in the LMS regulations with fewer staff members. EBCE believes that any rate compilation should be done by MIDAS itself, a third party, or the CPUC's Price Machine, which is currently in development in the Demand Flexibility proceeding.

## 7) Other relevant comments

- a) Despite the looming July 1 deadline, there are many outstanding questions regarding what is required for compliance with the regulations. CEC Staff have canceled March MIDAS working group meetings.

In light of the outstanding questions, and lack of a clear process to resolve them, EBCE respectfully requests that the deadline for compliance be extended to:

- i) no sooner than six months after all MIDAS rate upload requirements, including the issue of unbundled combination, are finalized and
- ii) either: a) agreed upon by all LSEs or b) approved by the CEC.

EBCE shares the CEC's goals of increasing load flexibility and facilitating load management. Extension of the timeline for implementing LMS ensures that staff time and ratepayer dollars are used efficiently, and that systems and processes developed for compliance will work for customers from day one, and not require expensive and time consuming rebuilding in the near term.

- b) Through emails, the MIDAS working groups, and a meeting between the CCAs, CPUC, and CEC staff members, the CCAs have expressed concerns about engaging in extensive testing activities before the CEC finalizes MIDAS protocols. In response to this concern, CEC staff members have stated that the instructions for utilizing MIDAS should not be changing substantially.

While EBCE appreciates the CEC's confidence, as a practical matter even small changes between now and finalization of the combinatorics issues will have a significant impact on how and where rates are processed and uploaded. It is inefficient to build out internal processes for upload and download to MIDAS given the current uncertainty around what those processes must ultimately produce. EBCE encourages the CEC to resolve combinatorics issues before requiring LSEs to upload complete data sets.



## Staff Report Item 19

**TO:** East Bay Community Energy Board of Directors

**FROM:** Izzy Carson, Power Resources Manager

**SUBJECT:** Emissions Overview (Information Item)

**DATE:** April 19, 2023

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### **Recommendation**

Receive a presentation showing the history of the Bright Choice plan's emission factor and future emission reduction targets.

### **Background and Discussion**

Staff is presenting an overview of the Bright Choice plan's emission factor to the Board. This presentation is in response to requests for additional information on Bright Choice emissions and the history and methodology of how this is calculated.

#### *Bright Choice History*

In October 2018, the Board adopted a 2018 calendar year emission factor of 142 pounds of carbon-dioxide equivalent per mega-watt hour ( $\text{lb-CO}_2\text{e}/\text{MWh}$ ) for the Bright Choice energy product, a product approved in 2018 that was established to provide a choice for customers for electricity at a lower price than PG&E as a comparable renewable product.

#### **2020 Changes Impacting Procurement and Emissions Reporting**

##### *Carbon Free Allocation*

In 2019 Pacific Gas and Electric (PG&E) initiated a formal large hydro and nuclear electricity allocation process determined by load share, with deliveries starting in 2020. The acceptance of this allocation did not have incremental cost to Community Choice Aggregators (CCAs) due to the Power Charge Indifference Adjustment (PCIA), a non-by passible charge set annually, under which all customers pay.

The fundamental question of whether to accept nuclear electricity from the allocation came down to a trade-off between having nuclear electricity as part of East Bay Community Energy's (EBCE) portfolio and lower greenhouse gas (GHG) emissions, or not having nuclear and accepting higher GHG emissions. Ultimately the Board elected to accept the large hydro allocation and reject the nuclear allocation.

With the introduction of the Carbon-Free Allocation, EBCE's large hydro portfolio was expected to be more in line with PG&E, and therefore renewable energy was a more appropriate focus.

### *Bright Choice Procurement Floor*

In 2020 the Bright Choice renewable target was amended to establish a clean energy procurement floor that was intended to be higher than PG&E. The procurement floor was derived based on PG&E's prior year renewable energy power content forecast, plus an additional 5% renewables.

While the 5% buffer was included as to mitigate uncertainty in PG&E's provided forecast, it was noted at the April 2020 Board meeting that there was a possibility that in a given year EBCE's renewable percentage may be less than PG&E's. This approach did have increasing forecasting challenges due to a lack of visibility into PG&E's annual renewable target. Furthermore, the reporting lag on power content means that actual values are not fully validated until their Power Content Label is produced, which occurs in the Fall of the year after the power is procured.

### *Assembly Bill (AB) 1110*

In 2016, AB 1110 was passed which modified the Power Source Disclosure Report (PSDR) methodology and impacted the information shared with customers on the Power Content Label (PCL). The new methodology required electricity suppliers, EBCE included, to disclose the GHG emissions intensity associated with its electricity sources. The California Energy Commission (CEC) updated the PSDR regulations implementing AB 1110 effective May 2020.

AB 1110 required replacing that emission factors can only be marketed using the newly adopted PSDR regulations methodology and that other methods for calculating emissions factors like The Climate Registry (TCR), a national emissions accounting methodology that was widely used by load serving entities, including CA utilities, CCAs and cities could not be used for calculating and disclosing emission factors to customers. The global emissions perspective of TCR was replaced with a California specific methodology, with the most significant change being in the application of the associated GHG emissions from firm and shaped Renewable Energy Credit (REC) purchases, also known as Portfolio Content Category (PCC) 2 RECs. PCC2 RECs are a California Renewable Portfolio Standard (RPS) renewable product that are by in large solar, wind and hydro resources, generated outside of California. Under the new CA specific methodology, these PCC2 RECs, regardless of source, are given an equivalent emissions factor equal to unspecified power, resulting in a material increase in reported emissions.

### *Path to Zero Emissions 2030*

In December of 2020, the Board adopted a clean energy goal for all electricity within EBCE’s portfolio to have zero net emissions by 2030. In April of 2022, a path to reach that zero emissions goal was approved by the Board, which included annual targets for renewables and large hydro (as a percentage of sales) to reach that goal. Two months later in June of 2022, the renewable targets were increased by an additional 5%.

The path to zero emissions also removed the use of Pacific Gas and Electric’s (PG&E) prior year renewable content forecast as the basis for the annual procurement floor for Bright Choice. This step de-coupled the renewable content of Bright Choice from PG&E renewable content forecasts and established the annual steps that would lead to zero emission electricity in 2030.

*Bright Choice Annual Renewable and Carbon Free Electricity Targets*

The table below shows renewable and carbon free content targets through 2030 for Bright Choice, including estimates for unspecified power based on those targets, as well as estimates for emission factors in future years, and the CA RPS percentages for comparison.

**Table 1: Bright Choice: Renewable, Carbon Free Percentages by Year, Unspecified Power estimates and PCL Emissions Factor for Bright Choice**

Year	Bright Choice				CA-RPS %
	Renewable %	Carbon Free %	Unspecified %	PSDR Emission Factor	Renewable %
2018	41%	62%	38%	n/a	29%
2019	60%	87%	13%	n/a	31%
2020	40%	55%	45%	591	33%
2021	42%	60%	40%	564	36%
2022	50%	68%	32%	545	39%
2023	54%	71%	29%	540	41%
2024	58%	75%	25%	455	44%
2025	61%	79%	21%	390	47%
2026	65%	84%	17%	317	49%
2027	69%	88%	13%	243	52%
2028	73%	92%	8%	164	55%
2029	76%	98%	2%	66	57%
2030	80%	100%	0%	-	60%

There are two primary factors influencing Bright Choice emissions. The largest source of emissions in EBCE’s portfolio is power content from emitting generation sources and for Bright Choice this is unspecified power which is the balance of carbon free electricity purchases (which includes renewable) and total sales. Unspecified electricity is not purchased for Bright Choice for content purposes but is reflective of the total sales net of carbon free content. The second factor influencing the Bright Choice emissions is renewable content from PCC2 RECs since the PSDR emissions reporting regulations require EBCE to report emissions for these renewable purchases when the source of the energy is not specified. Annual increases in the renewable and carbon free content result in annual reductions in the emission factor and unspecified power for Bright Choice.

Not shown in the above table but reflected in the estimates for emission factors is an annual reduction in the purchase of PCC2 RECs for the Bright Choice plan whereby 2030 all of the renewable electricity for Bright Choice would come from PCC1 RECs.

### **Fiscal Impact**

There are no fiscal impacts as this item provides information only on Bright Choice product emissions.

### **Attachments**

- A. Presentation



APRIL 19, 2023

# Bright Choice Emissions Overview



# Overview

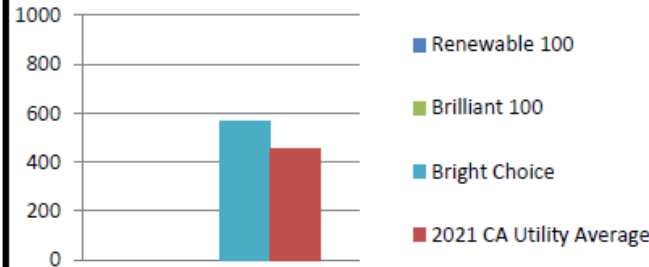
- What is Power Content
- EBCE Product Overview
- Renewable Energy Credits and Portfolio Content Category Classifications
- EBCE Bright Choice Target History
- PG&E Carbon Free Allocation
- Bright Choice Amendment to Power Content
- Emissions Accounting Methodology
- Where we are now
- CCA Comparison
- 2022 Snapshot

# What is the Power Content Label (PCL)?

## PCL

- Published annually, based on prior calendar year generation from owned or contracted-for resources
- Detailed breakdown on sources of energy used to provide electricity
- Resembles a nutrition label for electricity
- The PCL submission requires a formal 3rd party audit and is reviewed and approved by the CEC

2021 POWER CONTENT LABEL								
East Bay Community Energy								
ebce.org/documents-and-resources								
Greenhouse Gas Emissions Intensity (lbs CO <sub>2</sub> e/MWh)				Energy Resources				
Renewable 100	Brilliant 100	Bright Choice	2021 CA Utility Average	Eligible Renewable <sup>1</sup>	Renewable 100	Brilliant 100	Bright Choice	2021 CA Power Mix
0	0	564	456		100.0%	35.8%	42.3%	33.6%
				Biomass & Biowaste	0.0%	0.0%	0.5%	2.3%
				Geothermal	0.0%	0.0%	0.0%	4.8%
				Eligible Hydroelectric	0.0%	0.0%	0.2%	1.0%
				Solar	50.0%	17.9%	19.0%	14.2%
				Wind	50.0%	17.9%	22.6%	11.4%
				Coal	0.0%	0.0%	0.0%	3.0%
				Large Hydroelectric	0.0%	64.2%	15.9%	9.2%
				Natural Gas	0.0%	0.0%	0.0%	37.9%
				Nuclear	0.0%	0.0%	1.7%	9.3%
				Other	0.0%	0.0%	0.1%	0.2%
				Unspecified Power <sup>2</sup>	0.0%	0.0%	40.0%	6.8%
				<b>TOTAL</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
Percentage of Retail Sales Covered by Retired Unbundled RECs <sup>3</sup> :					0%	0%	0%	
<sup>1</sup> The eligible renewable percentage above does not reflect RPS compliance, which is determined using a different methodology. <sup>2</sup> Unspecified power is electricity that has been purchased through open market transactions and is not traceable to a specific generation source. <sup>3</sup> Renewable energy credits (RECs) are tracking instruments issued for renewable generation. Unbundled renewable energy credits (RECs) represent renewable generation that was not delivered to serve retail sales. Unbundled RECs are not reflected in the power mix or GHG emissions intensities above.								
For specific information about this electricity portfolio, contact:					East Bay Community Energy 1-833-699-EBCE (3223)			
For general information about the Power Content Label, visit:					<a href="http://www.energy.ca.gov/pcl/">http://www.energy.ca.gov/pcl/</a>			
For additional questions, please contact the California Energy Commission at:					Toll-free in California: 844-454-2906 Outside California: 916-653-0237			



# EBCE's Customer Products

## Renewable 100

100% renewable energy from California solar & wind power at a slightly higher price than PG&E



100% eligible renewable

## Bright Choice

Our basic plan, which costs less than PG&E



42.3% eligible renewable power

### KEY

- Wind
- Solar
- Hydro
- Biomass & Biowaste, Geothermal, Eligible Hydroelectric
- Other or Unspecified
- Nuclear

# Renewable Energy Credits and Portfolio Content Category Classifications

PCC 1	Energy and REC are from same source and delivered into a California Balancing Authority (CBA) without any substitution
PCC 2	Substitute Energy not from the same source as REC
PCC 3	Electricity Products Not Qualified as PCC 1 or PCC 2, Including Unbundled RECs

# Bright Choice History

Bright Choice plan was created to provide electricity to customers at a lower price than PG&E as a comparable product.

**2018** – Bright Choice was a Board approved product, with an approved power content set at 85% carbon free

- October 2018 – Board approved use of The Climate Registry (TCR) carbon accounting methodology and 2018 calendar year emissions factor target of 142 lb-CO<sub>2</sub>e/MWh (Actual 2018 emissions was 101 lb-CCO<sub>2</sub>e/MWh)
- TCR is a national emissions accounting methodology that was widely used by load serving entities, including CA IOUs and CCAs, and cities

# 2019 PG&E Carbon Free Allocation

- PG&E initiated a formal large hydro and nuclear allocation process determined by load share, with deliveries starting in 2020. The acceptance of this allocation had zero incremental cost to CCAs due to PCIA
- EBCE initiated discussions in the November 2019 ExComm meeting followed by extensive discussions on risks, benefits, and costs with the Board and CAC at the December 2019 and January 2020 Board meetings
  - Fundamental question for accepting nuclear or not came down to a trade-off between having nuclear and lower greenhouse gas emissions, or not having nuclear and **accepting higher greenhouse gas emissions**
  - EBCE board elected to accept the large hydro allocation



# 2020 Amendment to Bright Choice Power Content Guidelines

- With the introduction of the carbon free allocation, EBCE's large hydro portfolio content was expected to be generally in line with PG&E, and therefore Renewable Energy was a much more appropriate focus
- Renewables target was amended to reflect a clean energy procurement floor based on PG&E's prior year renewable energy power content forecast + 5% buffer for uncertainty

$$2020 \text{ Bright Choice Renewable } \% = [2019 \text{ PG\&E Renewable Forecast}] + 5\% = 39.5\%$$

- Challenges existed under this approach due to lack of visibility into PG&E's annual renewable target and a changing RPS banking strategy. Furthermore, the reporting lag means that actual values are not fully validated until the fall of the year after the power is procured



# Assembly Bill (AB) 1110

- Regulations modifying power content reporting methodology and emissions accounting methodology were initially implemented in 2020.
- AB 1110 fundamentally required replacing the previously accepted TCR emissions methodology, which took a global emissions perspective, with a California-centric emissions methodology
- Requires retail sellers to:
  - Include emissions from PCC 2 RECs resulting in a material increase in reported emissions
  - Resources, regardless of source (solar, wind, hydro) are given an equivalent emissions factor based on imported energy into CAISO, typically unspecified system power.

# Where are we now?

- In December 2020, the Board adopted a clean energy goal for all electricity within EBCE's portfolio to have zero net emissions by 2030
- In April 2022, a path to reach that zero emissions goal in 2030 was approved, which included annual targets for renewable and large hydro (as a percentage of sales)

Year	Bright Choice					CA-RPS %
	Renewable %	Carbon Free %	Unspecified %	TCR*-Emission Factor	PSDR Emission Factor	Renewable %
2018	41%	62%	38%	101	n/a	29%
2019	60%	87%	13%	135	n/a	31%
2020	40%	55%	45%	n/a	591	33%
2021	42%	60%	40%	n/a	564	36%
2022	45%	63%	37%	n/a	566	39%
2023	49%	66%	34%	n/a	521	41%
2024	52%	71%	29%	n/a	455	44%
2025	56%	76%	24%	n/a	387	47%
2026	60%	81%	19%	n/a	315	49%
2027	64%	85%	15%	n/a	241	52%
2028	67%	90%	10%	n/a	163	55%
2029	71%	95%	5%	n/a	83	57%
2030	75%	100%	0%	n/a	-	60%

*Note: 2019 renewables procurement increased significantly to address scarcity in large hydro generation due to drought conditions*

2022 and 2023 Targets were increased by an additional 5% in June 2022

2022: Renewables 45% → 50%; Carbon Free 63% → 68%  
 2023: Renewables 49% → 54%; Carbon Free 66% → 71%

# Total Emissions Inclusive of Renewable 100 Product

Year	All Plans					CA-RPS %
	Renewable %	Carbon Free %	Unspecified %	TCR*-Emission Factor	PSDR-Emission Factor	Renewable %
2018	42%	88%	12%	101	<i>n/a</i>	29%
2019	65%	88%	12%	135	<i>n/a</i>	31%
2020	39%	61%	39%	<i>n/a</i>	488	33%
2021	42%	65%	35%	<i>n/a</i>	464	36%
2022	56%	69%	31%	<i>n/a</i>	450	39%
2023	59%	73%	27%	<i>n/a</i>	417	41%
2024	62%	77%	23%	<i>n/a</i>	364	44%
2025	65%	81%	19%	<i>n/a</i>	309	47%
2026	68%	85%	15%	<i>n/a</i>	252	49%
2027	71%	88%	12%	<i>n/a</i>	193	52%
2028	74%	92%	8%	<i>n/a</i>	131	55%
2029	77%	96%	4%	<i>n/a</i>	67	57%
2030	80%	100%	0%	<i>n/a</i>	-	60%

# CCA Comparison

	RPS	Hydro	% Nuclear	Non-nuke Carbon Free	Unspecified	Rate	2021 Cost Differential w/ PG&E	Lbs CO2e/MWh
Peninsula	49.20%	50.80%	0.00%	100.00%	0.00%	\$0.1439	1.29%	5
Silicon Valley	44.10%	35.90%	20.00%	80.00%	0.00%	\$0.1459	2.65%	18
MCE	60.50%	36.80%	0.90%	97.30%	1.70%	\$0.1490	4.68%	75
CleanPowerSF	55.40%	37.60%	0.10%	93.00%	6.90%	\$0.1196	-18.72%	82
PG&E	47.70%	4.00%	39.30%	51.70%	0.00%	\$0.1420	0.00%	98
Sonoma	49.70%	40.60%	0.50%	90.30%	9.20%	\$0.1353	-4.98%	130
San Jose	36.00%	31.30%	31.30%	67.30%	1.30%	\$0.1487	4.48%	162
3CE	38.40%	11.80%	0.00%	50.20%	49.80%	\$0.0910	-56.07%	494
Pioneer	30.80%	0.40%	20.40%	31.20%	48.40%	\$0.1287	-10.33%	542
EBCE	42.30%	15.90%	1.70%	58.20%	40.00%	\$0.1373	-3.41%	564
King City	40.00%	0.00%	0.00%	40.00%	60.00%	\$0.1524	6.81%	567
Redwood Coast	33.10%	10.50%	0.00%	43.60%	56.40%	\$0.1509	5.89%	615
Valley	12.60%	10.90%	0.00%	23.50%	76.50%	\$0.1521	6.65%	722

Contributing factors to higher/lower emissions

- Acceptance or rejection of nuclear allocation
- Rates compared to PG&E
- Renewable and Hydro content
- Unspecified Power



\*2021 Power Content Labels data  
 \*PG&E residential rates as of 1/1/2023

# 2022 Snapshot

Note that these are draft power content forecast positions for 2022 and subject to change following formal reconciliation and audit. Formal PCL and emissions data to be released on October 1<sup>st</sup>.

	PG&E*	EBCE
Eligible Renewable	40.00%	47.77%
Large Hydro	7.00%	22.75%
Nuclear	49.00%	0.00%
Unspecified	0.00%	29.48%
Total Carbon Free	96.00%	70.52%
Carbon Free non-Nuke	47.00%	70.52%

# Questions?

Thank You

Izzy Carson

Power Resources Manager

EBCE Public Comment received for 5/15/23 CAC and 5/17/23 Board of Directors Meetings

Letter #	City	Name	Date
1	San Francisco	Tom Kelly	5/2/2023
2	Berkeley	Chance Cutrano	5/10/2023
3		EBCE response to Chance Cutrano's letter	5/16/2023

Board of Directors and Community Advisory Committee  
East Bay Community Energy

RE: Greenhouse Gas Emissions Associated with *Bright Choice* May 2, 2023

Dear Member of the EBCE Board of Directors and Community Advisory Committee

Thank you for agreeing to form an ad hoc committee of EBCE Board members to consider the greenhouse gas emissions associated with EBCE's default product, *Bright Choice*. I would like to offer my own suggestions on how to improve the quality of *Bright Choice*, as well as how to move EBCE closer to 100% renewable over the next few years.

I have written extensively over the past two years to the Board about EBCE's obligation to acquire electricity that has fewer greenhouse gases than PG&E's base product. I have requested that the Board direct the staff to meet the agency's obligations as stated in the Joint Power Agreement, each jurisdiction's enabling legislation, and EBCE's original Implementation Plan and its subsequent Addenda.

Those of us who were at the forefront of pushing for, and then shaping, what eventually became our Community Choice Energy program, were adamant that EBCE had four primary obligations to the people of Alameda County and the planet we live on. EBCE should:

- 1) Provide an electricity product that was competitively priced with PG&E, and
- 2) Provide an electricity product that generates fewer greenhouse gases than PG&E's basic service, and
- 3) Provide an electric supply portfolio and program offerings that support the achievement of city and county Climate Action Plan goals, and
- 4) Establish an energy portfolio that prioritizes the use and development of local resources.

Nothing has changed in EBCE's obligations since the agency was founded. In fact, the JPA Agreement and enabling legislation signed by the City of Stockton are the very same documents signed by the members of the East Bay Community Energy Authority. (Attached is a document with excerpted statements from the existing JPA that highlights EBCE's obligation to beat PG&E on greenhouse gases.)

In reviewing the Board documents and staff presentations from other CCA programs that provide a cleaner energy supply, I've been impressed with how the staff have engaged



their respective Boards in the decisions on the overall emissions quality of their respective products. In EBCE's case, I have not witnessed the same degree of engagement. Over the past year or so when the issue of emissions has been raised by the Board, CAC, or customers, I have heard staff offer the following general statements about why *Bright Choice* produces 5x more greenhouse gases than PG&E:

- 1) Energy prices are volatile without providing any context. In truth, natural gas prices upon which "system power" relies have been volatile. *Bright Choice* is made up of 40% system power (2021).<sup>1</sup>
- 2) The Board refused to accept an allocation of nuclear power from PG&E. It is true, however, that several northern California CCAs with much lower emissions than PG&E did not accept a nuclear allocation either. On this point, those of us who worked and fought for the formation of EBCE, did so, in part, because we wanted to free ourselves from relying on nuclear power.
- 3) Renewable energy prices are much higher than they were in the past. According to the [2023 Padilla Report](#) (annual report on Renewable Portfolio Standards to the Legislature) that statement is true, however the Report qualifies the reasons for the increase:

*The average price of RPS contracts that were executed in 2022 increased to 6.2 ¢/kWh as compared to a real dollar value of 3.0 ¢/kWh in 2021. Cost drivers include continued supply chain impacts as well as notable purchases of higher cost renewable resource types such as geothermal.*

In my view, if all other northern California CCAs were producing electricity with such a high emissions intensity as *Bright Choice*, I would have a greater appreciation for EBCE's difficulty in cleaning up its power supply. However, if we look at Peninsula Clean Energy (PCE), a CCA half the size of EBCE (315,000 accounts vs. 640,000 accounts), PCE has consistently provided a [standard electricity product](#) that is 100% carbon free and sold at a 5% discount to PG&E. In addition, PCE has pledged to deliver 100% renewable power, 99% percent of the time by 2025<sup>2</sup>. In contrast, EBCE has pledged to supply 100% carbon free power by 2030. PCE has developed a modeling tool called [MATCH](#) (Matching Around-the-Clock Hourly energy) that demonstrates that the cost of achieving its stated

<sup>1</sup> RPS prices have been declining, supporting one of the original purposes of the RPS program, which was to be a cost-effective physical hedge against high and volatile fuel prices such as for [fossil methane gas](#). 2023 Padilla Report

<sup>2</sup> See, <https://www.peninsulacleanenergy.com/achieving-24-7-renewable-energy-by-2025/>. Carbon emissions are generally calculated on an "annual" basis. PCE promises to deliver 100% renewable power on an "hourly" basis – 99% of the time.

goal will increase its energy costs only by 2%.<sup>3</sup> PCE believes it is able to achieve this goal because 71% of its current electricity portfolio is sourced from renewables. This means that the calculation for EBCE is likely to be somewhat different if we assume that EBCE's percentage of renewables is less than 71%. Nevertheless, EBCE should be using this tool to determine when it will be able to replicate PCE's goal.

I would also like to point out that PCE is in a strong financial position with \$215MM in Net Reserves.

My recommendations to the Board are:

- 1) Ask the staff to provide a report on energy costs. In the past staff have stated that the market is "volatile", prices are "higher" than before, that hydro is not available, but have never really provided the Board with the hard data it needs to determine how much the Board is willing to authorize to clean up the *Bright Choice* power supply.
- 2) Provide an analysis of what the costs will be with making *Bright Choice* a 100% carbon free product or at least below PG&E's 98 lbs. CO<sub>2</sub>/MWh (2021).
- 3) Ask the staff to conduct a [MATCH](#) analysis to determine when EBCE could be 100% renewable on a 24/7 basis.
- 4) MCE Clean Energy is enrolling all new customers in 100% renewable, regardless of the jurisdiction in which they live or operate. It adds a significant number of new 100% renewable customers each year. What would it take to do something similar at EBCE?

I see that the Executive Committee will get a first look at the proposed budget for the next fiscal year. I urge the Executive Committee and Board to first consider the cost of making *Bright Choice* a product that helps rather than hinders the fight against climate change instead of providing discounts that have little impact on residential customers.

Sincerely,

Tom Kelly  
Berkeley

<sup>3</sup> The cost of 24/7 renewable energy varies depending on how perfectly supply and demand are matched. We find that a "sweet spot" goal of providing 100% renewable energy on a 99% time-coincident basis results in only a 2% cost increase relative to our baseline, while achieving critical emission reductions and providing other benefits to the grid.

### East Bay Community Energy Authority – Joint Powers Agreement

Effective December 1, 2016 As amended by Resolution No. 2018-23 dated June 20, 2018

#### Recitals

3. The purposes for the Initial Participants (as such term is defined in Section 1.1.16 below) entering into this Agreement include securing electrical energy supply for customers in participating jurisdictions, addressing climate change by reducing energy related greenhouse gas emissions, promoting electrical rate price stability, and fostering local economic benefits such as jobs creation, community energy programs and local power development. It is the intent of this Agreement to promote the development and use of a wide range of renewable energy sources and energy efficiency programs, including but not limited to State, regional and local solar and wind energy production.

6. By establishing the Authority, the Parties seek to:

(a) Provide electricity rates that are lower or competitive with those offered by PG&E for similar products;

(b) Offer differentiated energy options (e.g. 33% or 50% qualified renewable) for default service, and a 100% renewable content option in which customers may “opt-up” and voluntarily participate;

(c) Develop an electric supply portfolio with a lower greenhouse gas (GHG) intensity than PG&E, and one that supports the achievement of the parties’ greenhouse gas reduction goals and the comparable goals of all participating jurisdictions;

(d) Establish an energy portfolio that prioritizes the use and development of local renewable resources and minimizes the use of unbundled renewable energy credits;

#### Agreement

2.4 Purpose. The purpose of this Agreement is to establish an independent public agency in order to exercise powers common to each Party and any other powers granted to the Authority under state law to participate as a group in the CCA Program pursuant to Public Utilities Code Section 366.2(c)(12); to study, promote, develop, conduct, operate, and manage energy and energy-related climate change programs; and, to exercise all other powers necessary and incidental to accomplishing this purpose.

5.4 Business Plan. The Authority shall cause to be prepared a Business Plan, which will include a roadmap for the development, procurement, and integration of local renewable energy resources as outlined in Section 5.3 of this Agreement. The Business Plan shall include a description of how the CCA Program will contribute to fostering local economic benefits, such as job creation and community energy programs. The Business Plan shall identify opportunities for local power development and how the CCA Program can achieve the goals outlined in Recitals 3 and 6 of this Agreement. The Business Plan shall include specific language detailing employment and labor standards that relate to the execution of the CCA Program as referenced in this Agreement. The Business Plan shall identify clear and transparent marketing practices to be followed by the CCA Program, including the identification of the sources of its electricity and explanation of the various types of electricity procured by the Authority. The Business

**Commented [TK1]:** This certainly different than saying “will” or “must”, but it was everyone’s understanding that “seek” gave them a bit of wiggle room if they were confronted by an extraordinary situation. It was never intended to be a “guideline” as staff have stated.

**Commented [TK2]:** This sentence states that the Business Plan will help the agency achieve the goals outlined in Recitals 3 and 6 above which I have highlighted as addressing climate change and greenhouse gas emission reductions.

Plan shall cover the first five (5) years of the operation of the CCA Program. Progress on the implementation of the Business Plan shall be subject to annual public review.

7.1.3 **The Right to Withdraw Prior to Program Launch.** After receiving bids from power suppliers for the CCA Program, the Authority must provide to the Parties a report from the electrical utility consultant retained by the Authority comparing the Authority's total estimated electrical rates, the estimated greenhouse gas emissions rate and the amount of estimated renewable energy to be used with that of the incumbent utility. Within 30 days after receiving this report, through its City Manager or a person expressly authorized by the Party, any Party may immediately withdraw its membership in the Authority by providing written notice of withdrawal to the Authority if the report determines that any one of the following conditions exists: (1) the Authority is unable to provide total electrical rates, as part of its baseline offering to customers, that are equal to or lower than the incumbent utility, (2) the Authority is unable to provide electricity in a manner that has a lower greenhouse gas emissions rate than the incumbent utility, or (3) the Authority will use less qualified renewable energy than the incumbent utility.

#### Emeryville ordinance

ORDINANCE NO. 16-010 ORDINANCE OF THE CITY COUNCIL OF THE CITY OF EMERYVILLE AUTHORIZING THE IMPLEMENTATION OF A COMMUNITY CHOICE AGGREGATION PROGRAM PURSUANT TO CALIFORNIA PUBLIC UTILITIES CODE SECTION 366.2

WHEREAS, the County of Alameda ("County") and Alameda County cities, including the City of Emeryville, have been actively investigating options to provide electricity supply services to constituents within the County with the intent of achieving greater local involvement over the provision of electricity supply services, competitive electric rates, the development of local renewable energy projects, reduced greenhouse gas emissions, and the wider implementation of energy conservation and efficiency projects and programs;

WHEREAS, the Technical Feasibility Study completed in June of 2016 shows that implementing a Community Choice Aggregation program would likely provide multiple benefits to the citizens of Alameda County, including the following:

1. Providing customers a choice of power providers;
2. Increasing local control over energy rates and other energy-related matters;
3. Providing electric rates that are competitive with those provided by the incumbent utility;
4. Reducing greenhouse gas emissions arising from electricity use;
5. Increasing local and regional renewable generation capacity;
6. Increasing energy conservation and efficiency projects and programs;
7. Increasing regional energy self-sufficiency; and
8. Encouraging local economic and employment benefits through energy conservation and efficiency projects; and

**Commented [TK3]:** This section describes how a party to the Agreement can withdraw "prior to program launch" within 30 days of receiving a report on rates and GHGs that describes the Agency's rate structure (must be competitive or lower than PG&E) and GHGs (that must be lower than the incumbent utility), and even the failure to provide more renewable power than PG&E). If those are the criteria for withdrawal, it reinforces the fact that the Agency must consistently do better than PG&E on each of those criteria. Otherwise what would be the point of joining if the Agency could ignore those criteria later?

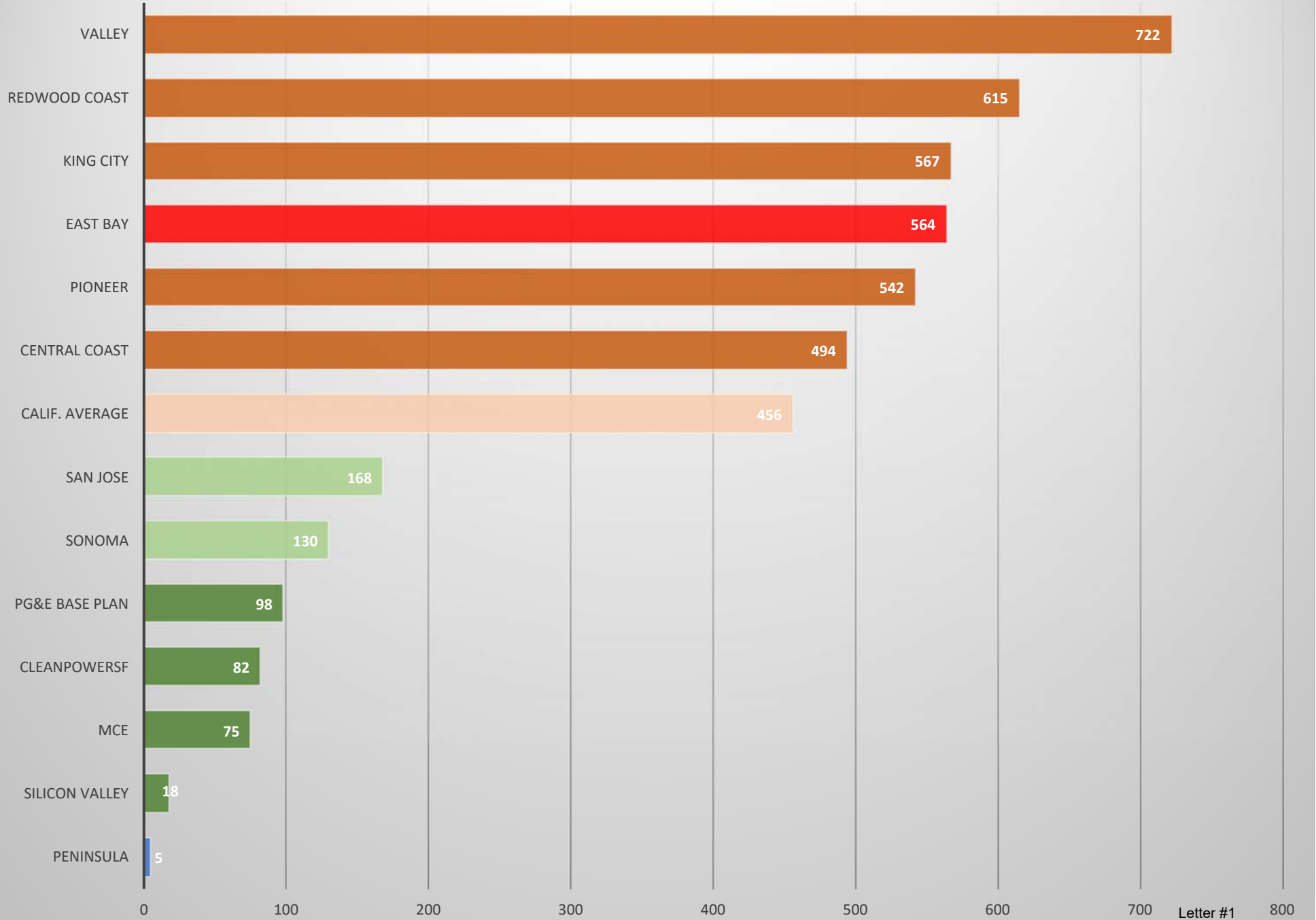
**Commented [TK4]:** The ordinance that all the jurisdictions signed.

**Commented [TK5]:** Again, demonstrates the desire to be better than PG&E on all three matters.

# 2019 Emissions Factor Results

- **142 lb-CO<sup>2</sup>/MWh** (0.064 MT-CO<sup>2</sup>/MWh)
- **135 lb-CO<sup>2</sup>/MWh** (0.061 MT-CO<sup>2</sup>/MWh)
  - *101 lb-CO<sup>2</sup>/MWh in 2018*
- **113 lb-CO<sup>2</sup>/MWh** (0.052 MT-CO<sup>2</sup>/MWh)
  - *83 lb-CO<sup>2</sup>/MWh in 2018*

## 2021 Emissions - lbs. CO<sub>2</sub>e per MWh



**2021 CALIFORNIA ENERGY COMMISSION POWER CONTENT LABELS - NORTHERN CALIFORNIA**

<b>2020</b>	<b>2021</b>		<b>Lbs CO2e per</b>							<b>% Unbundled</b>
<b>RANK</b>	<b>RANK</b>	<b>Load Serving Entity</b>	<b>MWh</b>	<b>% Renewable</b>	<b>% Unspecified</b>	<b>% Nat. Gas</b>	<b>% Large Hydro</b>	<b>% Nuclear</b>	<b>% Other</b>	<b>RECs</b>
2	1	Peninsula	5	49.20%	0.00%	0.00%	50.80%	0.00%	0.10%	0.00%
1	2	Silicon Valley	18	44.10%	0.00%	0.00%	35.90%	20.00%	0.00%	0.00%
4	3	MCE	75	60.50%	1.70%	0.00%	36.80%	0.90%	0.10%	0.00%
3	4	CleanPowerSF	82	55.40%	6.90%	0.00%	37.60%	0.10%	0.00%	0.00%
7	5	PG&E BASE PLAN	98	47.70%	0.00%	8.90%	4.00%	39.30%	0.00%	2.00%
5	6	Sonoma	130	49.70%	9.20%	0.00%	40.60%	0.50%	0.00%	0.00%
8	7	San Jose	168	36.00%	1.30%	0.00%	31.30%	31.30%	0.00%	0.00%
11	8	CALIF. AVERAGE	456	33.60%	6.80%	37.90%	9.20%	9.30%	0.20%	NA
6	9	Central Coast	494	38.40%	49.80%	0.00%	11.80%	0.00%	0.00%	0.00%
14	10	Pioneer	542	30.80%	48.40%	0.00%	0.40%	20.40%	0.00%	5.00%
13	11	East Bay	564	42.30%	40.00%	0.00%	15.90%	1.70%	0.10%	0.00%
12	12	King City	567	40.00%	60.00%	0.00%	0.00%	0.00%	0.00%	0.00%
10	13	Redwood Coast	615	33.10%	56.40%	0.00%	10.50%	0.00%	0.00%	0.00%
9	14	Valley	722	12.60%	76.50%	0.00%	10.90%	0.00%	0.00%	0.00%



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May 10, 2023

Chair Marquez and East Bay Community Energy (EBCE) Directors  
Community Advisory Committee  
East Bay Community Energy  
1999 Harrison St.  
Oakland, CA 94612

**RE: CPUC Resolution E-5258  
EBCE fines for failing to meet Resource Adequacy procurement requirements**

Dear Chair Marquez, EBCE Directors, and Community Advisory Committee,

The Sierra Club has supported CCAs from the beginning as a way to accelerate the transition to clean, renewable energy. We were active in the formation and supportive of East Bay Community Energy (EBCE), its Local Development Business Plan, and the associated benefits of community representation in decision-making and the promise of alignment with the Climate Action Plans of member jurisdictions.

Sierra Club has 400,000 members and supporters living in California, many of whom live within CCA jurisdictions, including EBCE's. We appreciate the mission of EBCE as a local, cleaner, greener, and more affordable to investor-owned utilities. It is with that framing that we write to you today.

The April 27, 2023 voting meeting of the CPUC considered and approved [Resolution E-5258](#), which included the following:

- a tabulation of CPUC imposed fines paid by EBCE over the past 4 years totaling almost \$6.4 million;
- a description of the fines, indicating that they followed EBCE violations of the CPUC's Resource Adequacy procurement requirements from 2019 through 2022;
- a statement that the fines were paid by EBCE, with fines transferred to the California general fund; and



- a statement of concern noting the impact of EBCE's failure to procure sufficient Resource Adequacy on customers; and
- a postponement of at least a one year for the enrollment of the City of Stockton in EBCE due to the pattern of missed Resource Adequacy procurement.

We understand that EBCE has multiple programmatic and statutory obligations to manage and continue to support the vision and mission of the agency. At the same time, it is concerning to the Club that nearly \$6.4 million of EBCE ratepayer money was diverted from energy procurement and other EBCE programs to the payment of fines.

We are seeking EBCE's perspective on the above, especially how EBCE is planning to avoid such fines in 2023 and beyond. Our Energy-Climate Committee meets next on Thursday, May 18, 2023. Your written response prior to this meeting would be appreciated.

We care deeply about the programmatic success of EBCE and full implementation of its Local Development Business Plan. If there is anything we can do in supporting the agency in its fulfillment of its mission, please let us know.

Sincerely,



Chance Cutrano, Chair  
Sierra Club San Francisco Bay Chapter



**Supervisor Elisa Márquez**  
Alameda County

**Mayor Aaron Tiedemann**  
Albany

**Vice Mayor Ben Bartlett**  
Berkeley

**Councilmember Sherry Hu**  
Dublin

**Mayor John Bauters**  
Emeryville

**Councilmember Teresa Cox**  
Fremont

**Councilmember Julie Roche**  
Hayward

**Councilmember Ben Barrientos**  
Livermore

**Councilmember Matthew Jorgens**  
Newark

**Councilmember Dan Kalb**  
Oakland

**Vice Mayor Betsy Andersen**  
Piedmont

**Vice Mayor Jack Balch**  
Pleasanton

**Mayor Juan Gonzalez**  
San Leandro

**Councilmember Dan Wright**  
Stockton

**Councilmember Matt Bedolla**  
Tracy

**Councilmember Jaime Patino**  
Union City

**Anne Oliva Eldred**  
Community Advisory  
Committee (non-voting)

May 16, 2023

Mr. Chance Cutrano  
Sierra Club of San Francisco Bay  
2530 San Pablo Ave, Suite 1  
Berkeley, CA 94702

Dear Mr. Cutrano,

Thank you for Sierra Club of San Francisco Bay's inquiry dated May 10, 2023. In your letter, you asked about CPUC Resolution E-5258 and the penalties EBCE incurred for under-procurement in the California Public Utilities Commission (CPUC) Resource Adequacy (RA) program.

Before turning to the penalties described in Resolution E-5258, some background on the RA program may be helpful. RA is a form of *capacity*, as opposed to *energy*. Paying for RA means, in essence, paying for a generator to be available to generate rather than to actually generate. The RA program requires jurisdictional load serving entities like EBCE (LSEs) to procure CPUC-determined amounts of RA-qualified generation capacity. The CPUC determines these amounts annually. The CPUC will assess penalties to LSEs unable to procure their requirement of RA (whether due to market scarcity, illiquidity, or resources being economically withheld).

There are "backstop" RA procurement mechanisms that kick in when an LSE is "short" on RA, thereby ensuring a reliable grid. The grid operator can obtain additional capacity via its FERC-approved authority to obtain resources for reliability purposes. The availability of resources for CPM designation serves to demonstrate that resources had been withheld from the bilateral RA market for artificial purposes. The "CPM" price is set by regulation rather than the market. It can be well below the market price.

2021 and 2022 saw significant tightening in the RA market. Consequently, there were times when EBCE could not buy all the RA it needed. Counter-intuitive as it may seem, though incurring these penalties actually saved EBCE customers money. The cost of penalties plus backup through the CAISO were less expensive than the alternative of buying RA at prevailing market prices.

EBCE wishes to clarify for Sierra Club of San Francisco Bay that RA penalties were *in lieu of* procurement of RA and therefore the costs of the penalties were equal to or less than the price EBCE would have paid for RA, and as a result the payment of penalties did not have the effect of raising EBCE's procurement costs, nor did they have a negative impact on customer rates and funding for EBCE's customer programs.

EBCE appreciates Sierra Club of San Francisco Bay's continued support as we

accelerate the transition to clean and renewable energy in a manner that is sustainable for our diverse customers.

Sincerely,

DocuSigned by:  
*Marie Fontenot*  
205FAF1AF9DE4A7...

Marie Fontenot

Vice President, Power Resources